The Spectrum of Opportunities Framework for State-Level Obesity Prevention Efforts Targeting the Early Care and Education Setting

PARTNERSHIPS
- EQUITY
- Quality Rating & Improvement System (QRIS)
- ECE Funding Streams (Subsidy, Pre-K, Head Start)
- Pre-service & Professional Development Systems
- Statewide Technical Assistance Networks
- Statewide Recognition and Intervention Programs
- Statewide Access Initiatives (Farm2ECE)
- Licensing & Administrative Regulations
- Early Learning Standards
- Child Care Food Program (CACFP)

NOTES:
1. Both standards and support for ECE providers to achieve them can be embedded into a state’s ECE system.
2. The focus is on system-level changes, as these have the greatest potential for statewide impact.
3. The many interrelationships among opportunities at the state-level should be mapped to inform decisions.
4. Each opportunity includes multiple sub-options, which are briefly described on the back.
5. Engaging families is an important aspect of rolling out any changes made to a state’s ECE system.

Using the Spectrum of Opportunities to Support Childhood Obesity Prevention In Early Care & Education Settings

A Series of Case Studies

September 2018
Nemours is currently funded by the Centers for Disease Control and Prevention (CDC) under a five-year Cooperative Agreement to support childhood obesity prevention in early care and education settings. The views expressed in written materials or publications does not necessarily reflect the official policies of the Department of Health and Human Services nor does the mention of trade names, commercial practices or organizations employ endorsement by the U.S. Government.

Thanks to the following authors for their contributions to the case studies:

Kevin Cataldo
Katey Halaz
Alex Hyman
Roshelle Payes
Kelly Schaffer
Julie Shuell

Thanks to the following who shared their feedback, provided comments, and offered feedback on the case studies:

Caliste Chong, Julie Odom & Gail Piggot, Alabama Partnership for Children
Bonnie Williams, Arizona Department of Health Services
Meredith Reynolds, CDC
Christi Smith and Leadell Ediger, Child Care Aware of Kansas
Beth Ann Lang & Jessica Rose-Malm, Child Care Aware of Missouri
Wil Ayala & Pam Hollingsworth, Early Learning Coalition of Miami, Dade and Monroe Counties
Marta Fetterman, Early Learning Indiana
Rebekah Duchette, Kentucky Cabinet for Health & Family Services
Juliet Jones & Peri Nearon, New Jersey Department of Health
Emily Keenum & Kathy Glazer, Virginia Early Childhood Foundation
# HYPERLINKED TABLE OF CONTENTS

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Executive Summary and Overview as of July 2018</td>
<td>3</td>
</tr>
<tr>
<td>Introduction to State Integration Work</td>
<td>9</td>
</tr>
<tr>
<td><strong>State/Local Case Studies</strong></td>
<td></td>
</tr>
<tr>
<td>Alabama Partnership for Children</td>
<td>11</td>
</tr>
<tr>
<td>Arizona: Arizona Department of Health and Human Services</td>
<td>17</td>
</tr>
<tr>
<td>North/Central Florida: Nemours Children’s Health System</td>
<td>25</td>
</tr>
<tr>
<td>South Florida: Early Learning Coalition of Miami-Dade/Monroe</td>
<td>31</td>
</tr>
<tr>
<td>Indiana: Early Learning Indiana</td>
<td>39</td>
</tr>
<tr>
<td>Kansas: Child Care Aware of Kansas</td>
<td>47</td>
</tr>
<tr>
<td>Kentucky: Kentucky Department for Public Health, Obesity Prevention Branch</td>
<td>51</td>
</tr>
<tr>
<td>Missouri: Child Care Aware of Missouri</td>
<td>57</td>
</tr>
<tr>
<td>New Jersey: New Jersey Department of Health</td>
<td>65</td>
</tr>
<tr>
<td>Virginia: Virginia Early Childhood Foundation</td>
<td>71</td>
</tr>
<tr>
<td><strong>Case Studies by Spectrum Area</strong></td>
<td></td>
</tr>
<tr>
<td>Child and Adult Care Food Program</td>
<td>79</td>
</tr>
<tr>
<td>Licensing and Administrative Regulations</td>
<td>83</td>
</tr>
<tr>
<td>Pre-Service and Professional Development</td>
<td>87</td>
</tr>
<tr>
<td>Quality Rating &amp; Improvement Systems</td>
<td>91</td>
</tr>
<tr>
<td><strong>References</strong></td>
<td>94</td>
</tr>
</tbody>
</table>
Overview as of September 2018

National ECELC

Launched fall 2012, the National Early Care and Education Learning Collaborative (ECELC) is a six-year, Centers for Disease Control and Prevention (CDC)-funded effort, implemented by Nemours and partners. ECELC was designed to prevent childhood obesity through the spread of impactful, sustainable policy and practice improvements in the early care and education (ECE) setting with respect to healthy eating, physical activity, breastfeeding and screen time (HEPA).

The ECELC project partners with organizations in states and communities to 1) provide an intensive ‘learning collaborative’ obesity prevention intervention to groups of center and home-based ECE providers (child care, Head Start, pre-kindergarten), and 2) better integrate national obesity prevention standards\(^1\) and implementation support for these standards into components of state and local ECE systems.

As of September 2018, eight states (Alabama, Arizona, Indiana, Kansas, Kentucky, Missouri, Virginia, and New Jersey) and four communities (North/Central Florida, South Florida, Los Angeles County California, Contra Costa County California) have participated in the National ECELC. The intervention\(^1\) typically consists of five in-person learning sessions spread over a 10-month period, ongoing technical assistance for participating ECE providers, and access to tools, materials and resources.

Integrating Obesity Prevention into ECE Systems Using CDC’s Framework

Through this project, partners worked intentionally to understand the extent to which support for standards had been integrated into components of their ECE system. Assisted by technical assistance from Nemours, partners used the CDC’s ‘The Spectrum of Opportunities Framework for State-Level Obesity Prevention Efforts’\(^2\) as a framework to identify gaps and opportunities for further integration and, working with broad internal stakeholder groups, select and pursue integration action steps. Integration efforts spread awareness of standards and built upon the main objectives of ECELC—increase number of ECE programs meeting standards, and increase the proportion of young children in programs that meet these standards.

Many factors influenced how and when integration of best practice support into ECE systems was achieved. This case study series explores some of the integration opportunities pursued by each state/community, the outcomes of these efforts, and factors that may have hindered or enhanced their success. The uniqueness of each state or local ECE system (e.g., licensing, Quality Rating and Improvement Systems (QRIS), stakeholder groups) is described as an important contextual factor for integration activities.

\(1\) Both standards and support for ECE providers to achieve them can be embedded into a state’s ECE system.

\(2\) The focus is on system-level changes, as these have the greatest potential for statewide impact.

\(3\) The many interrelationships among opportunities at the state-level should be mapped to inform decisions.

\(4\) Each opportunity includes multiple sub-options, which are briefly described on the back.

\(5\) Engaging families is an important aspect of rolling out any changes made to a state’s ECE system.

---

Childhood obesity is a national epidemic and obesity prevention is an increasing focus for states supporting the healthy development of young children. Studies have shown that in the United States, approximately 23% of children ages 2 to 5 years old are overweight or obese.

Development and Purpose of State Case Studies

In fall 2016, Nemours gathered information from its ECELC partners, reviewed monthly progress and integration plans, and compiled case studies describing each partner’s integration efforts. Reports for several states/communities and reports by Spectrum area where completed in July 2017 and posted on www.healthykidshealthyfuture.org. In summer 2018, Nemours updated these case studies to reflect the continued successes of ECELC state partners. These case studies provide real-life examples of how partners have leveraged initiatives (i.e. ECELC), funding, stakeholder engagement, and other factors to integrate HEPA practices/activities into ECE systems. The reports discuss how federal funding streams/initiatives (e.g., CACFP, Child Care Development Fund, State Public Health Actions – 1305) are leveraged in a variety of ways alongside state or local resources to achieve integration activities across the Spectrum. Case studies serve multiple purposes: reflection, information sharing, and planning.

Reflection. Development of case study reports provided an opportunity for National ECELC partners to reflect on their pathway, progress, key challenges and lessons learned. This also allowed reflection on what was accomplished, how it was achieved and who was involved.

Information sharing. Case study reports provide valuable information at multiple levels. In the participating state or community, the case study may be a communication tool for partners’ information sharing with stakeholders. For other participating ECELC states or communities, they provide an opportunity to learn about the impact driven by participation in the National ECELC project. For stakeholders in non-ECELC states and communities, the case studies are an opportunity to learn how others have integrated HEPA into ECE systems.

Planning. For National ECELC partners, their case study reports may help to serve as a planning tool for continued improvement and momentum. By reflecting on challenges and lessons learned, partners can celebrate the successes while focusing on filling gaps and continuing to integrate ECE obesity prevention efforts. For states and communities that have not participated in ECELC but are working on childhood obesity prevention via state or local ECE systems, case study reports provide a roadmap for possible change. Case study reports from those that have traveled a similar journey will help others consider a system perspective for integration from the beginning.

The ECELC case study series explores some of the integration opportunities pursued by each state and community, the outcomes of these efforts, and factors that may have hindered or enhanced their success. Integration activities are characterized by their primary focus within the Spectrum of Opportunities. This summary report describes information learned, reflections, and recommendations from across the case studies.

Summary of Obesity Prevention Integration Activities Across States and Communities

Over the course of their participation in the National ECELC project, partners pursued integration activities across the Spectrum of Opportunities. Certain areas have risen to the top among partners’ work. In particular, pre-service and professional development systems, licensing and administrative regulations, and QRIS. Many partners’ activities touched multiple areas of the Spectrum of Opportunities despite being characterized under one primary area. The most prominent areas for each state or community are highlighted in their report.

The following summarizes partner activities within each area of the Spectrum of Opportunities. Additional detail about each area is available in the Spectrum of Opportunities State Integration Highlights reports, available at www.healthykidshealthyfuture.org.

Pre-service and Professional Development Systems. Pre-service and Professional Development Systems were the area of the Spectrum of Opportunities most frequently leveraged by partners participating in the National ECELC. Nine out of eleven used Pre-service and Professional development to integrate HEPA activities. Partners in Arizona and Kentucky created online modules aligned with HEPA standards, and, in Kentucky, technical assistance packages accompany those modules and enhance trainers’ ability to support ECE programs to make changes. Other partners created new trainings to meet needs identified by ECE providers or stakeholders. For example, an infant/toddler feeding training was developed in Indiana, and parent trainings in Los Angeles.

The development of toolkits was another commonly used strategy to help large numbers of ECE providers make and sustain HEPA changes. In Los Angeles, partners developed a Breastfeeding Friendly Child Care Toolkit, and Indiana partners created a Family Engagement Toolkit, which is now an online module for ECE providers. Similarly, the partner in New Jersey developed Policy Packets and Kits to help give ECE providers the tools and language needed to make HEPA changes in their programs. In Virginia, supply kits were provided to technical assistance providers to share with ECE providers to encourage them to focus on HEPA changes. Alabama trained professional development providers as well as licensing consultants on HEPA best practices.

Many partners that focused on Pre-service and Professional Development as an integration strategy strived to ensure that continuing education units (CEUs) and licensing clock hours/in-service hours were available for ECE providers participating in the learning collaboratives and in new and existing HEPA trainings.
Licensing and Administrative Regulations. Six partners focused on Licensing and Administrative Regulations as a primary integration strategy. In Alabama, Kentucky, Los Angeles, CA, Missouri, and New Jersey this centered on promoting the inclusion of HEPA standards in licensing regulations. In each of the states, the effort is ongoing; it is a lengthy administrative process to update licensing regulations. Arizona has a highly visible HEPA initiative (Empower) in place tied to state licensing regulations and the National ECELC was co-branded to align with the program as Empower PLUS+. The partner in Arizona leverages licensing and QRIS support and aligns training and data collection for a coordinated strategy to support the achievement of HEPA practices in ECE settings. In California, stakeholders built upon legislation that requires new licensed providers participating in Preventive Health and Safety Practices (PHSP) Training to receive a 1-hour training on child nutrition. Partners aligned curricula and existing training with the new child nutrition training to ensure providers are up-to-date with current information.

Quality Rating and Improvement Systems (QRIS). Six partners in Indiana, Kansas, Los Angeles, CA, New Jersey, South Florida, and Virginia focused on QRIS as a primary integration strategy. Partners in these states have engaged with stakeholders—public and private—to leverage the reach and potential of QRIS to weave HEPA topics into broader quality improvement strategies. Five of the six partners that focused on QRIS did so from the perspective of integrating HEPA standards into QRIS, either through the launch of a new QRIS or revisions to an existing QRIS. In New Jersey, the partner successfully included a HEPA-focused self-assessment (Let’s Move! Child Care) in the state’s QRIS. In three of these states, South Florida, Kansas, and New Jersey—as well as Virginia1—the partner made efforts to train QRIS technical assistants to enhance their ability to assist ECE programs in their efforts to achieve HEPA best practice standards. Additionally, Virginia co-created an on-line QRIS module that explicitly linked HEPA best practices to Virginia’s Early Learning Standards and QRIS system.

ECE Funding Streams. Three states used ECE Funding Streams to further their integration work. In North/Central Florida and Indiana, partners collaborated with Head Start grantees to successfully modify the National ECELC approach to meet the specific needs of Head Start programs. Alabama secured funding through the Child Care Development Fund to expand ECELC to other counties in the state and Indiana secured additional grant funding to expand ECELC to reach new providers as well.

Child Care Food Program (CACFP). Partners in Missouri, Virginia, Indiana, and Alabama are using CACFP as a primary integration strategy. In Missouri, the state’s existing CACFP recognition program Eat Smart and MOve Smart, was aligned to the National ECELC around messaging and supports. Eat Smart, in particular, focuses on supporting ECE programs to meet nutrition standards, including CACFP for those meeting more advanced standards. The National ECELC project helped to add bandwidth through learning collaboratives to provide technical assistance to help ECE programs implement best practice nutrition standards and receive recognition.

The partner in Virginia is similarly focused on expanding the bandwidth of technical assistance, and in particular state CACFP and Infant Toddler Specialists, to assist ECE providers in their efforts to meet or exceed HEPA standards. Stakeholders in Virginia held a CACFP Summit that resulted in the formation of workgroups to address barriers to ECE provider enrollment in CACFP and how these barriers can be overcome so that more eligible providers will participate.

Work in Indiana and Alabama is focused on increasing awareness and provider participation. Indiana conducted CACFP mapping of participants, and created marketing and outreach tools to increase enrollment of new providers. Alabama also completed mapping of providers and is working to develop outreach tools to increase participation.

Statewide Recognition and Intervention Programs. Partners in three states focused on Statewide Recognition and Intervention Programs—South Florida, North/Central Florida, and Alabama. In 2018, Florida partners worked to create and launch a Statewide Early Childhood Education Recognition Program. The program celebrates ECE programs that prioritize healthy eating and physical activity best practices. Alabama is working to launch a statewide breastfeeding friendly designation program, providing a toolkit and training for interested providers.

Technical Assistance. Three partners (in Kansas, Kentucky, and Virginia) focused on Technical Assistance as a primary integration activity.4 The partner in Kansas collaborated with stakeholders to enhance the collective capacity to increase healthy lifestyles in ECE. They supported a stakeholder initiative by providing technical assistance for ECE programs to complete HEPA assessments and plan for change. In Virginia, HEPA is incorporated into a variety of technical assistance supports. Technical assistance strategies accompanied implementation of a CDC-funded Go NAP SACC pilot, a “Rev Your Bev” campaign to engage children 0-5 in healthy lifestyles, as well as implementation of a breastfeeding friendly child care environments initiative. In Kentucky, there is an active 5-2-1-0 campaign to educate families on healthy, active living for young children. With 1305 funds, the state partner developed a train the trainer course for ECE credentialed trainers to support their ability to deliver a 2-hour 5-2-1-0 training to ECE providers and families. A similar online training on how to use 5-2-1-0 with parents was also developed.
Statewide Access Initiatives. Partners in South Florida and Alabama focused on statewide access initiatives. South Florida worked to *integrate childhood obesity prevention/intervention into the referral service Help Me Grow*. This allows Help Me Grow to connect families with health care providers and community agencies to support children’s healthy weight. In Alabama, partners have been working on implementing a statewide initiative to *provide support to ECE programs regarding procuring fresh and locally grown produce* for use in the child care setting through Farm to ECE.

**Exploring Challenges and Lessons Learned**

When looking across states it becomes apparent that the challenges and lessons partners experience while working toward integration activities are quite similar and fall into the following categories:

**Pace.** Partners find that changes to the ECE system—most notably QRIS and licensing regulations—take significant time. The pace of change is slow due to administrative processes, changing priorities, staff turnover or other factors that cause delays in finalizing and implementing revised systems.

**Navigating funding streams.** Funding can be a barrier to change, and partners experience this from multiple perspectives. There is no dedicated funding stream for HEPA program improvement in ECE. Often partners have to seek grant funding to support integration activities or fight for public funds for HEPA versus other program improvement areas. Other funding-related challenges include having to weave together multiple funding sources to support integration activities, balancing the uncertainty of state budgets and the longevity of funded projects. Partners also depend on funding to maintain momentum and struggle to enhance existing initiatives with static funding.

**Creating change within voluntary systems.** As it relates to QRIS or other voluntary statewide initiatives (e.g., Arizona’s Empower program) partners have had to consider the depth of impact within voluntary systems. In some states, the QRIS reaches only a small number of ECE providers. In other states, exemptions to licensing requirements mean many ECE providers operate outside the regulatory system. With a focus on encouraging implementation of best practice HEPA standards across all ECE settings, some partners have had to balance that expectation with what is feasible within the existing systems.

**Coordination among multiple partners or stakeholders.** In many states multiple projects, initiatives, stakeholder groups, or public and private entities touch the ECE system and childhood obesity prevention. Creating shared goals and a coordinated path forward is a challenge for some partners, and particularly those that did not have an active ECELC stakeholder group or other group of key individuals already with buy-in and focused on creating an aligned strategy.

**Staff and leadership turnover.** When staff who were deeply involved in a particular effort left their position there were periods of having to restart collaborations or reconfirm priorities and paths forward. This also proved true with turnover at the state leadership level. Changes in administration and the political climate within a state may translate into changes in statewide priorities or funding allocations.

**Technical assistance resources.** Many of the integration efforts focus on *Spectrum of Opportunities* areas where technical assistance resources are available. For example, partners may access information about state licensing regulations and language for HEPA standards. They are also able to get ideas of how to build and integrate HEPA areas into QRIS. At the same time, there are few resources available on building new technical assistance networks or strategies to train existing networks not already knowledgeable on HEPA.

**Course correction.** As partners work toward integration activities, it is not uncommon to change course. A variety of factors (e.g., stakeholder buy-in, leadership priorities, staffing, funding) impact the degree to which partners were able to maintain course on particular strategies. Maintaining flexibility and adaptability have proven important factors for successfully integrating HEPA into state systems. Similarly, many partners targeted ‘easy wins’ alongside bigger, more challenging changes. This allowed them to celebrate successes while simultaneously navigating the course to more significant (and often time-consuming and more resource driven) changes to the ECE system.
Reflections and Recommendations

When considering the factors that contributed to partners’ success integrating HEPA activities into ECE systems, a few themes emerged. The partners themselves agree that these are the roadblocks encountered and paths forward. The following recommendations lay out suggested steps for consideration on the journey to fully integrate HEPA best practices into ECE systems.

Recommendation 1:

Establish a system to become aware of new or unexplored funding opportunities and have an ability to respond to opportunities when they arise.

Successful partners had an ability to respond to external opportunities when they presented themselves. This is particularly evident related to funding, whether to expand the reach of provider level initiatives (e.g., North/Central Florida leveraging 1305 fund collaboratives in an underserved region), launch new programs (e.g., South Florida’s Early Childhood Education Structured Physical Activity (ECESPA) project), campaigns (e.g. Kentucky’s 5-2-1-0) or training. Continuously re-scan the environment to determine if there are new or unexplored opportunities.

Recommendation 2:

Maintain flexibility with integration pathways and understand priorities, timing, and potential roadblocks.

The timing of external opportunities played an important role in partners’ ability to create change. In states or communities where certain systems-level changes were already in process, for instance revisions to QRIS or licensing regulations, partners took advantage of the opportunity to weave HEPA into existing change efforts. Given the complexity and time required to update QRIS standards and/or licensing regulations, leaders can only make significant headway when there is already momentum towards revision. This was also true when certain strategies (e.g. licensing) may have been politically sensitive and a non-starter in certain political climates.

Recommendation 3:

Be strategic about convening and using a stakeholder group and maintaining relationships with key individuals and organizations.

Convening and using a stakeholder group – whether tapping into an existing group or forming a new one—can serve important purposes, including enhancing buy-in, understanding stakeholders’ priorities, aligning efforts, highlighting potential roadblocks, and identifying cross-sector opportunities for integration. Convene a stakeholder group and maintain strong relationships outside of the stakeholder group. Given at times slow pace of change and turnover in staff positions, it is possible for integration planning to hit roadblocks. Focus on relationship building because work may not sustain if and when key individuals or change-leaders leave an organization.

Recommendation 4:

Manage planning, expectations of stakeholders, and communication with providers with respect to the pace of change.

The at-times slow pace of change, particularly related to QRIS and licensing regulations, proved challenging for partners. To the extent possible, manage expectations with stakeholders and providers about the pace of change, and plan accordingly for delays in development or implementation of updated systems. Acknowledge with stakeholders that many integration activities are ongoing and take time. Stakeholders should remain advocates for change throughout the process, and in particular, when there are changes in leadership or staff that may require a ‘re-start’ on aspects of integration pathways. In other cases, it might be necessary need to wait for the right timing, buy-in, or funding to address particular integration activities. Be aware of those factors from the beginning and plan accordingly.

Recommendation 5:

Determine from the onset where change takes place and put the appropriate resources and people in place to support the effort.

When planning integration activities, determine which stakeholder(s) is in the best position to lead the work. The type of organization may help or hinder integration activities. For example, in some cases a state agency may be the best fit given administrative oversight of key systems, whereas in other instances a private stakeholder may be better suited to advocate for change needed within a state agency. This ties back to the importance of having a dedicated stakeholder group that can identify the best champion(s) for integration activities and having the right people/agencies at the table to support change. Regardless of where changes are taking place within the system, have a person focused on policy change and navigating the ‘pre-work’ to ensure proper procedures and timelines are followed.
Looking Ahead—A Continued Focus on Integration

By using the case studies to understand and learn from the unique journey of states and communities in the National ECELC project, others interested in implementing the National ECELC model or a similar initiative can establish an integration pathway from the onset. Case studies share real-life examples of integration activities. While state infrastructure, stakeholders, funding, priorities, and context differ from state to state, themes emerging from case studies help to paint a picture of how to successfully integrate HEPA into systems. Case studies showcase that variety and highlight the pathways partners traveled as they worked to integrate HEPA into their ECE systems.

Integration activities are evolving and ongoing, and thus, the National ECELC case study reports will be updated in the future to reflect new ideas, activities, and accomplishments. There is opportunity for continued learning and improvements in system building for National ECELC partners as they reflect on their own journey and the journeys of their peers.
Introduction to State Integration Work

National ECELC

Launched fall 2012, the National Early Care and Education Learning Collaborative (ECELC) is a six-year, Centers for Disease Control and Prevention (CDC)-funded effort, implemented by Nemours and partners. ECELC was designed to spread impactful, sustainable policy and practice improvements in the early care and education (ECE) setting with respect to nutrition, breastfeeding support, physical activity, and screen time in order to prevent childhood obesity.

The ECELC project partners with organizations in states and communities to 1) provide an intensive ‘learning collaboratives’ obesity prevention intervention to groups of center and home-based ECE providers (child care, Head Start, pre-kindergarten), and 2) better integrate national obesity prevention standards and implementation support for these standards into components of state and local ECE systems.

As of July 2018, 8 states (Alabama, Arizona, Indiana, Kansas, Kentucky, Missouri, Virginia, and New Jersey) and 4 communities (North/Central Florida, South Florida, Los Angeles County California, Contra Costa County California) have participated in the National ECELC. The intervention typically consists of 5 in-person learning sessions spread over a 10-month period, ongoing technical assistance for participating ECE providers, and access to tools, materials and resources.

Integrating Obesity Prevention into State ECE System Components Using CDC’s Framework

Through this project, partners worked intentionally to understand the extent to which support for standards has been integrated into components of their ECE system. Assisted by technical assistance from Nemours, partners used the CDC’s ‘Spectrum of Opportunities for Obesity Prevention in the ECE Setting’ as a framework to identify gaps and opportunities for further integration and, working with broad internal stakeholder groups, select and pursue integration action steps. Integration efforts spread awareness of standards and build upon the main objectives of ECELC—increase number of programs meeting these standards, and increase the proportion of young children in programs that meet these standards.

Many factors influence how and when integration of best practice support into ECE system can be achieved. Standards and implementation support for these standards can be successfully integrated into the various components of an ECE system. This case study series explores the integration opportunities pursued by each state, the outcomes of these efforts, and factors that may have hindered or enhanced their success. The uniqueness of each state or local ECE system (e.g., licensing, Quality Rating and Improvement Systems (QRIS), stakeholder groups) is described as an important factor for integration success.

CDC Spectrum of Opportunities

CDC’s Spectrum of Opportunities framework (Figure 1; the Spectrum) identifies several ways that states, and to some extent communities, can support ECE programs in their abilities to achieve recommended standards and best practices for obesity prevention. Many states implement a coordinated approach to integration, drawing from multiple opportunities to reach providers. The avenues chosen by states and communities for integration efforts may depend on resources, costs, partnerships, stakeholder support, as well as provider needs.

Childhood obesity is a national epidemic and obesity prevention is an increasing focus for states supporting the healthy development of young children. Studies have shown that in the United States, approximately 23% of children ages 2 to 5 years old are overweight or obese.

National Efforts and Factors for Integration

In addition to factors at the state level (e.g., licensing, QRIS, professional development systems), states’ and communities’ ability to achieve integration of childhood obesity prevention components within ECE systems is often influenced by national policy, funding, and initiatives. Examples of such factors are listed below. While there is some direct overlap with the Spectrum of Opportunities (e.g., CACFP), these factors are generally broader than the avenues illustrated in the Spectrum and may impact multiple spectrum areas different spectrum areas for each state. The major federal funding streams/initiatives that follow are consistent across all states and serve as the backdrop for state ECE systems. State case study reports describe how these funding streams/initiatives are leveraged in a variety of ways (alongside state resources) to achieve integration activities across the Spectrum.

**Child and Adult Care Food Program (CACFP)** – CACFP is a federal program that provides funding reimbursement for meals and snacks served to low-income children in ECE settings. Participating ECE programs follow CACFP standards regarding meal patterns and portions. Many states provide training or technical assistance to ECE providers related to CACFP, and some use CACFP as a guide for licensing regulations, QRIS standards, or other state-based programs. In early 2016 CACFP standards were revised, providing an opportunity and increased need for training and supports from states to ECE providers on implementation of nutrition best practices.

**Child Care and Development Fund (CCDF)** – CCDF funding to states supports subsidized child care services, and also includes a portion of funding which must be used to improve the quality of care in ECE settings. The minimum amount of funding which states must use to support quality activities was increased as part of the 2014 reauthorization of the Child Care and Development Block Grant (CCDBG). Quality funds may support professional development, training, grants, or programs to providers, along with systemic improvements to enhance the quality of care for young children. Children’s health and wellness may be a central focus of CCDF-funded efforts in states.

**State Public Health Actions – 1305**: CDC supports efforts nationwide to reduce the risk factors associated with childhood and adult obesity, diabetes, heart disease, and stroke. Through a federal grant (1305), all 50 states and the District of Columbia receive funds to help prevent these chronic diseases. 1305 focuses on healthy environments in workplaces, schools, early childhood education facilities, and in the community. This program also focuses on working through health systems and communities to reduce complications from multiple chronic diseases such as diabetes, heart disease, and stroke. The goal is to make healthy living easier for all Americans. Recently, CDC added a new 1305 requirement for states around physical activity in ECE settings. Since all states receive 1305 funding (basic and/or enhanced) and are required to set goals and performance measures, the new requirement forced state health departments to develop strategies for ECE providers.
Alabama
Implementing Partner: Alabama Partnership for Children (APC)
CDC Spectrum of Opportunity Case Study

Participation in National Early Care and Education Learning Collaborative (ECELC): 2016 – 2018
ECE programs trained\(^{10}\): 106
Approximate number of children served by trained programs: 5,162

CDC Spectrum of Opportunities areas of focus:

- **Statewide Technical Assistance Networks** – Leveraged funding for multiple technical assistance strategies that support Early Care and Education (ECE) providers with tools, materials, and resources to integrate obesity prevention policies and practices into their program.

- **Child Care Food Program (CACFP)** – Spearheaded the Alabama Early Childhood Nutrition Summit, the first in the state to focus on young children’s healthy eating. Worked with the Food Research and Action Center (FRAC) to develop GIS maps highlighting providers for targeted outreach for participation in CACFP.

- **Pre-Service and Professional Development Systems** – Provided obesity prevention training and materials to professional development providers and Alabama Department of Human Resources (DHR) child care licensing consultants.

- **Statewide Recognition and Intervention Programs** – With partners, developed the Alabama Breastfeeding Friendly Child Care (BFCC) Initiative.

- **Licensing and Administrative Regulations** – Supported the campaign to improve licensing standards for obesity prevention related to nutrition, physical activity and screen time by engaging child care providers as advocates and submitting recommendations to partners and the Alabama Department of Human Resources (DHR).

- **Statewide Access Initiatives** – Organized an Alabama Farm to ECE Coalition, completed focus groups and needs assessment, and are developing an Alabama Farm to ECE Strategic Plan.

- **ECE Funding Streams** – Submitted a funding proposal to the AL child care agency to implement two learning collaboratives. Funded for a two-year grant beginning October 2018 through the Child Care Development Fund (CCDF) quality initiatives.

Setting the Stage

In 2016, Alabama was selected by Nemours and CDC to join the ten states already implementing learning collaboratives through the National Early Care and Education Learning Collaboratives (ECELC) Project. Alabama was chosen based on general readiness for the project, high rates of childhood obesity, high prevalence of children living in poverty, and need for an Early Care and Education (ECE) obesity intervention. The Alabama Partnership for Children (APC) served as Nemours’ State Implementing Partner and hired a Project Coordinator to facilitate and manage the project.

The APC is a public-private partnership with a focus on children pre-birth to age five. The agency’s structure and leadership have proven to be invaluable in coordinating several broad-based programs and initiatives that bring a cross-sector and targeted focus to concerns for young children in Alabama. Since 2002, APC has served as a neutral convening partner and has provided the coordinating structure for the diverse and often complex world of early childhood. Just as important, the agency has provided stability and a sustained focus on young children through election cycles, leadership changes, and budget concerns.

With ten state agency heads on the APC board of directors, as well as representation of all sectors of health, family support, early childhood education, and business leaders, APC has demonstrated success in managing programs and initiatives that address all aspects of young children’s healthy development. The agency has

---

**Did you know?**

16.3% of 2-4 year old WIC participants in Alabama are obese.

had success building service-delivery capacity in local communities by providing leadership, guidance, and support for innovation. APC has developed strong and effective partnerships with state and local entities, promoted and enabled implementation of best practices and programs, and coordinated efforts to ensure a holistic and integrated approach to how they support young children and their families.

In partnership with the Alabama Department of Public Health (ADPH), APC administered the Early Childhood Comprehensive Systems (ECCS) initiative that resulted in the state’s Blueprint for Zero to Five (Blueprint). The Blueprint provided AL with its first comprehensive framework for meeting indicators of child well-being through a collaborative (cross agency, public and private, state and local) approach. Within this framework, APC supports state and local partners in identifying indicators of child well-being and developing approaches to improving them. The Blueprint has been the springboard for the state’s adoption of the Strengthening Families™ Initiative, Help Me Grow (HMG) Alabama, Alabama Project LAUNCH, and the Alabama School Readiness Alliance. A statewide leadership team (Blueprint Advisory Committee) has evolved into the Project LAUNCH Young Child Wellness Council (YCWC) that coordinates meetings and work sessions with the HMG Alabama and Strengthening Families™ leadership teams.

In 2018, APC and nearly 30 organizations that make up the Alabama YCWC introduced the 2018 Blueprint for Strong Families, School Readiness, and Prosperity. The 2018 priorities focus on Families and Communities, Health, and Early Education. From low educational and health outcomes to high crime and addiction rates, the biggest challenges are related to children birth to five.

APC guides the work of the ECELC and ensures that the program is well-coordinated within existing initiatives and that state agencies and local service providers, as well as parents, are represented in the planning and implementation of the program. The strength of existing frameworks and the track record of effective collaboration positioned APC to integrate childhood obesity prevention as a much-needed component of optimal early childhood development.

**State Efforts Addressing Childhood Obesity**

From 2015-2018, the Alabama Partnership for Children (APC) served as an implementation partner for the National Early Care and Education Learning Collaboratives (ECELC) program. With the launch of the ECELC, APC formed an Early Childhood Obesity Prevention Stakeholder Group (Stakeholder Group) with more than 70 members to collaborate around a common goal. Members include representatives from state agencies, organizations that provide resources and trainings to ECE providers, child advocacy organizations, ECE providers and others. Through this opportunity, the Stakeholder Group convenes quarterly and utilizes the CDC’s Spectrum of Opportunities to identify potential areas of improvement to build support and collaboration for systemic program and policy change. Together the Stakeholder Group coordinates with the Alabama Obesity Task Force to address early childhood obesity in Alabama.

The APC works to ensure that best practices for ECE programs are included in statewide initiatives and plans. The Alabama Obesity Task Force is planning to finalize the State Nutrition and Physical Activity Plans in 2019, and the APC coordinated communication to ensure that ECE best practices, goals and objectives are included that align with the CDC’s Spectrum of Opportunities. In addition, the APC engages state agencies that lead the

**TIMELINE**

**2015**
- APC was awarded a technical assistance opportunity through Child Care Aware® of America’s Healthy Child Care, Healthy Communities Project.
- Alabama Quality STARS Program was fully implemented.

**2016**
- Nemours funds a partnership led by APC to support ECE practice level and systems changes to prevent childhood obesity.
- ECELC launched in Jefferson and Tuscaloosa County regions.
- With 1305 funding, the Alabama Department of Public Health provided a physical activity training for nurse health consultants and other ECE trainers.

**2017**
- ECELC expanded into Mobile and Montgomery County regions.
- Alabama State Department of Education hosted a physical activity training targeting First Class Pre-K teachers and child care providers.

**2018**
- The Alabama Farm to ECE Coalition was awarded a technical assistance opportunity through Child Care Aware® of America’s Healthy Child Care, Healthy Communities Project.
- APC and partners hosted the Alabama Early Childhood Nutrition Summit.
- APC received a grant from DHR to expand the work of the ECELC and launch two new collaboratives.
- APC awarded two-year opportunity from Nemours to implement the online Go NAP SACC program.
Alabama Quality STARS Program and the First Class Pre-K Program in order to support providers participating in those programs to implement obesity prevention best practices and to strengthen existing guidelines that support best practices for nutrition, physical activity and screen time.

In 2015, APC was selected for the two-year Healthy Child Care, Healthy Communities (HCCHC) Project, a technical assistance program led by Child Care Aware® of America (CCA) to emphasize health, nutrition, and obesity prevention in state ECE systems. As part of this program, APC focused on engaging an advisory team from the Stakeholder Group partners, including Childcare Resources, Child Development Resources, and VOICES for Alabama’s Children (VOICES), to work on health in ECE settings. This group submitted comments to DHR regarding the CCDF State Plan, engaged Alabama’s CACFP state agency in conversations around increasing participation, and developed a Farm to ECE Coalition to provide technical assistance and support to ECE providers interested in Farm to ECE activities.

In 2018, the Farm to ECE Coalition was awarded an additional technical assistance opportunity through CCA’s HCCHC Project to further Alabama’s Farm to ECE efforts. In Alabama, this effort is important because agriculture is one of the largest industries in the state, and given the high rates of poverty, food deserts, obesity, and food insecurity, partners in Alabama see a great opportunity to both provide fresh produce to ECE providers in areas where there is low access and to support the local economy by engaging small and minority farmers. The Farm to ECE initiative strives to connect ECE programs with local agriculture, including farmers and farmers markets, which will expose young children to fresh and nutritious foods, some of which are new to them. By December 2018, the Coalition will develop a strategic plan to guide the Coalition’s vision to ensure that ECE providers, regardless of geographic location, program type or socioeconomic status, will have access to sufficient information, resources and support and are empowered to successfully implement Farm to ECE initiatives.

APC has secured funding from two sources to continue efforts to educate and engage ECE providers. Through the funding increase for CCDF quality initiatives, DHR funded APC for two years to implement ECELC learning collaboratives. Additionally, Nemours via CDC awarded APC two years of funding for access to online Go NAP SACC.

Establishing a Path to Success – A Plan for Integration

When APC was funded to implement ECELC in 2016, integration of obesity prevention efforts into existing ECE systems and supports was an important aspect of their work. Nemours and CDC staff participated in the launch of the Stakeholder Group in April 2016 and provided an overview of the Spectrum of Opportunities and discussed areas of opportunity for integration of childhood obesity best practices into ECE systems. The Stakeholder Group worked on developing a comprehensive integration plan in collaboration with several statewide initiatives and organizations, including Helm Me Grow Alabama, CACFP, Alabama Department of Public Health (ADPH), the Alabama Cooperative Extension System (ACES), and VOICES.

While APC and the Stakeholder Group identified opportunities across all areas of the CDC Spectrum of Opportunities, their focus was on four areas (See Figure 1):

1. Launching a \textit{statewide recognition program} to recognize breastfeeding friendly ECE providers;
2. Broadening the reach of CACFP to ECE providers serving low income children at risk for obesity;
3. Developing partnerships and plans for Farm to ECE as a \textit{statewide access initiative}; and
4. Advocating for enhanced \textit{licensing and administrative} regulations regarding nutrition, physical activity and screen time standards for all types of ECE.

\begin{figure}[h]
\centering
\includegraphics[width=\textwidth]{Figure3.png}
\caption{State Areas of Focus within the CDC Spectrum of Opportunities (2.0)}
\end{figure}
ALABAMA EARLY CHILDHOOD NUTRITION SUMMIT

APC spearheaded the development and implementation of the Alabama Early Childhood Nutrition Summit in August 2018. The success of the Summit was evidence of the work APC and the Stakeholder Group has focused on over the last two and a half years to build partnerships, coordinate collaborative projects, and develop programs to support ECE providers. This event brought together over 120 partners from across the state and focused on making connections between the CDC’s Spectrum of Opportunities as a guiding force for the Stakeholder Group’s work and the projects that are in place, calling everyone to action to make changes to impact the health and well-being of young children in Alabama. This Summit was a joint effort of the Alabama Partnership for Children, Alabama Department of Public Health, End Child Hunger in Alabama Task Force, Alabama Department of Education: Child and Adult Care Food Program (CACFP), Family Child Care Partnerships, VOICES for Alabama’s Children, Alabama Department of Early Childhood Education, and Alabama Department of Agriculture and Industries: Farm to School Program.

The purpose of the Early Childhood Nutrition Summit was to share information, identify opportunities, and develop partnerships in order to address how to ensure young children in child care receive the adequate and healthy nutrition they need to enter kindergarten ready to succeed. As part of this Summit, the Stakeholder Group launched and convened five Working Groups Summit around key areas of impact. These Working Groups were charged with developing partnerships and collaborative plans to address areas corresponding to the CDC’s Spectrum of Opportunities:

1. Breastfeeding Support: Increase breastfeeding rates through family support in ECE settings;
2. Food Insecurity: Decrease rates of food insecurity through recognizing CACFP as a key federal resource;
3. Access to Healthy Foods/Nutrition Education: Increase access to healthy foods through educating providers on the CACFP meal patterns, procurement opportunities, and Farm to ECE;
4. Physical Activity and Limiting Screen Time: Increase physical activity and limit screen time in the ECE setting by advocating for enhanced standards supported by training, technical assistance and resources; and
5. Sustainability: Address sustainability for obesity prevention in the ECE setting.

The Working Groups assessed needs and barriers through needs assessments and/or focus groups and identified action areas for ECE settings. The Summit served as an opportunity to highlight and present this work to the broader group of partners. Descriptions of the projects the Stakeholder Group and Working Groups have focused on since April 2016 and their plans for moving forward are below.

STATEWIDE RECOGNITION AND INTERVENTION PROGRAMS

Since 2017, APC has worked with ADPH to develop a statewide Breastfeeding Friendly Child Care (BFCC) Initiative. As a result of the Alabama Early Child Nutrition Summit, a Breastfeeding Support Working Group was launched. This group developed goals for data collection, conducted focus groups, reviewed and revised the BFCC program materials, and developed collaborative strategies to pilot the BFCC program and identify needed supports and resources.

The largest challenge and set-back for Alabama came in October 2017, when APC was informed that a lead partner for the Alabama BFCC Initiative would no longer be able to participate in the development and implementation of the program. The project was put on hold for several months until APC was able to identify ACES as a potential partner to move forward with the project. ACES has since decided to become the lead organization for the project and will begin piloting the project by the end of 2018.

In May 2018, ACES came forward as a lead partner on this project. They are seeking funding to implement a recognition program in partnership with APC, ADPH and the Alabama Breastfeeding Committee (ABC). As of September 2018, the BFCC program toolkit, training presentation, and application are developed, and five focus groups have been completed. Work is underway to review and incorporate lessons learned and feedback from the focus groups into the BFCC program materials, to finalize all materials, and to develop a plan to pilot the BFCC Initiative with past ECELC providers. ACES regional agents and ECELC trainers will be trained on the BFCC materials and best practices. These individuals will work together to recruit ECE programs to participate, provide an initial training, offer technical assistance and support through the action planning process, and complete the final site visit to verify the program meets all standards.

In future months, the Breastfeeding Support Working Group plans to modify the BFCC materials for home-based programs, finalize the BFCC materials and package the materials, and identify regions to pilot the program, and conduct a Train-the-Trainer for APC trainers and ACES regional agents.
CHILD CARE FOOD PROGRAM (CACFP)

APC is leading efforts to support CACFP by promoting the program and aiming to increase participation among ECE providers. The lack of data around participation rates led the Stakeholder Group to the conclusion that support was needed to determine average participation rates among all categories of ECE providers in order to inform the outreach plan and process. Nemours supported this effort by connecting APC with the Food Research and Action Center (FRAC) for geographic information system (GIS) mapping. The Food Insecurity Working Group was launched to support the efforts of the FRAC by providing data from relevant Alabama programs, including Alabama CACFP participation data, child care licensing data, and CCDF subsidy participation data. FRAC overlaid these maps with several other national data sources, including the United States Census Bureau’s American Community Survey and United States Department of Agriculture’s Rural-Urban Continuum Codes. This Working Group is collaborating to analyze the GIS maps and information provided by FRAC. They are also working to identify target groups and regions with low participation and potentially eligible ECE programs.

In addition, APC and VOICES submitted comments to the CCDF State Plan for 2019-2021 recommending ongoing data sharing between DHR and CACFP and training on CACFP meal patterns for child care licensing consultants.

STATEWIDE ACCESS INITIATIVES

Since May 2017, partners interested in Farm to ECE have developed plans to pilot and implement an initiative to facilitate information sharing and connections to support the procurement of fresh and locally grown produce for use in the ECE setting. The Alabama Farm to ECE Coalition’s vision is to see that all Alabama’s early care and education programs are empowered to successfully source healthy local food, build gardens, and offer food and agriculture activities that enrich the quality of early learning experiences for children and support the Alabama food economy. The Coalition was awarded a technical assistance opportunity through Child Care Aware® of America’s Healthy Child Care, Healthy Communities project to further Alabama’s Farm to ECE efforts. The Coalition conducted four focus groups (two with child care providers only, and two with both providers and farmers) and disseminated a needs assessment to ECE providers in Summer 2018. The Farm to ECE Needs Assessment sought information from ECE providers, such as types of meals the facility served, cooking competencies, kitchen equipment, menu planning competencies, where food is sourced, procurement knowledge, and interest in Farm to ECE activities. Child Care Aware® of America is reviewing and analyzing the recordings of the focus groups and the needs assessment responses. The Coalition’s plan is to use the focus groups and needs assessment responses to inform next steps, identify partnerships, and develop materials that make Farm to ECE activities feasible and as easy as possible to implement.

LICENSING AND ADMINISTRATIVE REGULATIONS

VOICES, the Southern Institute for Public Life, and APC are working together with DHR to embed practice and training requirements related to obesity prevention topics in the Minimum Standards for child care and in requirements for providers receiving CCDF payments. VOICES received a Voices for Healthy Kids grant to advocate for the Alabama Minimum Standards to be updated to include enhanced nutrition, physical activity, and screen time standards and has engaged with APC because of their efforts to implement the ECELC and due to the relationships APC has built with essential partners through the Stakeholder Group. APC supports this campaign by engaging past ECELC participants as advocates for making the updates to the Minimum Standards. APC also provides support by informing the campaign strategy and providing pertinent information related to child care rules and regulations.

To further support this effort, the Stakeholder Group launched a Physical Activity and Limiting Screen Time Working Group with a focus on encouraging providers to incorporate physical activity and screen time best practices into their programs. This Working Group has been very active and has decided to support the Voices for Healthy Kids Campaign. As a result, this group made several policy and program recommendations at the Alabama Early Childhood Nutrition Summit.

ECE FUNDING STREAMS

APC and VOICES submitted comments to DHR for the CCDF State Plan for 2019-2021 in June 2018. In these comments, it was recommended to include enhanced standards for physical activity, screen time and sugary beverages. It was also recommended to support the continuation and expansion of the ECELC. As a result, APC submitted a grant proposal to DHR and was awarded a generous two-year grant to implement two additional learning collaboratives per year using the ECELC model, beginning in October 2018.
Lessons Learned

APC has learned that relationship building is key to the integration work. APC staff has tirelessly built strong relationships and rapport with state agencies and other partners across the state since 2002, and this foundation is a critical factor to the amount of progress the state has made to develop action plans and goals to address the health and wellness of young children in the ECE setting over the last two and a half years. APC has learned that some relationships require more investment and take longer to develop than others, but these strong partnerships are key to producing valuable and effective initiatives and resources for ECE providers.

In addition, the support and guidance provided to APC by the CDC, Nemours, Child Care Aware® of America, and partners from other states has been a catalyst for the work Alabama partners have been able to complete so far. The networking, collaboration and sharing of lessons learned between colleagues in all states participating in the ECELIC has helped to inform the development of plans and provide direction to APC throughout the process of implementing the ECELIC and integration efforts. These partnerships have increased APC's capacity to more efficiently and effectively address obesity prevention in the ECE setting.

Glossary of Key Terms

1. **Alabama Partnership for Children (APC)** – APC was created to develop, design and implement a unified approach for improving outcomes of children from birth to age five in Alabama and served as the State Implementing Partner for ECELIC in Alabama.

2. **Alabama Department of Public Health (ADPH)** – ADPH is the primary state health agency for the state of Alabama. Their mission is to promote, protect, and improve the health of individuals and communities of Alabama.

3. **Alabama Department of Human Resources (DHR)** – DHR’s mission is to provide for the protection, well-being, and self-sufficiency of children and adults. DHR administers social service programs in Alabama, including the Child Care Subsidy Program, and regulates child care licensing.

4. **Alabama Obesity Task Force (OTF)** – The OTF is a volunteer membership organization that addresses obesity through advocacy, changes and programs. The OTF engages partners and stakeholders from a wide range of sectors that impact every age group.

5. **Young Child Wellness Council (YCWC)** – The YCWC is made of nearly 30 organizations and is a structure for planning, funding, advocacy, accountability, and policy decisions. Every other year, the members vote on the top three indicators of child well-being to help ensure a comprehensive plan for children’s healthy development and school readiness. This plan is given to state officials, agencies, and legislators in the hope of a healthier future for Alabama's children.

6. **Alabama Cooperative Extension System (ACES)** – ACES is the primary outreach organization for the land-grant mission of Alabama A&M University and Auburn University. ACES delivers research-based educational programs that enable people to improve their quality of life and economic well-being.

7. **Alabama Breastfeeding Committee (ABC)** – The ABC focuses on ensuring hospital facilities, child care programs, physician’s offices, and businesses support breastfeeding mothers and implement best practices.

8. **Early Childhood Obesity Prevention Stakeholder Group** – The Stakeholder Group is managed by the APC and works to engage partners and stakeholders that impact and provide supports for Early Care and Education (ECE) providers in Alabama.

9. **VOICES for Alabama’s Children (VOICES)** – VOICES is a non-profit, non-partisan, statewide, multi-issue child advocacy organization working to ensure the well-being of Alabama’s children through research, public awareness and advocacy. VOICES leads the Healthy Kids, Healthy Start campaign.

10. **Farm to Early Care and Education (ECE)** – Farm to ECE offers increased access to the three core elements of local food sourcing, school gardens and food and agriculture education to enhance the quality of the educational experience in all types of ECE settings.
Arizona Implementation Partner: Arizona Department of Health and Human Services
CDC Spectrum of Opportunity Case Study

Participation in National ECELC: 2013-2016
ECE programs trained\(^1\): 163
Children served by trained programs: 16,841
Spectrum of Opportunities areas of focus:

- **Licensing & Administrative Regulations**—Leveraged Arizona’s Empower program to align messages and build supports, through Empower PLUS, to support ECE providers’ achievement of HEPA standards.
- **Pre-Service & Professional Development**—Developed seven online training modules to train ECE programs on the Empower standards; provided licensing clock hours as an incentive.
- **Emerging Opportunities**—Extended the reach of the National ECELC project and collaborated with stakeholders to understand the needs and provide support to ECE programs as they work toward achievement of HEPA best practices.

Setting the Stage

Arizona was among the first states Nemours identified for the National Early Care and Education Learning Collaboratives (ECELC) project due to its commitment to child health and wellness in early care and education (ECE) settings, and high rates of preschool overweight and obesity. The Arizona Department of Health Services (ADHS), Bureau of Nutrition and Physical Activity (BNPNA) was the lead in implementing the National ECELC project in Arizona. From 2013-2015, ADHS implemented learning collaboratives in the cities of Tucson and Phoenix, and addressed system integration from 2013-2016. As a lead state agency in health, ADHS was, and continues to be, well positioned to expand on their current work and explore additional childhood obesity prevention strategies within Arizona. Since the inception of the project, internal and external stakeholders were involved in the planning and implementation of the National ECELC project and continue to be engaged in supporting childhood obesity prevention efforts.

ADHS’ relationships with stakeholders were an asset when awarded funds to implement the National ECELC project. Child Care Licensing, Arizona Head Start Association, the United Way of Tucson and Southern Arizona, and the Pima and Maricopa County Departments of Public Health all played important roles in helping to get the project off the ground—aiding with planning, recruitment, curriculum refinement, and implementation. While support was central to implementation of the National ECELC project, stakeholders’ involvement was an important way to leverage cross-agency support for childhood obesity prevention efforts in Arizona and to help build awareness and buy-in for strategies that may be implemented as part of broader state systems integration.

While ADHS did not form a formal stakeholder group to inform its integration work, the department is connected to colleagues through formal (e.g., Early Childhood Health and Development Board, Arizona’s State Early Childhood Advisory Council) and informal avenues, allowing them to be in contact with organizations and individuals to support integration activities. ADHS gathered input but could have benefitted from a dedicated stakeholder group to help set the direction of integration activities, enhance buy-in and provide opportunity for cross-sector collaboration.

* Since original publication of this report in 2016, CDC has updated the Spectrum of Opportunities. The updated Spectrum can be found by visiting: https://www.cdc.gov/obesity/strategies/early-care-education/pdf/TheSpectrumofOpportunitiesFramework_May2018_508.pdf*

---

**Did you know?**

14.5% of low-income children in Arizona ages 2-4 are obese. The adult obesity rate in Arizona is nearly 30%. Early childhood obesity prevention efforts are essential.

Washington, D.C.: 2015*
State Efforts Addressing Childhood Obesity Prevention

Through the convening of stakeholders at the beginning of the project, ADHS and their partners quickly identified an existing ECE health and wellness initiative, Arizona’s Empower program, which could be built upon through the National ECELC project. Empower is a voluntary initiative led by ADHS Child Care Licensing that focuses on integrating best practices for healthy eating, physical activity, oral health, sun safety, and smoking cessation into licensed ECE programs. The National ECELC project materials were customized and branded to align with Empower, and to ensure further alignment with a recognized statewide initiative for ECE, the learning collaboratives were named Empower PLUS+. Co-branding with Empower was essential to align efforts. ADHS was able to leverage momentum that had already begun around childhood obesity prevention in ECE settings through Empower, and co-brand to implement a new program tied to a known initiative in the state. This aided with communication efforts with stakeholders, recruitment of ECE providers, and ensured alignment with existing and planned efforts by Child Care Licensing to promote HEPA.

State Efforts to Improve Early Care and Education

Quality First, Arizona’s statewide quality rating and improvement system (QRIS) overseen by First Things First (FTF), drives state efforts to improve early care and education settings. ECE programs participating in Quality First are required to enroll in Empower (a requirement in place prior to Arizona’s participation in the ECELC project), and this connection helps to ensure that child health and wellness is integrated into ECE program quality improvement efforts. Additionally, First Things First oversees a network of Child Care Health Consultants (CCHC) who help to bridge ECE program quality improvement and childhood obesity prevention efforts linked to Empower. While CCHCs are not trained specifically on the Empower standards, CCHCs receive initial training and ongoing professional development from trainers who have completed National Training Institute for Child Care Health Consultants. Topics include nutrition and physical activity best practices. However, data is not collected on the effectiveness of CCHCs in helping programs in Quality First to achieve Empower standards.

Establishing a Path to Success—A Plan for Integration

Opportunities for integration were chosen by ADHS based on alignment with the current work of the Department (e.g., Child Care Licensing, WIC, BNPA, Empower, Arizona Nutrition Network) and funding streams. By leveraging existing work, ADHS was able to use outcomes from the National ECELC project to help inform and meet the needs of BNPA and the ECE field. The three primary areas of ADHS’ integration efforts include:

1. Strengthen Empower, a voluntary program associated with child care licensing;
2. Enhance the availability of professional development for ECE providers that includes HEPA and is approved for state licensing required annual training hours; and
3. Leverage emerging opportunities* for extended reach, stakeholder engagement, and data collection.

* Since original publication of this report in 2016, CDC has updated the Spectrum of Opportunities. The updated Spectrum can be found by visiting: https://www.cdc.gov/obesity/strategies/early-care-education/pdf/TheSpectrumofOpportunitiesFramework_May2018_508.pdf*
In 2010, and prior to the National ECELC project, Arizona’s child care licensing fees were raised dramatically due to state budget cuts. In response, ADHS used funding from multiple sources (Title V Maternal and Child Health Services Block Grant, tobacco tax, and lottery dollars to WIC) and developed Empower as a mechanism to offset child care licensing fees by 50% for child care centers and group homes. To receive a reduction in licensing fees, ECE providers voluntarily agree to implement the Empower standards and have a written policy on each standard. Providers receive a resource kit when they sign up which contains the Empower Guidebook containing information on Empower standards, the rationale for the standards as well as policy samples. Additionally, ADHS provides collateral pieces for education and awareness such as window clings, stickers, magnets, resource brochures, posters and handouts. Empower is supported jointly by Child Care Licensing and the BNPA staff and other ADHS subject matter experts. Training and technical assistance has been provided to ECE programs through conferences, regional trainings, community-based training by partners, webinars, newsletters, and online web-based modules in order to meet the standards.

In 2013, at the time of the implementation of the National ECELC project, one of Arizona’s biggest challenges was the long-term viability of Empower. Reaching nearly 99% of licensed ECE providers, the voluntary Empower initiatives is one of the largest statewide efforts for childhood obesity prevention. With a desire to maintain its momentum and to continue to offer a reduction in licensing fees through the program, ADHS looked to bring more visibility to Empower through the National ECELC project.

Since five of the ten Empower standards aligned directly with Let’s Move! Child Care goals highlighted in the National ECELC project, Empower was a natural fit for alignment. To increase the visibility of Empower, the National ECELC project curriculum was customized to align with the branding of Empower and was renamed Empower PLUS+. With licensed providers seeking opportunities to meet the training requirement of 18 clock hours per year, the built-in incentive of reduced licensing fees through the Empower, and the new opportunity to meet those training requirements through participating in Empower PLUS+, ECE providers eagerly joined learning collaboratives in the first and second year of the National ECELC project.

Since both Empower and Empower PLUS+ are voluntary, BNPA partnered with ADHS Child Care Licensing in 2013 to monitor program compliance with Empower standards and collect and analyze data to inform future training and technical assistance. Coordinating efforts was relatively easy since both Child Care Licensing and BNPA are housed within ADHS. Licensing oversees the initial enrollment and renewal status of ECE programs’ licensing, and also enrolls the programs in Empower. Licensing staff then monitors programs on compliance with licensing regulations and assesses the Empower standards. However, since Empower is voluntary, licensing monitors cannot cite a program for non-compliance related to Empower. Each Empower standard has 6-8 indicators associated with it where programs self-report if they’re “fully,” “partially,” or have “not met” that indicator. These indicators address both program policies and practices that should be in place to meet the standard. Since July 2013, all Empower reports have been collected by licensing surveyors and submitted to BNPA for analysis. Gaps in meeting specific indicators and standards are identified to inform future technical assistance. Prior to July 2013 portions of data was collected by Child Care Licensing and submitted to BNPA’s evaluation department; however, data was often incomplete and technical assistance varied and dependent on subject matter experts (e.g., oral health, nutrition, breastfeeding) to support ECE programs.

While the internal partnership within ADHS bureaus dated back to the inception of the Empower in 2010, there was little coordination for data collection from other projects and initiatives targeting ECE providers in the state. In order to assess the effectiveness of the technical assistance and trainings provided, the ECLEC project coordinator identified other sources of ECE data that could be gathered and analyzed. Using the Centers for Disease Control and Prevention (CDC) 1305 funding and with technical assistance from CDC, the project coordinator began collecting data from their 1305 basic and enhanced activities, Head Start/Early Head Start, National ECELC project (Empower PLUS+), and Quality First to help identify gaps in types of providers served, technical

Factors for Success in Arizona

- Existing childhood obesity prevention program, Empower, and its alignment with the National ECELC project goals
- Strong inter-agency coordination within ADHS
- Ability to leverage 1305 funding and data from CDC
- Availability of funding from the Avandia Settlement Grant
assistance provided, and any gaps in the content delivered. As a result of this data collection, in 2016 training materials, including the Empower Guidebook, 3rd edition, were revised with a lens on family engagement, children with special health care needs and disabilities, language and cultural accommodations, multi-age groups and home settings.

Further, in summer 2016, ADHS played an important role collaborating with Quality First, Arizona’s QRIS, to add an Empower implementation statement into the Quality First Implementation Guide. The implementation statement specifies that as part of participation in Quality First programs are “required to participate in the Empower program and receive technical assistance as needed... As part of your Empower agreement and licensing fee reduction, your program is required to have a written policy for each standard and to implement each standard.”

**PRESERVICE & PROFESSIONAL DEVELOPMENT**

A online professional development system for ECE providers was being developed by ADHS when they were funded for ECELC. Specific trainings had not been developed, approved, and made available for ECE providers participating in Empower. Creation of these modules was an opportunity to align professional development with Empower, while offering licensing hours to ECE providers who completed training. In 2015, the ECELC project coordinator supported development of seven online training modules that align with each of the ten Empower standards. These trainings are self-guided PowerPoint presentations with a narrative that providers can complete at their own pace to receive a training certificate. The trainings were reviewed by content experts at ADHS and Child Care Licensing and will be uploaded to the Empower page of the ADHS website. Licensing has approved these trainings as an option for the required three hours of annual Empower topics. Currently, three of the 7 trainings are offered through the Arizona Nutrition Network (AzNN) website (Family Style Meals, Fruit Juice, and Sedentary Activity/Screen Time). The remaining four training modules will be available alongside the completed modules on a redesigned Empower website by July 2017.

To continue to engage National ECELC project participants after the learning collaboratives ended, ADHS developed a monthly newsletter to highlight materials and events that would be of interest to ECE providers and stakeholders. The distribution of these monthly newsletters kicked off in 2015 and in June 2017 reaches over 4,000 subscribers. The newsletters are sent out through an email listserv and are available on the Empower website. If opportunities or activities arise between the releases of the monthly newsletters, ADHS sends an email blast to all National ECELC project participants, other interested ECE providers, and internal and external partners. This effort was supported by CDC 1305 activities described above that allowed BNPA to identify gaps in providers served, training opportunities and content as well as support the overall goal of raising awareness for the Empower Program.
EMERGING OPPORTUNITIES*
State Health Improvement
By 2015, the Arizona State Health Improvement Plan—including childhood obesity prevention initiatives and strategies—was developed and workgroups were defined to begin the implementation phase. BNPA was asked to participate in the workgroup to help align childhood obesity prevention efforts. Around the same time, the Supplemental Nutrition Assistance Program-Education (SNAP-Ed), also known as the AzNN, released a request for proposals (RFP). The RFP solicited stakeholders interested in applying for a three year grant focused on 16 obesity prevention strategies. Three of those strategies focus specifically on early childhood development. Nineteen grantees were chosen, a majority of which (e.g., county health departments, cooperative extension) are focusing on at least one ECE strategy. AzNN developed protocols to ensure provide guidance to SNAP-Ed partners choosing to work on an ECE strategy. An ECE subcommittee consisting of state agencies and grantees helped inform this effort.

Avandia Settlement Grant
Between 2012-2016, ADHS had unique opportunities to fund HEPA work with ECE. In 2012, the State of Arizona received over 3 million dollars from a diabetes drug manufacturer due to unlawful promotion of their product. The state used part of this funding to issue grants from the Arizona Attorney General’s Office (AGO). BNPA applied for funds in 2015 to focus on training Child Care Group Homes on tenets of the National ECELC project. There are about 300 CCGHs in the state which are often underrepresented and isolated when compared to the 2,100+ centers. In 2015, ADHS received $400,000 from the Avandia settlement, and began planning how to target the 300 CCGHs over the course of two years. ADHS contracted with the Maricopa County Department of Public Health for trainers who would prepare and implement four regional trainings each year using a train-the-trainer model. The trainers are using the technical assistance strategies and Empower resources provided to assist the CCGHs in meeting best practices related to healthy eating, physical activity and family-style dining.

The first project year ended in April 2016. Over the course of that first year, ADHS reached about 80% of the targeted CCGHs across four counties. Of the 175 child care group homes on the licensing list in Phoenix, 118 programs and 157 individual providers (CCGH owners and their staff) were reached. The evaluation to assess the effectiveness of the first year will be a retrospective survey completed by the providers approximately 2-3 months after the last training or technical assistance visit occurred. In year two, additional trainings will be held in Tucson and in rural parts of the state. Every child care group home will receive either group training or 1:1 technical assistance in their home. In addition, each provider facility received a curriculum kit of family style meal service pieces, nutrition education and physical activity equipment, including a copy of Active Play! by Dr. Diane Craft. Data collected during the Avandia contract is also being analyzed among data collected from 1305 basic and enhanced activities, Head Start/Early Head Start, National ECELC project (Empower PLUS+), and Quality First to compare across projects and determine their effectiveness. Due to ADHS’ efforts to raise awareness for Empower and analyze data across all projects targeting ECE providers, the Department of Economic Security (DES) collaborated with BNPA in 2016 to require enrollment in the Empower program for all Family Child Care (FCC) providers in the state. The addition of these 600 providers brings the total of Empower facilities to almost 3,000 throughout the state.

San Carlos Tribe
In 2015, a National ECELC (Empower PLUS+) trainer who worked for the United Way in Tucson and Southern Arizona received $150,000 from First Things First for a 3-year project focused on healthy eating and physical activity. Using the learning collaborative model and Empower PLUS+ materials, the trainer ran collaboratives with the San Carlos tribe in rural Arizona, which included parents and families, Head Start participants, and other tribal members. Eight ECE programs participated in the first year of training. All participating sites made improvements, for example, providing parents with written policies and guidelines on food brought from home, reducing non-educational media time for children, and increasing the frequency of whole grain foods and vegetables served to children. As of August 2016 United Way is planning its second year of Empower PLUS+ training with ECE providers on the San Carlos Apache Reservation.

* Since original publication of this report in 2016, CDC has updated the Spectrum of Opportunities. The updated Spectrum can be found by visiting: https://www.cdc.gov/obesity/strategies/early-care-education/pdf/TheSpectrumofOpportunitiesFramework_May2018_508.pdf*
Challenges to Integration

ADHS has ongoing concerns about the lack of stable funding for Empower. The Empower program allows programs to gain additional knowledge and resources to improve their program policies and practices related to healthy eating and physical activity, but it is still a voluntary program for ADHS programs. While linked to licensing, Empower standards are not required and monitored in the same way as licensing regulations. It is widely known that child care licensing regulations are difficult to change, but it may improve ECE program compliance with best practices if Arizona licensing regulations are updated and appropriately monitored to include the Empower standards. In this case, ADHS would need to consider if and how programs would still receive a reduction in licensing fees, which is currently tied to participation in Empower. Technical assistance for ECE programs needing to comply with the new regulations would have to be a top priority for Child Care Licensing if this update is made.

Additionally, during integration planning in 2014 another issue ADHS uncovered was low levels of participation in the federal Child and Adult Care Food Program (CACFP). A high percentage of children attending ECE programs bring their own lunches and therefore many programs are not eligible or do not have a desire or capacity (e.g., resources, availability of approved kitchen) to participate in CACFP. However, the funds ECE programs receive for CACFP participation can cover the cost of healthy meals and snacks provided to children. Encouraging more providers to participate in CACFP, and providing them the training and technical assistance to do so, would increase the quality of meals served to children versus those brought from home. ADHS did not choose to focus on this area, although since 2015, have been meeting with CACFP staff on a monthly basis and participating at their annual summit.

Finally, ADHS’ biggest challenge may have been the tendency to rely only on systems integration opportunities within their department. For example, BNPA and Child Care Licensing were housed within ADHS and were successful in coordinating efforts on the Empower due to proximity and ease of ongoing communication within. However, at the beginning of their integration work it seemed difficult for ADHS to identify opportunities within other state-level systems that did not reside within their department. This was evident in their hesitation to choose CACFP as a viable opportunity as well as the difficulty to reach family child care providers. This could be in part due to the fact that CACFP is overseen by the Arizona Department of Education and family child care providers are overseen by the DES. Recognizing the importance of needing to include these key stakeholders in their work, ADHS regularly contacted the two departments for involvement in advisory committee meetings in order to advance healthy eating and physical activity messaging in ECE settings. They now enjoy ongoing collaborative meetings, creating common messages and themes. Having a dedicated stakeholder group at the onset for integration activities may have helped with coordination of systems-level integration activities.

Increasing participation of tribal communities in Empower was also a challenge. Tribal programs are legally exempt from child care licensing regulations, do not have licensing fees, and as such, have not systematically participated in Empower. During recruitment of child care centers for the National ECELC project, the project coordinator invited tribal programs to enroll but there was little interest. What did gain their interest, however, was the annual Empower conference, which many tribal members regularly attend. The need to reach additional tribal communities was recognized by ADHS, and in 2015 one of the National ECELC project (Empower PLUS+) trainers working at the United Way of Tucson brought a modified version of the project to the San Carlos Apache tribe. If funding arises in the future to support additional learning collaboratives, results from this work could be leveraged to demonstrate successful recruitment and project implementation with child care programs in other tribal communities.

Finally, in 2014, the reauthorization of the Child Care and Development Block Grant (CCDBG) brought a promising opportunity to include HEPA activities within the Arizona Child Care and Development Fund (CCDF) plan. With a strong interest in quality improvement, the National ECELC project coordinator had discussions with members of the advisory council for development of the CCDF plan. However, with DES as the lead in developing the CCDF plan and high staff turnover within the department, DES was focused on complying with the new group size requirement since Arizona does not have any. During this time the state plan was being developed and subsequent meetings with DES, the project coordinator shared the importance of HEPA-related messaging in ECE programs. As a result, DES now requires their family child care providers, who are overseen by DES, to enroll in the Empower Program.
Lessons Learned

Aligning existing childhood obesity prevention efforts (i.e. Empower) with new projects or initiatives is key to providing consistent messaging to raise awareness for HEPA best practices. However, the HEPA best practices must be included in state systems such as licensing and QRIS with proper monitoring and technical assistance provided to support those changes.

An individual or department in a leadership role with experience working with ECE programs is needed to identify and convene stakeholders to move the work forward. Or, at the very least, that individual or department must be a vocal member of existing advisory committees or stakeholder groups.

When planning for implementation of a childhood obesity prevention project or intervention, it is essential to involve and obtain buy-in and leadership from both internal and external partners. Keeping partners informed during the initial stages of planning and throughout the implementation process is essential to their ongoing support and collaboration. This is also important given that there can be multiple childhood obesity prevention projects or initiatives occurring simultaneously at the local or state level. Coordinating efforts to collect data across all project and leverage existing funding (i.e. CDC 1305) can help identify providers served and gaps in technical assistance to help inform future work.

Glossary of Key Terms

11. **Arizona Department of Economic Security (DES)** – Oversees family child care home providers in the state, and is leading development of Arizona’s Child Care and Development Fund plan.

12. **Arizona Department of Health Services (ADHS), Bureau of Nutrition and Physical Activity (BNPA)** – State agency leading implementation of the National ECELC project in Arizona.


14. **Avandia Settlement Grant Project** – Grant funding resulting from a settlement in which Arizona received over 3 million dollars from a diabetes drug manufacturer due to unlawful promotion of their product.

15. **Empower** – Voluntary childhood obesity prevention program led by ADHS Child Care Licensing.

16. **Empower PLUS+** – National ECELC project in Arizona; materials co-branded to align with Empower.

17. **First Things First** – Organization overseeing implementation of Quality First, and provides training and professional development to ECE program staff.

18. **Quality First** – Arizona’s quality rating and improvement system (QRIS).
North/Central Florida
Implementation Partner: Nemours Children’s Health System
CDC Spectrum of Opportunity Case Study

Participation in National ECELC: 2013-2018
ECE programs trained: 348
Children served by trained programs: 29,043
Spectrum of Opportunities areas of focus:
- **Pre-service and Professional Development** — Aligned ECELC with state requirements to award in-service hours and CEUs to participating ECE programs/staff
- **Statewide Recognition and Intervention Programs** — Created and launched a Statewide Early Care and Education Recognition and Intervention Program.
- **ECE Funding Streams** — Collaborated with Head Start programs to understand their unique needs and modify the ECELC model to support Head Start programs’ full participation in the ECELC project.

Setting the Stage

Nemours identified Florida as a state partner in 2013 during the development of the National ECELC proposal to the Centers for Disease Control and Prevention (CDC). Florida had high preschool overweight and obesity rates, large numbers of early care and education (ECE) programs, and existing efforts by Nemours’ Florida Prevention Initiative to prevent childhood obesity via ECE settings. Additionally, with Nemours’ large clinical presence in Florida there was a unique opportunity to leverage the organization’s reach. Thus, Nemours Children’s Health System undertook responsibilities to serve as the Implementation Partner for North/Central Florida. The North/Central Florida ECELC model provides Nemours National Office of Policy and Prevention with on-the-ground opportunities to learn firsthand what is working and what may not be working within the ECELC model. It also allowed Nemours to leverage partnerships and resources to enhance the success of implementation in North/Central Florida, further described in the sections that follow.

State Efforts Addressing Childhood Obesity

Florida Department of Children and Families (DCF) offers HEPA training for ECE programs through its PREVENT Obesity initiative.\(^4\) This training provides ECE programs with education on best practices and tools to support program improvements related to nutrition, physical activity and screen time. The training provided through PREVENT Obesity is available for free to ECE programs in Florida and is available on demand online. It is a one-time 2-hour training, and participants can earn up to 2.0 in-service hours for participation.

The Florida Department of Health (DOH) supports baby-friendly worksite initiatives and safe routes to school. The baby-friendly worksite initiative aims to increase breastfeeding-friendly environments (including schools and state agencies) and support the inclusion of breastfeeding in employee wellness policies. Through the Safe Routes to School initiative, Florida DOH provides training materials and funding for communities to create safe routes for children traveling to school.

Florida DOH is also the administrator of the state’s 1305 funding, a portion of which has been allocated to support National ECELC project implementation in North/Central Florida (via a grant to Nemours and described further in the sections that follow). Through this funding, Nemours also developed a webinar for DOH staff members statewide to enhance their knowledge and ability to support ECE programs’ achievement of HEPA best practices. The webinar was completed in December 2016 and focuses on strategies to engage local stakeholders to coordinate support for ECE providers in each county.

Did you know?

**In Florida, among low-income children aged 2 years to 5 years old, 14.8% are overweight and 13.4% are obese.**

*Source: CDC. Division of Nutrition, Physical Activity, and Obesity. 2010 Pediatric Nutrition Surveillance System, Table 6 (PedNSS).*
In the private sector, FLIPANY (Florida Introduces Physical Activity and Nutrition to Youth), established in 2005, promotes nutrition and physical education programs. The organization focuses primarily on “healthy food preparation, food security, physical education, and worksite wellness.” FLIPANY provides a wide range of programs, including training to ECE and after school programs, interventions with children and families, parent/child classes, and cooking demonstrations. Since 2005 FLIPANY has trained approximately 550 child care providers who receive in-service hours for participation.

In 2013, Florida stakeholders, including Nemours, participated in Florida’s Pioneering Healthier Communities, led by the YMCA of the USA (Y-USA) and supported by the Robert Wood Johnson Foundation. The initiative brought together public and private stakeholders and community leaders to promote HEPA best practices statewide. Y-USA provided funding and technical assistance throughout the project. However, after two years of convening (in September 2015) funding for the initiative was no longer available and the group ceased to move forward. The work of the group culminated with a statewide HEPA Summit hosted by Florida’s Park and Recreation Association and attended by 200 participants.

Finally, between 2000 and 2013, the University of Miami School of Medicine conducted a randomized control trial, funded by USDA, called Healthy Caregivers/Healthy Children. The project included a curriculum focusing on healthy food choices, increased exercise, and role modeling. The program targets food policy changes throughout the school, and via the child, caregiver, and teacher. In 2015-2016, the project was expanded to focus on training Miami’s Quality Rating and Improvement staff. Both projects have shown effective in affecting children in child care as compared to a control group.

**State Efforts to Improve Early Care and Education**

Florida DCF licenses child care centers in 62 of the 67 counties in Florida (if a county’s licensing standards meet/exceed those set by DCF then they may administer their own licensing programs). DCF also houses the Florida Child Care Professional Credential Training Program, a comprehensive training program for ECE providers that helps them meet professional criteria required by the department per licensing regulations. The training includes at least 120 hours of early childhood instruction and 480 contact hours with young children, leading to a professional certification in either “Birth through Five” or “School Age.” DCF-approved training providers offer trainings throughout the state.

The Florida Office of Early Learning (OEL), a division of the Florida Department of Education, oversees the operation of statewide early learning programs and administers federal and state child care funds. OEL further supports children, families, and ECE providers by providing 30 early learning coalitions (ELCs) with CCDF funding to deliver services across the state. ELCs are non-profit organizations that may also partner with public and private entities to meet the needs of children and families. Each year OEL contracts with the 30 local ELCs and allocates funding based on the number of children and ECE programs in each county for ELCs to deliver services locally. Each ELC provides state and county-specific training and administers county-specific programs (e.g., QRIS). Additionally, ELCs help to provide access to high-quality ECE services for children in each county by connecting parents with information, assisting with enrollment into child care and Florida’s Voluntary Prekindergarten (VPK) program and administering child care subsidies. The ELCs partner with parents, ECE providers, and public and private community stakeholders to build a strong foundation for Florida’s youngest children.
Statewide strategies for best practices in healthy eating and physical activity (HEPA) are limited in Florida’s 2016-2018 CCDF plan. The U.S. Department of Health and Human Services requires each state to have a written plan for ECE programs to have professional development opportunities with physical activity and child nutrition. OEL is minimally meeting this requirement by offering a 3-hour instructor-led training and a 5-hour online training related to the Florida Early Learning and Developmental Standards. The training provides an overview of how the Florida Early Learning and Developmental Standards can be used to support implementing developmentally appropriate practices. As stated in the CCDF plan, the training promotes the social, emotional, physical, and cognitive development of children, including those related to nutrition and physical activity.24

Gold Seal Quality Care Program, established by the Florida Legislature in 1996 and overseen by DCF, acknowledges ECE programs, including family child care homes, that are “accredited by nationally recognized agencies and whose standards reflect quality in the level of care and supervision provided to children.”25 ECE programs that earn the Gold Seal designation and are participating in the state subsidized child care program receive a higher per child reimbursement rate than providers that have not earned the designation. The Gold Seal program serves as an incentive for ECE programs to achieve accreditation and provides increased funds to help them maintain quality services.

In 2013, during the launch of the National ECELC in Florida, there was a county-level approach for Quality Rating and Improvement System (QRIS) with several counties having their own locally designed systems. The QRIS in Duval County was “Guiding Stars of Duval.” While Guiding Stars did not include HEPA criteria, ECE programs that successfully completed participation in the National ECELC project earned a bonus point toward their Guiding Stars rating. Similarly, in 2014 of implementation of the collaboratives, Orange County Early Learning Coalition established a QRIS, “Quality Stars.” ECE programs from Orange County were able to earn bonus points toward their “Quality Stars” score for completing the National ECELC project. There were no other QRIS in place in North/Central Florida.

Establishing a Path to Success—
A Plan for Integration

The integration activities in North/Central Florida were driven by regional opportunities and relationships built with the Florida DOH. North/Central Florida has worked in multiple of the areas of the CDC Spectrum of Opportunity, though the focus has been predominately in two areas.

1. Utilize 1305 to support Statewide Recognition and Intervention Programs in launching Florida’s Statewide ECE Recognition Program.

2. Explore ECE Funding Streams with Head Start grantees in North/Central Florida.

Nemours convened a stakeholder group of state partners in 2013, during the first year of implementation of the learning collaboratives in North/Central Florida, to provide information about start-up activities and garner input and support for the National ECELC project. The stakeholder group for North/Central Florida did not continue beyond the first implementation year, though the partnerships resulting from initial stakeholder meetings proved valuable throughout the project.

Figure 5: State Areas of Focus within the CDC Spectrum of Opportunities (2.0)
Integration Activities

STATEWIDE RECOGNITION AND INTERVENTION PROGRAMS

In the first year of the National ECELC in North/Central Florida, Florida DOH Chronic Disease and Prevention approached Nemours with an interest in partnering to expand the reach of the National ECELC project. DOH offered to provide a portion of the state’s CDC 1305 funds for this purpose. Florida DOH became aware of the National ECELC project in Florida through informational meetings at which the ECELC Project Coordinator presented about the learning collaborative model. A four-year agreement ($103,900 per year) was established between Nemours and DOH. The first two years of funding supported learning collaboratives for the Big Bend region of Florida, a rural area with limited resources and trainings for ECE programs. From 2014-2016 the Big Bend learning collaboratives provided over 30 rural ECE programs—both center-based and family child care—with an opportunity to participate in the National ECELC project.

The Big Bend learning collaborative was the first time the National ECELC project served rural programs and family child care providers. Implementation provided an opportunity for Nemours to test the model with a new provider type and gather input to inform future implementation in rural settings. Many programs participating in the Big Bend learning collaborative traveled 1-2 hours to attend learning sessions. Of particular value was the opportunity for these providers to not only receive training and earn CEUs and in-service hours, but also network with other providers throughout their participation. Given the remote location of many of the participants, the ECELC project provided a new way for providers to come together, learn and reflect, and make changes in their programs.

With its third year of DOH funding Nemours was focused on enhancing support for ECE providers and building knowledge within state systems. Nemours developed a webinar for DOH staff members statewide to enhance their knowledge and ability to support ECE programs’ achievement of HEPA best practices. The webinar also focused on strategies to engage local stakeholders to coordinate support for ECE providers in each county. The DOH funding is also used to re-engage the programs that participated in the first two years of learning collaboratives in the Big Bend region. ECE programs received individualized technical assistance to continue to support their work toward achievement of HEPA best practices. To help expand the reach of HEPA trainings, Nemours provided four webinars that addressed HEPA best practices and was provided to ECE providers across Florida.

The Florida Department of Health’s Chronic Disease and Prevention Department in partnership with Nemours and the Health Council of Southeast Florida, created and launched a Statewide Early Childhood Education Recognition Program via the DOH CDC 1305 funds. The recognition program celebrates ECE programs that prioritize healthy eating and physical activity best practices. Nemours re-engaged many of the state stakeholders from the initial 2013 stakeholder implementation meeting to participate on the statewide recognition committee. In June 2018, the Florida Department of Health, with support from Nemours, launched the first statewide recognition program in Florida for ECE programs. The program provides participating ECE programs with access to best practice trainings, free resources to support meeting best practices, and recognition on the Florida Statewide ECE Recognition Program website.

ECE FUNDING STREAMS

During the three years of implementation of the National ECELC in North/Central Florida, strong partnerships were developed with many Head Start (HS) and Early Head Start (EHS) grantees. The HS/EHS grantee that provides EHS in Orange, Osceola, and Seminole counties, along with HS in Osceola and Seminole counties, participated in the first cohort of the National ECELC in North/Central Florida. This partnership provided a great learning opportunity for Nemours to determine what is the “best fit” for HS grantees participating in the National ECELC. For example, Nemours learned that for HS/EHS grantees a site-by-site approach to participation in the National ECELC did not provide for cohesive and sustainable changes in the individual HS sites. This is because administrative level staff (who oversee a number of individual HS/EHS sites under that are part of the agency) were not present for the collaborative. Thus, changes at individual sites were minimal and did not carry over into policy changes for the grantee.
An alternative approach was developed for HS participants in the National ECELC. Individual HS site managers/teachers along with an individual from the grantee administration participate in the National ECELC as a team. This promotes buy-in at the HS site level as well as the administrative level to support sustainable changes in the HS programs. Since HS/EHS programs often set policies and procedures (e.g., curriculum, menu planning) at the grantee level, which then gets implemented at the site level, this approach would allow for a greater level of awareness about the importance of change at multiple levels and a coordinated approach for implementation of changes.

With the lessons learned from the implementation of the National ECELC project with HS grantees in the first cohort, Nemours partnered with Orange County Head Start in year 2. Nemours and Orange County Head Start developed a Memorandum of Understanding (MOU) outlining specific requirements to support Orange County Head Start’s participation in the National ECELC. For example, the leadership team had representatives from the administration (i.e., Health Specialist, Education Specialist, Nutritionist, etc.) and a staff member from each of its 20 HS sites. This formed a cohesive opportunity for learning and helped enable each HS site to make healthy changes in their sites. Changes were made at the administrative level, with Orange County Head Start establishing countywide policies on screen time policies that would impact Head Start sites across Orange County.

In addition, healthy changes were made by the 20 HS sites, with each developing a garden to support sustainable healthy changes for the children and families served by this grantee. This was made possible through a partnership between Cooperative Extension and Orange County Head Start, which grew out of Nemours inviting Cooperative Extension to a learning session. Cooperative Extension provided a volunteer master gardener to each of the 20 HS sites, assisted with maintenance of the gardens and developed a curriculum for implementation with children. This partnership provided a sustainable, long-term strategy for site-level changes at each of the Orange County Head Start sites.

**Challenges to Integration**

The first challenge for Florida is its county-by-county administration of ECE systems making it difficult for the National ECELC to influence state-level systems. The differences that exist from one county to the next create challenges to efficiently collaborate with stakeholders, as each county is working within a different set of priorities and programs. An example of this is QRIS, which is local and not statewide. This poses challenges regarding the integration of HEPA best practices for sustainable and far-reaching success. For example, across the North/Central Florida counties, the only county Duval had an established QRIS at the time of initial implementation of the National ECELC project. During stakeholder meetings in Duval County it was determined that the ELC in that county would award bonus points to ECE programs that successfully completed the learning collaborative. Since the other North/Central Florida counties did not have a QRIS, a similar incentive could not be offered to participants from those counties. Influencing systems-level change in a regionally and local-driven context makes it difficult to integrate HEPA best practices and opportunities that will impact ECE providers statewide. Additionally, Florida DCF has not identified it a priority to create increased emphasis on HEPA best practices, so there is no guidance from the state level encouraging counties to focus on these areas in a coordinated way.

Without a cohesive approach for statewide stakeholder groups it has been difficult to establish a coordinated approach for integration. With the intersection of ECE and childhood obesity prevention, there is a strong need for coordinating agencies to be strategic about the convening and use of a stakeholder group to support the integration of HEPA best practices into systems. The stakeholder group will need concrete areas of focus for which they can provide insight and recommendations, and will also need to be kept aware of all state level activities to ensure a coordination approach for planning and integration.

Understanding and working within various county specific initiatives, training structures, and regulations requires a substantial amount of information gathering and coordination with stakeholders. A key factor for success has been building professional relationships with the many individual partners within ELCs. Building relationships takes time, and although a challenge at the beginning, it helps to build success in the long-term.
Lessons Learned

Despite its role administering funding to the ELCs, Florida OEL has not leveraged opportunities to enhance statewide system change regarding HEPA best practices. OEL focuses mainly on school readiness and literacy as a threshold for children’s success, and has not targeted HEPA as a core focus area. Moving forward, Nemours and stakeholders may consider collaborating with non-governmental statewide organizations such as the Florida Association of Early Learning Coalitions (AELC) to explore more coordinated work in this area. Florida AELC provides resources and support to ELC executive directors, and the AELC infrastructure could serve as a means to convene and communicate with ELCs. This approach might help to bridge regional-based implementation into a coordinated system for HEPA improvements statewide.

It will be important for stakeholders to remain informed about state-level proposals and plans as they align and integrate local and county effort, and to help advocate for deepening the commitment to supporting HEPA best practices on the state level. Taking successes and lessons learned from North/Central Florida’s regional implementation could be an important advocacy tool for change statewide.

Finally, particularly with the intersection of ECE and childhood obesity prevention, there is a strong need for coordinating agencies to be strategic about the convening and use of a stakeholder group to support the integration of HEPA best practices into systems. The stakeholder group will need concrete areas of focus for which they can provide insight and recommendations, and will also need to be kept aware of all state level activities to ensure a coordination approach for planning and integration. With clear and consistent messaging from the state level about the importance of HEPA topics, local and county administrators may more easily align efforts to support children’s healthy development.

Glossary of Key Terms

19. Early Learning Coalition (ELC) – A county level entity that provides training, subsidy administration and information to ECE programs, parents and stakeholders in the community.

20. Florida Department of Children and Families (DCF) – The Florida state agency overseeing child care licensing and training requirements for ECE providers.

21. Florida Office of Early Learning (OEL) – The Florida state agency overseeing the 30 county early learning coalitions

22. Florida Department of Health (DOH) – The Florida state agency overseeing chronic prevention and disease.
South Florida
Implementation Partner: Early Learning Coalition of Miami-Dade/Monroe
CDC Spectrum of Opportunity Case Study

Setting the Stage

Nemours identified Florida as a state implementation partner in 2013 during the development of the National ECELC proposal to the Centers for Disease Control and Prevention (CDC). Florida had high preschool overweight and obesity rates, large numbers of early care and education (ECE) programs, and existing efforts by Nemours’ Florida Prevention Initiative to prevent childhood obesity via ECE settings. Given Nemours’ large clinical presence in North/Central Florida there was a unique opportunity to leverage the organization’s reach and thus, Nemours Children’s Health System served as the State Implementation Partner for that area. Recognizing the unique differences between North/Central and South Florida, as well as the regional administration of ECE systems in the state, Nemours partnered with the Early Learning Coalition of Miami-Dade/Monroe (ELCMDM) as the state implementation partner for South Florida.

State Efforts Addressing Childhood Obesity

Florida Department of Children and Families (DCF) offers Healthy Eating and Physical Activity (HEPA) training for ECE programs through its PREVENT Obesity initiative. This training provides ECE programs with education on best practices and tools to support program improvements related to nutrition, physical activity and screen time. The training is available for free and is available on demand online. It is a one-time 2-hour training, and participants can earn up to 2.0 in-service hours for participation.

The Florida Department of Health (DOH) supports baby-friendly worksites and safe routes to school initiatives. The baby-friendly worksite initiative aims to increase breastfeeding-friendly environments (including schools and state agencies) and support the inclusion of breastfeeding in employee wellness policies. The Safe Routes to School initiative provides materials and funding for communities to create safe routes for children traveling to school.
Florida DOH is also the administrator of the state’s 1305 funding, a portion of which has been allocated to support National ECELC project implementation in North/Central Florida (via a grant to Nemours and described further in the sections that follow). Through this funding, Nemours also developed a webinar for DOH staff members statewide to enhance their knowledge and ability to support ECE programs’ achievement of HEPA best practices. The webinar was completed in December 2016 and focuses on strategies to engage local stakeholders to coordinate support for ECE providers in each county.

The Health Foundation of South Florida, the largest not-for-profit grant-making organization dedicated solely to health in South Florida, has worked to make the South Florida region a healthier place for all. Established in 1993, the nonprofit foundation has awarded over $125 million to nonprofits providing programs and services in Broward, Miami-Dade and Monroe Counties. Recognizing good nutrition and physical activity as essential components to preventing obesity and other chronic diseases, the Health Foundation made Healthy Eating Active Communities a priority area in 2008. The Health Foundation envisions a healthy community as one where settings such as child care centers and schools ensure kids have access to healthy food and physical activities, parks and playgrounds are accessible within walking distance to residents, and streets are designed for all modes of transit and users. With this vision in mind, the Health Foundation has funded and partnered with numerous organizations and government entities to improve the nutritional content of food available in schools, child care centers, after-school programs and retail outlets, based on the Dietary Guidelines for Americans; increase physical activity in the school, after-school, and child care settings; and develop and implement policies that enhance access to and availability of physical activity opportunities and healthy foods.

In the private sector, FLIPANY (Florida Introduces Physical Activity and Nutrition to Youth), established in 2005, promotes nutrition and physical education programs. The organization focuses primarily on “healthy food preparation, food security, physical education, and worksite wellness.” FLIPANY provides a wide range of programs, including training to ECE and after school programs, interventions with children and families, parent/child classes, and cooking demonstrations. Since 2005 FLIPANY has trained approximately 550 child care providers who receive in-service hours for participation.

In 2013 Florida stakeholders, including Nemours, participated in Florida’s Pioneering Healthier Communities initiative, led by the YMCA of the USA (Y-USA) and supported by the Robert Wood Johnson Foundation. The initiative brought together public and private stakeholders and community leaders to promote HEPA best practices statewide through policy and systems integration. Y-USA provided funding and technical assistance throughout the project. However, after two years of convening (in September 2015) funding for the initiative was no longer available and the group ceased to move forward. The work of the group culminated with a statewide HEPA Summit hosted by Florida’s Park and Recreation Association and attended by 200 participants.

Between 2000 and 2013, the University of Miami, School of Medicine conducted a randomized control trial, funded by USDA, called Healthy Caregivers/Healthy Children. The project included a curriculum focusing specifically on healthy food choices, increased exercise, and role modeling. The program targets food policy changes throughout the school, and via the child, caregiver, and teacher. In 2015-2016, the project was expanded to focus on training Miami’s Quality Rating and Improvement staff. Both projects have shown effective in affecting children in child care as compared to a control group.
Finally, in South Florida specifically, a 2010 Communities Putting Prevention to Work (CPPW) grant from CDC jump-started the ECE/childhood obesity work in the state. Miami-Dade County Health Department received $14.7 million from CDC for tobacco cessation, to increase awareness of the importance of healthy eating and physical activity and increase availability of nutritious foods and beverages at schools, worksites and in communities. One of the goals of the initiative was to “increase access to and promote consumption of healthy foods and beverages and reduce availability of nutrient poor, calorie dense foods; require daily physical activity, and reduce screen time among children 2-5 years of age through the adoption of policy, environment and systems changes in child care centers across Miami-Dade.” Through CPPW, the Consortium For A Healthier Miami-Dade Children’s Issues Committee facilitated collaboration among stakeholders to educate the legislature on the Caring for Our Children, Preventing Childhood Obesity standards and advocate to ECE programs in Florida to adapt these standards. As a result, approximately 1,100 ECE programs in Miami-Dade County received a copy of the standards and the University of Miami trained more than 2,700 staff members in approximately 960 programs on nutrition, physical activity and screen time standards.

State Efforts to Improve Early Care and Education
Florida DCF licenses child care centers and family child care homes in 62 of the 67 counties in Florida. DCF also houses the Florida Child Care Professional Credential Training Program for ECE providers that helps them meet licensing regulations. The training includes at least 120 hours of early childhood instruction and 480 contact hours with young children, leading to a professional certification for ECE providers in either “Birth through Five” or “School Age.” DCF-approved training providers offer trainings throughout the state.

The Florida Office of Early Learning (OEL), a division of the Florida Department of Education, oversees the operation of statewide early learning programs and administers federal and state child care funds. OEL further supports children, families, and ECE providers by contracting with 30 early learning coalitions (ELCs) to deliver services across the state using CCDF block grant funds. ELCs are non-profit organizations that may also partner with public and private entities to meet the needs of children and families. Each year OEL allocates funding to the ELCs based on number of children and ECE programs in each county. Each ELC provides state and county-specific training and administers county-specific programs (e.g., QRIS, child care subsidy assistance). Additionally, ELCs help to provide access to high-quality ECE services for children in each county by connecting parents with resources, assisting with enrollment into child care and Florida’s Voluntary Prekindergarten (VPK) program. The ELCs partner with parents, ECE providers, and public and private community stakeholders to build a strong foundation for Florida’s youngest children.

Statewide strategies for best practices in healthy eating and physical activity (HEPA) are limited in Florida’s 2016-2018 CCDF plan. The U.S. Department of Health and Human Services requires each state to have a written plan for ECE programs to have professional development opportunities with physical activity and child nutrition. OEL is minimally addressing this requirement by offering a 3-hour instructor-led training and a 5-hour online training on the Florida Early Learning and Developmental Standards and how they can be used to support implementing developmentally appropriate practices. As stated in the CCDF plan, the training promotes the social, emotional, physical, and cognitive development of children, including those related to nutrition and physical activity.

The Gold Seal Quality Care Program, established by the Florida Legislature in 1996 and overseen by DCF, acknowledges ECE programs, including family child care homes, that are “accredited by nationally recognized agencies and whose standards reflect quality in the level of care and supervision provided to children.” ECE programs that earn the Gold Seal designation and are participating in the state subsidized child care program receive a higher per child reimbursement rate than providers that have not earned the designation. The Gold Seal program serves as an incentive for ECE programs to achieve accreditation and provides increased funds to help them maintain quality services.

Florida does not have a state-wide Quality Rating and Improvement System (QRIS); several counties have their own locally designed systems. The QRIS in Miami-Dade County is Quality Counts which is funded by The Children’s Trust in partnership with ELCMDM. It is administered in collaboration with Florida International University, Family Central Inc., Devereux Florida, The Children’s Forum, and the United Way Center for Excellence in Early Education. Quality Counts addresses two main areas: Learning Environment and Staff Qualifications.

In 2014 – 2015, the Florida legislature, through the General Appropriations Act, piloted the Early Learning Performance Funding Project (ELPFPP). The ELPFPP was designed to place an emphasis on school readiness providers in areas with high-needs populations. ELPFPP was also designed to collect sufficient data to determine if targeted professional development experiences had a positive impact on program quality, teacher interactions
with children, and/or child outcomes. The project was approved to continue into the 2015-2016 fiscal year, offering the opportunity for approximately 400 early learning providers and their teachers to receive additional support for improving school readiness program outcomes. Based on the positive evaluation and results of the program’s pilot implementation, the Florida Legislature approved continuation of this quality improvement program into 2016 – 2017. In 2017 – 2018 the county-level QRIS programs are sun setting as the Florida Office of Early Learning moves forward with the Early Learning Performance Funding Project (ELPFPP) state-wide.

Establishing a Path to Success—A Plan for Integration

South Florida’s integration activities were driven by regional opportunities, partnerships, and funding to support embedding and aligning HEPA standards into the South Florida ECE system. South Florida has worked in multiple areas of the CDC Spectrum of Opportunities, though the focus has been predominately in three areas.

1. **Facilities Level Interventions** to train child care providers about healthy eating and structured physical activity and build a cadre of trainers equipped to provide technical assistance and referral to HEPA trainings.

2. Integrate HEPA criteria into Quality Counts, the county’s **Quality Rating and Improvement System (QRIS)**.

3. Collaborate with community partners through **Statewide Access Initiatives** designed to align standards and messages and maximize resources.

ELCMDM leveraged the Consortium for a Healthier Miami-Dade’s Children Issues Committee in lieu of convening a formal stakeholder group to guide ECELC integration activities. The ECELC Project Coordinator for South Florida is a member of the Committee, allowing ELCMDM to leverage existing relationships to support implementation of the ECELC project. The Committee is composed of approximately 30 public and private stakeholders in the fields of health and wellness who meet monthly to address health-related issues, including childhood obesity prevention.

**Integration Activities**

**ECE FUNDING STREAMS**

Soon after ELCMDM began its implementation of the National ECELC project, the organization identified Health Foundation of South Florida (HFSF) as a possible funder of integration activities. HFSF has a history of awarding moderate size grants, and one of their priority areas, Healthy Eating Active Communities, aligned directly with the goals of the National ECELC project.

ELCMDM submitted a proposal for the Early Childhood Education Structured Physical Activity (ECESPA) project, which uses the Coordinated Approach to Child Health (CATCH) program. ELCMDM proposed to provide 165 low-income child care centers in Miami-Dade and Broward Counties with portable play equipment and CATCH training. The project goal is to provide ECELC

**Factors for Success in South Florida**

- County stakeholders’ support of the National ECELC project and collaboration to support alignment of messages and HEPA standards
- Additional funding opportunities for expansion of ECELC
- QRIS in place and readiness of administrators for re-launch of the standards
participants with more physical activity training and materials and to serve more ECE programs than could otherwise be reached by the ECELC. In December 2015, HFSF awarded ELCMDM a $160,089 two-year grant. The ECESPA project launched in March 2016 and included five (5) learning sessions in 24 months for 165 ECE providers (~33 providers per session). Providers was trained on the CATCH curriculum aimed at producing at least 60 minutes of daily structured physical activity for preschoolers. The training is open to any ECE program with at least 50 children, including past or current ECELC participants. In addition, the ECESPA project provided each center with portable play equipment, 2-hour family training workshops, and 2 hours of on-site follow up technical assistance. ECELC trainers and Quality Counts Quality Improvement Specialists (QIS) provide the follow up technical assistance. ECE staff received CEUs for the training as an incentive to participate. Trainers and specialists are trained on how to teach the CATCH curriculum and provide center-based health and wellness monitoring and technical assistance. This approach will build a cadre of trained staff that will sustain the availability of ECE specific health and wellness training beyond the length of the HFSF grant. As of March 2018, ELCMDM completed the Coordinated Approach to Child Health (CATCH) Train-the Trainer Academy, a systems level change to enhance physical activity best practices in ECE programs. Over the two-year training opportunity, 165 ECE center staff were trained of which 22 ECE centers participated in Quality Counts and 77 were former ECELC participants. The ELCMDM completed the two year funded training opportunity March 2018.

QUALITY RATING & IMPROVEMENT SYSTEM (QRIS)

In summer 2015, the National ECELC project coordinator began to collaborate with Quality Counts administrators within ELCMDM about the possibility of enhancing the QRIS by integrating a Health and Wellness component. Quality Counts administrators, as well as staff from The Children’s Trust, agreed to develop a framework for a Health & Wellness component for Quality Counts. An initial framework for the Health & Wellness component was developed in spring 2016, and the project coordinator met with the Director of Quality Counts to review criteria and supports. Planning discussions are ongoing and it was determined that Health & Wellness will be added to Quality Count’s Supplemental Guidelines for Quality Improvement when Quality Counts launches its 3.0 standards in late 2017. Currently, there are 397 Quality Counts sites in Miami-Dade County. The new standards, as well as the new Health & Wellness Supplemental Guidelines (voluntary, best practice recommendations), will apply to both existing and new Quality Counts programs. Due to Florida’s Office of Early Learning, Performance Based Funding Project moving statewide, Quality Counts sunsets July 2018. The project coordinator is currently providing various HEPA trainings for the Performance Funded Project Coaches to understand healthy eating and physical activity best practices.

To leverage QRIS an opportunity to integrate health and wellness into South Florida’s Performance Funded Project, the project coordinator identified opportunities to train and provide resources to Quality Improvement Specialists (QIS), on HEPA topics. In August 2018 the project coordinator will train the Performance Based Funding Project Coaches on how to observe and report whether centers are engaging their preschoolers in 60 minutes of daily structured physical activity and providing healthy nutrition. Then, if a QIS observes that centers are not implementing these practices, they will be equipped to offer TA to centers that have participated in a health and wellness training (e.g., ECESPA project, ECELC project).

STATEWIDE ACCESS INITIATIVES

Help Me Grow (HMG)

HMG is a national initiative that helps to identify children at-risk for developmental or behavioral disabilities and connects their families with community-based programs. In South Florida, HMG is a division of Switchboard 211 Miami, administered by the Jewish Community Services of South Florida. In February 2016, the South Florida project coordinator and the ELCMDM Director of Research, Evaluation & Assessment met with the HMG leadership team to discuss the integration of childhood obesity prevention/intervention into referral services. This strategy will allow the National ECELC project influence a broad referral system that connects families, ECE programs, health care providers and community agencies to support children’s healthy weight. After the early 2016 meeting with HMG, the South Florida Project Coordinator developed a framework for the referral system. The framework includes: 1) the development and use of a Miami-Dade County online Childhood Obesity Prevention/Intervention Resource Guide listing organizations providing services related to HEPA best practices, health care providers and practitioners, and 2) advocacy for Miami-Dade County pediatricians to refer
families to HMG if their 0-5 year old is identified as overweight or obese. HMG has added a question to their intake: “Are you concerned about your child’s weight, level of physical activity, and/or eating habits?” If a parent answers “yes,” and the child is 0-5 years old, then HMG will conduct a needs assessment. Based upon that needs assessment, the parent will be warm-transferred to one or more of the organizations listed in the Childhood Obesity Prevention/Intervention Resource Guide for follow-up services. Follow-up may include HEPA Training (for both family and provider) and/or group consultation with a dietitian/nutritionist.

In summer/fall 2016, HMG experienced leadership changes resulting in a delay in implementation of the Childhood Prevention/Intervention Resource Guide. ELCMDM remains committed to partnering with HMG to move forward, and in January 2017, established a partnership with Hope for Miami, FLIPANY and the Florida Department of Health’s Consortium For A Healthier Miami Dade’s Children Issues Committee to develop the Childhood Obesity Prevention/Intervention Resource Guide. The initiative has now become part of the Consortium For A Healthier Miami Dade’s Children Issues Committee Annual Plan and is scheduled to launch in December 2018.

**YMCA of South Florida**

In March 2016 leaders from ELCMDM and YMCA of South Florida met to discuss how to maximize childhood obesity prevention efforts in South Florida. The organizations explored adapting the YMCA’s HEPA Standards to align with *Caring for Our Children, Preventing Childhood Obesity* standards. The group also discussed how to share training on those standards with ECE programs and community partners. The organizations aimed to start work locally that could expand statewide and nationally.

In fall 2016 ELCMDM, developed a HEPA standards adaptation for infant, toddlers and preschoolers. In follow up meetings with the YMCA of South Florida, it was determined that ELCMDM and the YMCA would co-brand the adapted standards and seek funding to provide a “circle of services” that will target ECE programs, teachers and families, including:

- **Training:** 2 hour, quarterly, community-based informational trainings for Miami-Dade, Monroe and Broward County ECE providers designed to promote the implementation of HEPA standards to providers who have not participated in ECELC or ECESPA. Participants at the community-based trainings will be presented an overview of HEPA standards, hear how HEPA standards have been implemented and helped to improve ECE programs, and will learn about incentives available for participating in HEPA training. Participants will also be provided an overview of ongoing HEPA trainings taking place in South Florida (e.g., ECELC, ECESPA) and information about how to register. The training providers for each of the counties and associated CEUs for participation are being determined.

- **Incentives for providers and families:** YMCA discounted health and wellness services will be provided to ECE teachers and families that participate in HEPA training, with the purpose of providing an opportunity for teachers and families to improve their health and model healthy lifestyle behaviors to children. ECE programs that participate in HEPA training will be listed in the state-wide recognition program currently being developed. The recognition will provide incentive for providers to undergo HEPA training and provide families with a list of centers to choose from that are meeting HEPA best practices.

- **Public awareness campaign:** In 2017, YMCA and ELCMDM will develop a public awareness campaign to promote the revised HEPA standards to families and communities. The campaign will include: public service announcements, billboards, social media, posters and flyers.

In late 2017, ELCMDM and the YMCA had plans to finalize the adapted HEPA standards and co-brand materials. The departure of the YMCA Director in 2017 stalled the progress of this project.
Challenges to Integration

In South Florida, the pace of integration activities has been slow. In some instances (e.g., HMG and YMCA), leadership changes have necessitated regrouping with new staff and confirming priorities. With other integration activities, the pace has been determined based on previously determined timelines. For example, ELCMDM’s efforts to integrate HEPA into Quality Counts will shift to including HEPA in Florida’s Performance Based Funding Project which will replace Quality Counts in 2018.

Florida’s county-by-county administration of ECE systems makes it difficult to influence state-level ECE systems. The differences that exist from one county to the next create challenges to collaboration as each county is working within a different set of priorities and programs. Influencing systems-level change in a regionally and local-driven context (e.g., QRIS) makes it difficult to integrate HEPA best practices and opportunities that will influence ECE providers statewide. ELCMDM has made progress influencing initiatives and systems regionally in South Florida, with an eye towards bringing those changes or information to the state level to help overcome this challenge.

Finally, ELCMDM attempted to implement ECELC in Miami Public Schools as a strategy to reach more providers and children and to integrate HEPA practices into the public school system, a segment of the ECE system not previously impacted by the ECELC project. Challenges were encountered and important lessons were learned. Most notable, there were gaps in communication between program administrators and the teachers participating in the ECELC project. Many teachers were unclear about expectations of participation. This, coupled with inconsistent attendance at learning sessions and limited availability to participate in technical assistance, posed challenges for the project. ELCMDM will use these lessons learned to refine the approach for working with public school systems in the future.

Lessons Learned

While it has been possible for ELCMDM and stakeholders to leverage partnerships and systems to integrate HEPA best practices, the progress has been regional and not statewide. It will be important for stakeholders to remain informed about state-level proposals and plans as they align and integrate local and county effort, and to help advocate for deepening the commitment to supporting HEPA best practices on the state level. Taking successes and lessons learned from South Florida’s regional implementation could be an important advocacy tool for change statewide.

With the intersection of ECE and childhood obesity prevention, there is a strong need for coordinating agencies to be strategic about the convening and use of a stakeholder group to support the integration of HEPA best practices into systems. The stakeholder group will need concrete areas of focus for which they can provide insight and recommendations, and will also need to be kept aware of all state level activities to ensure a coordination approach for planning and integration.

In working with pre-kindergarten classrooms located in public schools, it may be necessary to work first at the administration level to impact things like school menus, feeding approaches in elementary schools, physical education for children under 5 and teacher training. Depending on the level of control a principal has, it may be difficult to implement best practices within any given elementary building without a larger, district-wide approach to all pre-kindergarten classrooms.

Finally, in Miami it has been demonstrated that partnering with other child and family serving programs such as YMCAs and HMG, may be integral to sustainability.

Glossary of Key Terms

23. **Early Learning Coalition (ELC)** – A county level entity that provides training, subsidy administration and information to ECE programs, parents and stakeholders in the community.

24. **Florida Department of Children and Families (DCF)** – The Florida state agency overseeing child care licensing and training requirements for ECE providers.

25. **Florida Office of Early Learning (OEL)** – The Florida state agency overseeing the 30 county early learning coalitions


27. **Quality Counts (QC)** – Miami-Dade County quality rating and improvement system.
Setting the Stage

Nemours identified Indiana as a state implementation partner in 2013 during the development of the National ECELC proposal to the Centers for Disease Control and Prevention (CDC). Indiana had high preschool overweight and obesity rates, large numbers of early care and education (ECE) programs, and existing efforts to prevent childhood obesity via ECE settings. The Indiana Association for Child Care Resource Referral (IACCRR) was the state implementation partner until fall 2016, at which point Early Learning Indiana (ELI) assumed responsibilities for the agency including oversight of the National ECELC project. This was a transition administratively for both state leaders and providers, and provided an opportunity to explore new strategies for integration. The state project coordinator at IACCRR joined ELI, an organization that is growing its focus on quality improvement and is considering ways to strategically integrate healthy eating and physical activity (HEPA) into facets of their quality improvement efforts.

State and Regional Efforts Addressing Childhood Obesity

The Indiana Healthy Weight Initiative, launched in 2008, is a coalition of public and private stakeholders working together to promote the health and wellness of communities in Indiana. The group focuses on policy, systems and environment changes as levers to encourage healthy lifestyles of individuals.

In 2010, a task force for the Initiative, under the Indiana State Department of Health, developed Indiana’s Comprehensive Nutrition & Physical Activity Plan, 2010-2020. Early childhood/child care is one of the primary focus areas within the plan and continues to be central to the Indiana Healthy Weight Initiative’s strategy to empower “Whole School, Whole Community, Whole Child” efforts in Indiana. As stated in the plan, there are six early childhood/child care objectives, including 1) by 2014, provide training and technical assistance to parents, early care and education providers, and others that focus on nutrition, physical activity, and lactation support in child care settings; 2) by 2014, add nutrition, physical activity, and television viewing recommendations for early childhood settings into the formal and non-formal Child Development Associate (CDA) training; 3) by 2020, encourage the addition of nutrition, physical activity, and television viewing to the licensing requirements for child care providers; 4) by 2016, include basic nutrition and physical activity...
requirements for unlicensed child care providers in the Child Care and Development fund (CCDF) voucher program provider eligibility standards; 5) by 2014, include standard nutrition, physical activity, and television viewing requirements in the Paths to QUALITY rating system standards; and 6) from 2010-2016, increase participation in the Child and Adult Care Food Program (CACFP) among licensed child care centers, licensed child care homes, and unlicensed ministries by 2% each year.39

In 2014, public and private organizations and business leaders came together to launch Jump IN, and while this is a regional initiative of central Indiana, resources and information learned from Jump IN are shared with stakeholders across the state. Jump IN is “a community-wide effort to empower kids in Central Indiana to live healthier lives.”40 In fall 2015, the group undertook a thorough inventory of community efforts and then developed a set of recommended strategies and interventions related to nutrition and physical activity. Jump IN focuses in three core areas—Healthy Places, Healthy Neighborhoods, and Healthy Communities—and works to make connections and align stakeholder activities and goals for coordinated progress. Jump IN’s efforts include training for ECE providers, and the organization has collaborated closely with IACCRR to collect data and information that can inform the spread and scale of HEPA trainings across the state.

Indiana was selected in fall 2015 by Child Care Aware of America to participate in the Healthy Child Care, Healthy Communities initiative through August 2017. Through this initiative—under the lead of IACCRR—the state receives support from Child Care Aware to implement systems-level change strategies that will have an impact on child health. As part of participation, Indiana stakeholders reviewed existing policies and practices related to obesity prevention in ECE settings and will work together to develop a plan to enhance healthy practices in child care settings across the state. Child Care Aware also provided assistance to Indiana to integrate health-focused strategies within the state’s 2016-2018 CCDF state plan.

### State Efforts to Improve Early Care and Education

Indiana’s quality rating and improvement system (QRIS), Paths to QUALITY, has been in place since 2008 to help ECE providers enhance program quality. Paths to QUALITY is a tiered, voluntary system, and includes coaching and technical assistance to help ECE providers meet program improvement goals. Currently, there are no standards within Paths to QUALITY that align with best practices for obesity prevention, and health and safety standards addressed are basic (e.g., diapering, hand washing).41 Additionally, according to the Center for Disease Control and Prevention’s (CDC) Early Care and Education State Indicator Report 2016, Indiana has no “high impact obesity prevention standards” within the state licensing regulations. In 2015, Indiana planned to work toward revisions to licensing for family child care providers, with an intent to integrate a focus on the achievement of HEPA practices. However, with changes in federal policy there was a shift in focus at the state level as well. With the requirements laid forth in the Child Care and Development Block Grant (CCDBG), the state shifted its priorities to focus on compliance with CCDBG rather than revisions to licensing regulations.

<table>
<thead>
<tr>
<th>Timeline</th>
<th>2008</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Indiana Healthy Weight Initiative launched</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Timeline</th>
<th>2010</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Indiana DOH released Indiana’s Comprehensive Nutrition &amp; Physical Activity Plan, 2010-2020 which included objectives specific to ECE</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Timeline</th>
<th>2013</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Indiana joined National ECELC project and launched first cohort of collaboratives</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Timeline</th>
<th>2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Jump IN launched</td>
<td></td>
</tr>
<tr>
<td>• Second cohort of collaboratives launched</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Timeline</th>
<th>2015</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Indiana selected to participate in Healthy Child Care, Healthy Communities initiative with Child Care Aware (through 2017)</td>
<td></td>
</tr>
<tr>
<td>• Third cohort of collaboratives launched</td>
<td></td>
</tr>
<tr>
<td>• Additional central Indiana collaborative launched with assistance from Jump IN and funding from Anthem Foundation</td>
<td></td>
</tr>
<tr>
<td>• IACCRR awarded CHEP grant to evaluate central Indiana collaborative</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Timeline</th>
<th>2016</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Early Learning Indiana assumed many duties of IACRA of managing National ECELC project.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Timeline</th>
<th>2017</th>
</tr>
</thead>
<tbody>
<tr>
<td>• ELI /Jump IN received additional funds from Anthem/ United Way of Central Indiana to further support five collaboratives and other sustainability work for two years</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Timeline</th>
<th>2018</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Jump IN received additional funds from Anthem/ United Way of Central Indiana to support additional collaboratives and a curriculum crosswalk</td>
<td></td>
</tr>
</tbody>
</table>
In 2013, at the time when IACCRR was partnering with Nemours for the ECELC project, the Early Learning Advisory Committee (ELAC) was established by the Indiana General Assembly to help ensure that young children, birth to age 8, have access to affordable high-quality early childhood experiences. This group of public and private partners includes seven workgroups each focused on specific facets of the ECE system (e.g., Family Engagement, Data Coordination, Workforce). There is also a Child Development and Well-Being Workgroup on which the State Project Coordinator serves. The workgroup explores topics related to children’s health and wellness and makes recommendations to the ELAC regarding policies (e.g., licensing regulations) and practices to support statewide. Additionally, in fall 2016, the workgroup began development of a white paper detailing the importance of child health, nutrition, and physical activity and the importance of collecting data in these areas. The white paper will be shared with the ELAC for discussion and planning purposes.

**Establishing a Path to Success – A Plan for Integration**

The integration of HEPA best practices into statewide ECE systems became a focus of IACCRR’s participation in the National ECELC, and has continued to be at the forefront of planning under Early Learning Indiana. Jump IN leveraged grant funding from United Way of Central Indiana to reach additional providers with trainings and initiatives to support HEPA best practices. IACCRR, and now Early Learning Indiana, maintain relationships with state stakeholders and involvement with state planning groups and advisory committees to help advance ECE program quality with particular attention to HEPA topics. While Indiana has worked in multiple areas of the CDC Spectrum of Opportunities, the focus has been predominately in three areas.

1. Support integration of HEPA best practices into updated version of state quality rating and improvement system (QRIS).
2. Expand professional development opportunities through tools, trainings, and collaboration.
3. Leverage funding to expand the reach of the learning collaboratives.
4. Increase provider’s participation in the Child and Adult Care Food Program (CACFP)

Neither IACCRR nor ELI formed its own stakeholder group for the purpose of planning integration activities, though there are mechanisms in place that have been leveraged to communicate and coordinate with stakeholders. The IACCRR Director of Child Well Being was the chair of the Indiana Healthy Weight Initiative’s Child Care Workgroup, and the National ECELC State Project Coordinator, initially under the supervision of IACCRR and currently under the supervision of Early Learning Indiana, serves on the Steering Committee. In lieu of having a formal stakeholder group, the Indiana Healthy Weight Initiative has provided opportunities for input and partnership during the course of implementation of the National ECELC project and support of systems integration of HEPA activities. Additionally, the Indiana State Project Coordinator is the Chair of the Indiana Healthy Weight Initiative Steering Committee for 2017.

**Figure 7: State Areas of Focus within the CDC Spectrum of Opportunities (2.0)**

**NOTES:**
1. Both standards and support for ECE providers to achieve them can be embedded into a state’s ECE system.
2. The focus is on system-level changes, as these have the greatest potential for statewide impact.
3. The many interrelationships among opportunities at the state-level should be mapped to inform decisions.
4. Each opportunity includes multiple sub-options, which are briefly described on the back.
5. Engaging families is an important aspect of rolling out any changes made to a state’s ECE system.
Integration Activities

QUALITY RATING AND IMPROVEMENT SYSTEM (QRIS)

Revising Indiana’s quality rating and improvement system (QRIS), Paths to QUALITY, into a more robust system with revised standards has been a focus of state ECE stakeholders in recent years, and upgrading Paths to QUALITY is in the State Administrator’s strategic plan, with a goal of revisions complete by 2019 (revised from the plan’s original 2018 timeline). This also relates to a key objective within Indiana’s Comprehensive Nutrition & Physical Activity Plan, 2010-2020, that by 2014, nutrition, physical activity, and screen time standards would be included in the system. While this was not accomplished by 2014, state stakeholders continue to focus on improving the state’s QRIS. ELI sits in the ELAC Child Development and Well-Being Workgroup, which continues to be instrumental in providing information and guidance to inform the inclusion of HEPA standards in Paths to QUALITY. ELI continues to review other states QRIS systems to acquire techniques towards embedding health and wellness practices, while enriching their discussions with key stakeholders. Their timeline has been pushed back to 2020.

In early 2016, ELI secured funding to hire a grant-funded Paths to QUALITY fellow. This has allowed ELI to have a robust role supporting providers and stakeholders through brief writing and policy guidance, as well as the re-design of Paths to QUALITY provider workbooks. ELI leveraged the fellow to focus on HEPA topics (e.g., in briefs, provider workbooks) as part of a strategy to promote change at the provider-level while simultaneously working to support system improvements and integration at the state level.

Although ELI has been unable to make progress in QRIS, they realized that they would need to make pushes in other spectrum areas such as State Pre-K. This approach could promote ECE—wide systems changes that would eventually put pressure to change Paths to QUALITY.

Most recently, ELI worked with Project Impact to amend their coaching model, which supports Indiana’s QRIS system. This project’s tentative completion date is 2019-20. Additionally, Indiana received funding to design and implement the Help Me Grow model. ELI is a key partner in this initiative, which includes a centralized system to support families as they search for the guidance on health and wellness best practices for their children.

PRE-SERVICE & PROFESSIONAL DEVELOPMENT

Throughout its participation in the ECELC project, IACCRR, ELI and stakeholders in Indiana focused on identifying ways to increase trainings throughout the state that focus on HEPA topics.

Infant/Toddler Feeding Training

In July 2015, state stakeholders identified the need for infant toddler feeding training after acknowledging that regulatory authorities, as well as licensing specialists and Paths to QUALITY specialists in the state, were communicating inconsistent messages regarding infant and toddler feeding. IACCRR helped to identify key partners to inform the development of training content. Stakeholders were convened and each attendee brought standards, regulations and guidelines specific to the work of their organization for the group to discuss. Indiana Breastfeeding Coalition, Child Care Workgroup and IACCRR then worked together to develop a one-hour training for providers. The training launched in late 2015 and continues to be successfully implemented across the state by Infant Toddler Specialists. Trainings are conducted in-person only and participants may receive training hours for licensing upon completion.

In early 2016, the State Breastfeeding Coordinator with the Indiana Perinatal Network began to collaborate with the IACCRR Director of Child Well-Being and Infant/Toddler Specialists with local CCR’s to identify strategies for breastfeeding support in child care settings. “How to Support Breastfeeding Mothers & Families: A Simple Guide for Indiana Child Care Providers” is in the process of being updated to reflect best practice recommendations and a new, innovative online platform training format will be complete in 2017.

Additionally, ELI attended a meeting with the Office of Early Childhood and Out-of-School Learning (OECOSL) to make recommendations for IN’s CCDF/CCDBG State Plan related to child health and well-being. The Office of Early Care and Out of School Learning asked ELI to develop two web-based trainings on nutrition and physical activity that would comply with the updated Child Care Development Block Grant (CCDBG) requirements. The trainings will include several in-person sessions, comprising of age specific sessions for infant/toddlers, preschool and school age. Moving forward ELI will create additional professional development sessions on topics such as screen time, breastfeeding support, staff wellness, outdoor play, etc.
Furthermore, ELI was asked to align their existing trainings and professional development to meet current best practices and CCDBG requirements. In early 2018, ELI began reviewing their trainings. Currently, there are four new trainings in development. One of the trainings will include an inclusive view of health and wellness. The other trainings will focus on nutrition, PA, breastfeeding and screen time for infant/toddler, preschool and school age children. The trainings will be presented in-person for providers to choose from. The trainings will be uploaded onto their new Learning Management System (LMS) that will launch in early 2019.

**Family Engagement Toolkit**

In 2015, IACCRR worked with the ELAC Family Engagement Workgroup to develop a self-assessment tool for ECE programs, *Indiana Early Childhood Family Engagement Toolkit*. The toolkit helps programs understand where they are and how they can improve practices and policies to engage families. The tool was initially implemented as part of Taking Steps to Healthy Success (the National ECELC project in Indiana) and was integrated into each learning session to bridge HEPA topics with family engagement strategies. The tool is broadly framed to help enhance family engagement strategies related to HEPA and non-HEPA topics, and it is available to all providers in Indiana regardless of whether they are participating in the ECELC. It may be used self-guided or with assistance from a Paths to QUALITY coach. In October 2016, IACCRR held a training with Paths to QUALITY coaches that support local service delivery areas to help prepare them for providing technical assistance to programs using the tool. This training will allow coaches to deepen their work with providers to improve family engagement strategies, including those related to HEPA topics, particularly as the state improves Paths to QUALITY in coming years.

In 2018, the ELI and their partners mapped out services related to health care and access to foods in rural areas of Indiana. Consequently, the ELI facilitated discussions with the Accessing Health and Wellness task force, which is part of the Early Learning Advisory Committee (ELAC) to address the Child Care Development Fund (CCDF) intake process so families could be referred to health and wellness services at the same time. In addition, ELI and the task force are connecting with the Brighter Futures Call Center staff to obtain specific health and wellness information regarding infants. Together, they are developing a resource list that will provide information on healthy eating, breastfeeding and tummy time as it is highly requested by families and ECE providers.

**Conferences**

Both IACCRR and ELI played active roles in helping to incorporate obesity prevention topics into state and local conferences. This was an important strategy to enhance knowledge, and set a precedent for the inclusion of HEPA topics in learning opportunities across the state. In fall 2015, IACCRR helped to coordinate the Indiana Infant Toddler Institute, and included obesity prevention as one of the key topics. A featured speaker, Dr. Blake Jones, presented on “Understanding the Factors that Influence Obesity and Sleep in Infants and Toddlers: The impact of Daily Routines, Family Processes and the Home Environment” and an additional workshop addressed strategies for collaborating with families to increase successful feeding for infants and toddlers. ELI will continue to plan this institute and ensure that HEPA topics are included in workshops or presentations at state and local conferences going forward.

**ECE Funding Streams**

In 2015, Jump IN received funding from United Way of Central Indiana (UWCI)—via a grant from Anthem Foundation—to support development of an additional learning collaborative in central Indiana. IACCRR worked with Jump IN to leverage this outside funding to expand the reach of the National ECELC project. The collaborative builds upon the ECELC model by including key content and materials from the “OrganWise Guys.” Fifteen additional providers were served through this opportunity.

In 2017, Jump IN received additional funds from Anthem/UWCI to further support additional collaboratives and other sustainability work in Central Indiana over the course of two years. In total, 38 programs successfully completed learning collaboratives through this Anthem funding in year one and an additional 47 programs in year two.
Furthermore, ELI secured funding from Anthem to support a continued technical assistance support for ECE programs that had participated in learning collaboratives. Anthem is also supporting a new cohort of that will begin in summer 2018.

IACCRR secured funding in 2015 through a Community Health Partnerships (CHEP) grant that provided funding for a third party evaluation of the additional collaborative that was implemented in 2015-2016 (as well as cohort 3). This outside funding provided additional opportunity to learn through implementation of the collaboratives in central Indiana. Data from the study will provide information about the effectiveness of different service delivery models for HEP training. This information will allow stakeholders to more effectively advocate for funding, design interventions, and expand the reach and scope of HEP training offered across the state. This is an important factor for integration, as data creates the case for continued and increased funding and focus in this area. Additionally, regional child care resource and referral agencies and statewide partners will have information to inform how and through what methods they support ECE providers’ achievement of HEP best practices. The study was overseen by Ball State University and research was complete in 2016, with results from the study expected in late 2016.

In 2018, ELI received a contract from the Indiana State Department of Health (ISDH) via their 1305 funds to provide mini grants to early care and education providers and local child care resource and referral agencies. The funds will be used to support physical activity and the development of a webinar series on physical activity for infants, toddlers and preschool children.

As funds were limited, ELI published a request for proposals in order to select which providers would receive the physical activity supplies. Consequently, ELI received over 300 applications. In May 2018, awardees were notified. Due to the unexpected amounts of applications, ELI requested extra fund from the Lilly endowment to support additional providers. The ISDH funds will provide support to 73 applicants, while supplementary funds from the Lilly endowment will support an additional 50 programs. As of June, ELI expects to fund approximately 125 programs. Providers who receive funds through the endowment will receive $1,000 with expectations to level advance in PTQ.

**Child and Adult Care Food Program (CACFP)**

In April 2016, USDA made the first major changes to the CACFP nutrition standards, which went into effect on October 1, 2017. The ELI team began discussions with Indiana Department of Health, Department of Education and other stakeholders on facilitating compliance with updated meal patterns and increasing childcare provider's participation in CACFP, particularly in underserved regions of Indiana.

In June 2017, the ELI team began the data collection process of mapping current CACFP participants particularly in ECE. The team held several conference calls with Child Care Aware to discuss the GIS mapping process and ways to expand their technical assistance efforts to rural areas. Afterwards, the team held focus groups to gather information on CACFP participation from ECE providers and get feedback on provider marketing tools. The recruitment materials launched in early 2018 and included one-page FAQs and a key informant list, which comprised of a list of sponsors and state agencies.

The GIS mapping process and the focus group sessions provided useful data to Indiana’s local child care resource and referral agencies to help them support increased enrollment in CACFP. In 2018, the team began working on an action plan to increase enrollment of CACFP. ELI and their partners created a list of providers enrolled in CACFP and compared it with list of licensed providers to observe the trends of enrollment. The team were also able to map out the lack of services related to health care and access to foods. By observing the pockets of desserts in CACFP and other services, ELI’s partners and the Early Learning Advisory committee task force were able to add a series of questions to the Child Care Development Fund intake process to support increasing access to health related services and to refer families to additional supports in these areas. Action steps are currently in review.
Challenges to Integration

Like many states, the pace at which systems-level change takes place in Indiana can be slow. State level administrators are beginning to shift more attention to early childhood, though mostly focused toward pre-kindergarten. While this is a step in the right direction, there is a need for continued and growing attention on the health and wellness of young children birth to age 5. ECE stakeholders have had to think strategically about how to message the importance of early childhood and emphasize its importance among the many priorities of state leaders. State leaders are also rethinking how they work with statewide (e.g., Early Learning Indiana) and local organizations, which provides an opportunity for new dialogue and charting paths forward that are built on collaborative approaches and understanding.

In recent years, Indiana has seen some turnover in state leadership (e.g., State Administrator) which may have also contributed to the slow pace of change and shifting priorities as has been experienced with an extended timeline on revisions to licensing regulations and Paths to QUALITY standards. In addition, the 2016 transition of ECELC responsibilities from IACCRR to ELI also resulted in a necessary regrouping in which ELI assumed roles from IACCRR and simultaneously planned its own strategic direction. With these transitions come new opportunities to explore integration opportunities.

Lessons Learned

When beginning integration activities, focus on “low-hanging fruit” to achieve early wins and to share successes with stakeholders to enhance buy-in. Recognize that it’s not possible to focus on all areas of the Spectrum of Opportunities at once. It is important to prioritize and be aware of the process and pace of those priorities.

For IACCRR, some of the easy wins were found in the integration of HEPA topics into training opportunities. Broader system level change (licensing and QRIS) related to HEPA strategies has not yet been achieved, though the focus remains at the forefront for Indiana stakeholders.

Provider practice change can take significant time and building relationships is key to success. Invest time in collaborating with stakeholders and providers, and balance systems-level change (e.g., changes to regulations and legislation) with on the ground support provider-by-provider to help ECE programs implement HEPA best practices. Consider a long-term approach that builds multiple avenues of supports for programs currently engaged in HEPA interventions. For example, identify strategies to integrate HEPA topics into recurring and widely attended conferences and professional development opportunities.

It is important to help stakeholders see the value in HEPA as part of ECE program quality, particularly as it relates to licensing regulations and QRIS standards. With potential changes in leadership priorities at the state and local levels, maintaining a system in which HEPA is embedded into the status quo will help to ensure its longevity as part of that system. Garner information and data that builds the case for the importance of HEPA training and the integration of HEPA topics into the state system.

Glossary of Key Terms

28. Early Learning Indiana – State implementation partner for the National ECELC project (as of October 2016), and organization providing early childhood educations services to ECE providers in Indiana.

29. Community Health Partnerships (CHEP) – Organization that helps to bridge community-university partnerships for the purpose of improving community health. CHEP provides grants to organizations to advance this mission.

30. Indiana Association for Child Care Resource and Referral (IACCRR) – Prior state implementation partner for the National ECELC project (up until October 2016).


32. Jump IN – Central Indiana obesity prevention initiative.
Setting the Stage

In 2013, Kansas was experiencing a high prevalence of overweight and obesity among preschool age children. In response, childhood obesity prevention efforts were underway within the ECE and child health sectors. During this same period, Nemours Children’s Health System was identifying states and partner organizations with which to launch the National Early Care and Education Learning Collaboratives (ECELC) Project, funded by the CDC. Nemours selected Kansas, and Child Care Aware® of Kansas (CCAKS) as a partner organization to implement the ECELC model. CCAKS works to ensure that families have access to affordable, high-quality child care across the state through child care referrals and consumer education and the agency supports four CCR&R agencies through regular communication, funding, on-going training and technical assistance, and monitoring. CCAKS sits in a unique position within the state, allowing them to work closely with ECE staff, families, early childhood stakeholders as well as state and local government to strengthen the overall quality of ECE programs.

Since launching the ECELC in Kansas four years ago, several contextual factors and opportunities have enabled CCAKS to expand and integrate HEPA best practices into ECE systems in the state.

State Efforts Addressing Childhood Obesity

Child Care Aware® of Kansas launched an obesity prevention strategy in 2005; they provided tools to ECE providers to support healthier meals and increase physical activity. In 2006, funded by the Kansas Health Foundation and United Methodist Health Ministry Fund, CCAKS administered the Healthy Kansas Kids project, a statewide health and wellness project to engage ECE programs, children, families and communities in making positive lifestyle changes around healthy eating and physical activity. From 2006 to 2009, that project enrolled 452 ECE providers in Healthy Kansas Kids which provided technical assistance, parent engagement resources, grants, and professional development events related to nutrition, oral health, physical activity, nature play, and outdoor play environments. Evaluation data showed that the project successfully impacted ECE settings and provider practices, especially related to physical activity, nutrition education and play environments. In 2012, CCAKS was funded to evolve Healthy Kansas Kids into the Kansas Early Child Wellness Project, allowing them to reach more providers.

The Kansas Health Foundation, a private health foundation, is also a strong supporter of early childhood health and wellness in the state. Their mission is to improve the health of Kansas in four key areas: physical activity, healthy food access, civic engagement, and tobacco use. The foundation has supported the ECE work of many organizations including Children’s Mercy Hospital, Kansas Action for Children, CACFP, CCR&R regional offices, American Heart Association, and Kansas Extension office.
State Efforts to Improve Early Care and Education

Across the state, over 85% of children from birth to age five are enrolled in ECE programs (child care—centers and homes, Head Start, Early Head Start, preschool). As such, Kansas has directed a variety of funding sources and efforts toward ECE. The Kansas Early Childhood Advisory Council, a governor-appointed council, is made up of over 20 leaders representing health, early intervention, early care and education, home visitation, family supports, advocacy, private foundations, businesses, and the governor’s office. This advisory council provides continued support to local systems planning, and policy recommendations. They also provide input to the state council for the Kansas CCDF plan and project LAUNCH initiative.

In 2005, Child Care Aware of Kansas launched the Kansas Quality Rating system (KQRS). The system was based upon the rating system that originated in Colorado’s Qaulistar. In 2012, 11 counties participated in the system and currently one county, Shawnee, is participating. In 2017, The Department for Children and Families will seek a contractor to deliver the Technical Assistance to support the Links to Quality Field Test.

The Kansas Children’s Cabinet and Trust Fund is focused on improving the health and wellbeing of at-risk children and families through funding and evaluating children’s programs. The activities of the Children’s Cabinet are guided by their Blueprint for Early Childhood and administration of the Kansas Early Childhood Block Grant.

Establishing a Path to Success—A Plan for Integration

CCAKS was funded in the first year of the ECELC project. The ECELC Curriculum was delivered and branded as Step It Up: Taking Steps to Healthy Success. After successfully managing ECE learning collaboratives for a year, both the Nemours and CCAKS staff began to explore opportunities for integrating healthy eating and physical activity (HEPA) best practices into broader state systems. Nemours and CCAKS prioritized integration opportunities in an effort to ensure that past ECELC participating programs would have access to long-term resources and support for their action plans for improving policies and practices. Additionally, expanding supportive state systems and resources meant that ECE programs that couldn’t be reached by the ECELC would have some exposure and support for improving HEPA practices in their ECE settings. With guidance from Nemours and employing the CDC’s Spectrum of Opportunities framework, CCAKS began developing an

Timeline

2005
- CCAKS launched an obesity prevention strategy

2006 – 2009
- CCAKS runs Healthy Kansas, reaching 452 Child Care Providers

2012
- Healthy Kansas Kids evolves into Kansas Early Child Wellness Project

2013
- Kansas selected to join National ECELC project and launches cohort 1

2014
- CCAKS launched learning collaboratives with family child care providers

2015
- CCAKS created the State Breastfeeding Friendly Child Care Designation
- CCAKS launches Think Big! Start Small

Figure 8: State Areas of Focus within the CDC Spectrum of Opportunities*

* Since original publication of this report in 2016, CDC has updated the Spectrum of Opportunities. The updated Spectrum can be found by visiting:
integration plan at the end of 2014. The plan was informed by CCAKS’ experiences and lessons learned directly working with ECE providers through the ECELC in addition to input from local stakeholders. Stakeholders included partners from both state and community organizations.

While CCAKS identified opportunities across all areas of the CDC Spectrum of Opportunity, their focus has been mainly on incorporating HEPA into technical assistance support offered to ECE providers in other quality improvement initiatives.

**Integration Activities**

**Technical Assistance**

*Weighing-In Early Child Care Work Group*

In 2013, Child Care Aware of Kansas partnered with Children’s Mercy Hospital, the American Heart Association, and the Family Conservancy in an initiative to enhance the collective capacity to increase healthy lifestyles in ECE programs. CCAKS worked with the 12345 Fit-tastic team at Children’s Mercy Hospital to help programs complete their MAPPs (Message, Assessment, Plan, Policies, Environment, and Statistics/Success Stories) and then update them annually, helping them stay accountable to their goals. The workgroup remains active, and is tasked with sharing information and resources to support early childhood obesity prevention efforts in the Kansas City area.

*State Breastfeeding Friendly Child Care Designation*

In 2015, CCAKS worked with the Kansas Breastfeeding Coalition and the Child Care Licensing Division of the Kansas Department of Health and Environment to create a State Breastfeeding Friendly Child Care Designation for ECE providers. To receive the designation, child care providers need to meet five criteria that demonstrate a culture of breastfeeding support: environment, Community Educational Resources for Families, Individual Feeding schedule for infants, Policy creation, and Breastfeeding support for children and families professional development training. Information about the designation program was distributed by CCAKS to previous ECELC participants and wellness participants, CCAKS regional Child Care Resource and Referral offices, local breastfeeding coalitions, and CCAKS partner organizations. Information was also shared with providers then they received their temporary or renewal license through Kansas Department of Health and Environment.

Programs meeting the requirements submitted self-assessments to CCAKS. Programs that met the Breastfeeding Friendly Child Care Designation received a certificate, a window cling and recognition in the Provider Profile information that was distributed through the Child Care Aware® of Kansas Resource and Referral Center to families looking for child care. Specialists from CCAKS will continue to help guide applicants through the process to meet the five criteria for designation: When parents call looking for child care, CCAKS will be able to provide information on programs that have the designation.

*Think Big! Start Small Campaign*

Kansas Action for Children worked with CCAKS to launch the Think Big! Start Small campaign, which targets workplace wellness both in and out of ECE settings. Every licensed childcare provider in Kansas was targeted by the messaging campaign, with a total reach close to 4,500 providers. The campaign provides resources such as coloring books, recipes, posters and magnets to ECE providers to share with the local community. Through the campaign, providers can take a voluntary online pledge stating they are committed to help make kids in Kansas healthier through making a few changes in their programs. As part of efforts to improve healthy environments for children birth to five, CCAKS developed a provider toolkit. The toolkit uses the ABC’s of a Healthy Me framework as a call to action for ECE providers to improve wellness in their program.

**Challenges to Integration**

One of the largest challenges for CCAKS has been coordinating activities and measuring progress in the many ECE and childhood obesity prevention initiatives happening throughout the state. CCAKS has been able to connect with private and public partners to do ECE work, but there were also other community initiatives targeting the ECE audience. Other challenges included working with a wide variety of programs, including center based programs and family child care homes, in both rural and urban settings.
Lessons Learned

A large factor in the success of integration work has been the ability to get foundations interested in funding ECE/HEPA work. These additional efforts led to:

Expanding Step It Up: Taking Steps to Healthy Success to Family Child Care Homes

In Kansas, 20% of licensed child care is in family child care. Although family child care providers constitute the majority of the child care community, lower amounts of resources and technical assistance opportunities are available. The General Mills Foundation, through a grant from Nemours Children’s Health System, and the Health Care Foundation of Greater Kansas City jointly provided funding to CCAKS to expand the ECELC project to these providers. CCAKS used the learning collaborative to build a stronger network among family child care providers. Additional support was provided by adapting and customizing the ECELC curriculum to enhance content learning. During implementation (fall 2014 to spring 2016) the initiative reached 45 family child care providers. CCAKS and funders partnered with Gretchen Swanson Center for Nutrition (GSCN) to evaluate Step it Up with family child care providers. The evaluation provided important information about strategies to support family child care providers and identified the needs of the community. CCAKS continues to expand its support for family child care providers by partnering with local agencies, including Children’s Mercy Hospital, Kansas Action for Children, CACFP, CCR&R regional offices, American Heart Association, Kansas Extension office to strengthen opportunities for family child care providers.

1305

CCAKS is working with the Kansas Department of Health and Environment (KDHE), Health Promotion to support them with meeting their 1305 physical activity goals for early childhood programs. In 2015, Kansas 1305 funds supported an analysis of Go NAP SACC data of child care providers participating in Early Childhood Wellness Quality Initiatives. In 2016, the funds will be used to support the ECELC collaboratives by funding the physical activity training portion as well as technical assistance and the purchasing of Kaplan activity kits.

In Kansas, it has been critical to identify whether an individual ECE programs is ready to engage in a program improvement effort. CCAKS learned that programs may WANT to participate in National ECELC but for a myriad of reasons aren’t ready to make changes. Trainers in Kansas learned that often ECE providers are engaged in other initiatives (i.e. QRIS), are struggling with staffing changes, are under new management or simply do not have the bandwidth to support making changes. Spending time trying to engage these programs and pushing them to make progress may not be a good use of resources. CCAKS is interested in seeing a readiness tool developed to help programs like National ECELC better select ECE programs to participate given the voluntary nature and limited resources.

One of the challenges to working with and relying on Child Care Resource and Referral (CCR&R) at the state level is funding. A majority of the CCR&Rs revenue come from CCDF funds, which can make work with ECE and HEPA complicated if funding levels change. In Kansas, the Infant and Toddler Network contract was awarded to a new entity. This change greatly reduced the capacity of CCAKS to work with trainers on HEPA and reduced their reach in providing quality initiatives to programs and providers. While the majority of financial support to CCAKS comes from CCDF, they do encourage their CCR&Rs to seek private partnerships and blend funding partners in order to enhance their work improvements.

Glossary of Key Terms

33. **Child Care Aware® of Kansas (CCAKS)** – State Implementing Partner of ECELC in Kansas

34. **Kansas Department of Health and Environment (KDHE)** – houses the Kansas Division of Public Health
Kentucky
Implementation Partner: Kentucky Department for Public Health, Obesity Prevention Branch
CDC Spectrum of Opportunity Case Study

Setting the Stage
Nemours identified Kentucky as a state implementation partner in 2014 as part of the second group of states in the National ECELC. Kentucky was one of three new states selected to join the ECELC project alongside the six already participating. The state was chosen through a competitive process based on high rates of childhood overweight and obesity in the state, capacity to support learning collaboratives, and potential for sustainability efforts in ECE and child health systems. Nemours saw an opportunity to leverage current work and partnerships in Kentucky to expand the National ECELC model to impact additional programs, providers, and children.

State Efforts Addressing Childhood Obesity
In 2012, through a CDC Communities Putting Prevention to Work (CPPW) grant, Kentucky stakeholders came together to launch a 5-2-1-0 public information campaign. The campaign encourages parents to adopt obesity prevention strategies for children. The Kentucky Department for Public Health, Kentucky Chapter of the American Academy of Pediatrics, Foundation for a Healthy Kentucky, and State Legislative Task Force on Childhood Obesity helped to establish the campaign. The campaign is centered on four key principles; eat 5 or more servings of fruits and vegetables each day, limit screen time to no more than 2 hours a day, get 1 or more hours of physical activity a day, and drink 0 sugar-sweetened beverages. Community-based organizations (e.g., child care, libraries, clinics, schools) can access a “5-2-1-0 Toolkit” and download posters, brochures, and pamphlets to share with parents. This campaign is evidence-based, built on stakeholder feedback, modeled after other states’ successful implementation and a key feature of KY’s childhood obesity prevention efforts.

The Partnership for Fit Kentucky (PFK), a collaborative group of public and private stakeholders, has also played a central role in shaping the obesity prevention vision in Kentucky. PFK was historically focused on worksite wellness, schools, and access to healthy foods and physical activity. Then, in 2010, PFK recognized the importance of focusing on young children and expanded its scope to include early care and education. An Early Care and Education Workgroup was formed that quickly recognized a need for change and developed Kentucky’s Call to Action for Preventing Obesity in Early Care and Education, to provide a roadmap for KY’s work.

<table>
<thead>
<tr>
<th>Participation in National ECELC: 2014-2018</th>
</tr>
</thead>
<tbody>
<tr>
<td>ECE programs trained: 235</td>
</tr>
<tr>
<td>Children served by trained programs: 18,935</td>
</tr>
<tr>
<td>Spectrum of Opportunities areas of focus:</td>
</tr>
<tr>
<td>Licensing &amp; Administrative Regulations – Collaborated with stakeholders to develop best practice recommendations for updates to licensing regulations, and continue to provide support for enhancing licensing regulations to include a focus on HEPA topics.</td>
</tr>
<tr>
<td>Pre-Service &amp; Professional Development – Developed four online modules to increase ECE providers’ access to professional development on HEPA topics, and planed for the creation of a technical assistance package to enhance trainers across the state in their ability to support providers to implement HEPA practices.</td>
</tr>
<tr>
<td>Technical Assistance – Developed packages for technical assistance providers to use with providers as they seek to implement HEPA best practices in ECE settings</td>
</tr>
</tbody>
</table>

Did you know?
In Kentucky, among low-income children aged 2 to 5 years old, 16% are overweight and 15.6% are obese.
Source: CDC. Division of Nutrition, Physical Activity, and Obesity. 2010 Pediatric Nutrition Surveillance System, Table 6 (PedNSS).
State Efforts to Improve Early Care and Education

In 2013, Kentucky revised its early learning standards, Building a Strong Foundation for School Success, Kentucky’s Early Childhood Standards48, and the updates included physical development through gross motor and fine motor skills. Children’s health and wellbeing are an essential component to school readiness in Kentucky, and the state’s early learning standards include a focus on nutrition and physical activity (e.g., “the ability to describe how diet, exercise, and rest affect the body”). Kentucky’s ECE training system aligns provider training and technical assistance to the standards for a coordinated strategy to support providers’ improvements.

Additionally, the call to action described above led PFK and the Kentucky Department for Health to develop a resource, Kentucky’s Vision for Early Care and Education49, to ensure all children have access to healthy environments in ECE settings. The resource was in development as KY DPH began partnering with Nemours, and provided an opportunity for KY DPH to think about integration efforts—aligned with state priorities—while implementing learning collaboratives. Released in late 2014, the vision document aligns with and builds on the call to action and highlights three key strategies: extensive training and technical assistance, family engagement, and consistent state-level policies. This document drives sustainability efforts in the state, helping to ensure coordinated practices, policies, and messaging among stakeholders and providers.

The Kentucky Department of Public Health explored using Title V funds for access to the online GO NAPSACC and training around technical assistance. Due to lack of internal funding for a staffing to support this work, this idea was tabled.

In an effort to continue work in early care settings, two funding proposals have been submitted. These include the CDC-RFA-DP18-1807: State Physical Activity and Nutrition Program and an National Institute of Health (NIH) grant application. A hybrid effectiveness-implementation trial of Go NAPSACC: a child care-based obesity prevention program. In addition to supporting a position to staff ECE work, the proposed work plan for 1807 targets specific geographic regions of the state and uses both a lens of health equity and community engagement to address early childhood obesity prevention. The NIH grant, in partnership with the University of North Carolina and the University of Kentucky would test strategies that technical assistance professionals can use to maximize the program’s impact.

TIMELINE

2010
- PFK expands scope to include Early Care and Education Workgroup, and workgroup issues call to action with best practices and strategies to prevent childhood obesity

2012
- 5-2-1-0 campaign launched

2013
- Release of revised Kentucky Childhood Learning Standards, including focus on nutrition and physical activity

2014
- Kentucky selected to join National ECELC project and cohort 1 launched
- KY DPH and PFK release Kentucky’s Vision for Early Care and Education
- Process began to revise licensing regulations

2015
- Release of 5-2-1-0 Toolkit: Resources to Support Healthy Behaviors

2016
- 5-2-1-0 online training module released
- Stakeholders await revised licensing regulations
- Healthy eating online training module released

2017
- Four additional online modules released including “Breastfeeding in ECE”, “Getting Kids Moving”, “Staff Wellness” and “Family Engagement”.
- Quality improvement project led to creation of consistent nutrition TA packages for supporting ECE settings.

2018
- Finalized online modules with “Farm to ECE” and “Family Style Dining”.
**Establishing a Path to Success — A Plan for Integration**

The integration of healthy eating and physical activity (HEPA) best practices into statewide ECE systems was a focus of Kentucky’s participation in the National ECELC project as soon as it joined the initiative. At the same time as running learning collaboratives both Nemours and KY DPH staff were focused on identifying areas of opportunity for integration. KY DPH looked to leverage the work currently taking place to integrate obesity prevention components and build supports for providers. While KY DPH has worked in multiple areas of the CDC Spectrum of Opportunity, the focus has been predominately in three areas.

1. Integrate HEPA into licensing regulations.
2. Utilize 1305 funding to finance the enhancement of professional development through the development of online modules.
3. Develop a technical assistance package with a consistent message across organizations working with ECE providers.

These three areas align with the core strategies identified in *Kentucky's Vision for Early Care and Education* (extensive training and technical assistance, family engagement, and consistent policies). Kentucky stakeholders weighed in significantly through the PFK ECE Committee and in the development of the vision document, and KY DPH aligned with that momentum to help realize the state’s goals.

**Integration Activities**

**LICENSING & ADMINISTRATIVE REGULATIONS**

In 2014, when Kentucky was planning its integration activities, the opportunity arose to recommend changes to the state’s child care licensing regulations and KY DPH knew this was a significant opportunity to embed stronger regulations related to healthy environments. Kentucky’s licensing regulations already required ECE programs to follow Child and Adult Care Food Program (CACFP) meal patterns (regardless of participation in CACFP) and to limit screen time for children. Stakeholders largely viewed these regulations as insufficient, and KY DPH was active in promoting the inclusion of HEPA best practices into the revised regulations. Over the course of the last two years the Division of Child Care has been in the process of revising child care licensing regulations in Kentucky.

A state Child Care Regulations Committee (CCRC) was formed in 2014 to oversee revisions to the licensing regulations, and the committee sought input from stakeholders. In February 2015, the PFK ECE Committee convened to brainstorm recommendations related to physical activity, menus, and breastfeeding. Then, in June 2015, KY DPH convened stakeholders to brainstorm a “wish list” that was submitted to the CCRC and included suggested regulations related to infant feeding, screen time, and reducing and eliminating juice. Kentucky’s state project coordinator for the National ECELC project also joined the CCRC at a monthly meeting to share information about input received from ECELC leadership team members regarding regulations and local implementation.

According to a recent report, *Achieving a State of Healthy Weight 2015 Supplement: State Profiles*, in 2013 Kentucky was implementing licensing regulations that fully aligned with only 3 of 47 healthy weight practices in child care centers and family child care home, as defined by *Caring for Our Children: National Health and Safety Performance Standards; Guidelines for Early Care and Education Programs, 3rd Ed. (CFOC3).* The three practices include:

- Hold infants while bottle feeding; Position an infant for bottle feeding in the caregiver/teacher’s arms or sitting up on the lap
- Use only 100% juice with no added sweeteners
- Serve small-sized, age-appropriate portions

When the revised regulations were released for public comment, the revisions relating to HEPA areas were not included. Stakeholders from the PFK submitted responses to the cabinet; however, the regulations remain unchanged. Although the licensing regulations were not revised to include the HEPA recommendations, the current regulations provide minimum standards.

**PRE-SERVICE & PROFESSIONAL DEVELOPMENT SYSTEMS**

In Kentucky, there is a significant lack of health training available to ECE providers through licensing, QRIS and the professional development system. Kentucky has 14 child care health consultants housed within local health departments that are available to ECE programs, though many staff are part time and may spend substantial hours working outside of ECE. When working with ECE providers, much time is spent addressing licensing violations. With health consultants focused mostly on consultation and less on training, the need for widely accessible training has become more evident. Additionally, a review of data from the state’s Early Care and Education Training Records Information System showed little training offered in HEPA areas, and KY DPH heard feedback from ECELC participants, regional trainers and child care health consultants about the need for training on these topics. The high need for trainings and the geographic disparity of Kentucky led KY DPH to consider the development of online training modules. Preliminary brainstorming about the development of online modules began in fall 2015.

With 1305 funding, KY DPH developed four, 2-hour, online modules for use with participants in the National ECELC project. The modules area also available to all Kentucky ECE providers who are interested in accessing professional development on healthy eating and physical activity. Providers are able to access the online trainings though the University of Kentucky Human Resources Development Institute platform. Each of the four modules has a unique focus on creating healthy environments in ECE settings: healthy eating, physical activity, family engagement, and staff wellness.

The online modules—while largely reflective of the content in the National ECELC curriculum—were customized to reflect Kentucky-specific information. For example, highlights about 5-2-1-0, and drawing connections to Kentucky’s licensing regulations and early learning standards. Video clips from Kentucky providers provide real-life examples of community providers working to implement best practices.

In 2016-2017, the online modules launched their third round of learning collaboratives. Participants completed the modules prior to attending an in-person learning session. This strategy ensured participants came to learning sessions with preliminary content knowledge. The time spent during in-person learning sessions allowed for in-depth content knowledge, learning activities and action planning. Providers that are not ECELC participants may access the modules for a $5 fee, which supports verification of information and the awarding of professional development hours.

Additionally, a technical assistance (TA) package was developed for each module, and the TA package is available to all licensing, QRIS, CACFP and professional development trainers in the state. KY DPH identified this as an important strategy, as some trainers may be highly knowledgeable in a particular content area but may not have significant experience working with ECE providers or in a variety of ECE settings. There are also currently 15 independent specialty trainers in Kentucky that are able to train on topics related to HEPA ranging from breastfeeding to music and movement, and this TA package will help those trainers and others deepen their content knowledge across multiple areas.

In 2018, KY DPH is creating two additional modules on family style dining and farm to ECE which will bring the total modules to ten:

- 5-2-1-0 toolkit
- Resources to Support Healthy Behaviors
- Nurturing Healthy Eaters in ECE, Getting Kids Moving
- PA in ECE
- Staff Wellness in ECE
- Using Kentucky Strengthening Families Protective Factors: Focus on Healthy Behaviors,
- Creating Supportive Environment for Breastfeeding in Child Care.

Lastly, the Partnership for Early Childhood Services periodically waives registration fees for ECE providers enrolled in the “Creating a Supportive Environment for Breastfeeding in ECE” module in August and “Nurturing Healthy Eaters in Early Care and Education” in September. Two early care and education clock hours (ECE TRIS hours) are available to providers that complete the course. All modules can be accessed at [https://www.hdilearning.org](https://www.hdilearning.org).

---

**Factors for Success in Kentucky**

- Strong stakeholder engagement and established relationships with public and private partners to advance obesity prevention efforts
- Statewide vision for early childhood obesity prevention
- Clear knowledge at the state level of the types of supports needed by ECE providers
- Availability of funding to put integration plans into action
- The timing of revisions to state standards and regulations
STATEWIDE TECHNICAL ASSISTANCE NETWORKS

The 5-2-1-0 campaign has been a cornerstone in the state and ECE providers’ efforts to engage families around early childhood health and wellness. In early 2015, the 5-2-1-0 Toolkit: Resources to Support Healthy Behaviors was released to child serving agencies and programs (e.g. home visiting, early intervention, child care, public preschool, Head Start). The toolkit includes brochures, coloring pages and an activity ring, as well as a monthly calendar, and screen time and fruit/vegetable logs. Early childhood professionals can access the materials for use with families.

In summer 2015, with 1305 funds, KY DPH developed a train the trainer course for ECE credentialed trainers to support their ability to deliver a 2-hour 5-2-1-0 training to ECE providers and families. The train the trainer was developed, in part, to help trainers who may not have backgrounds in health to become comfortable delivering the content. Trainers were educated on the basic content and were provided with guidance about how to respond to questions from ECE providers. Trainers were also supported in their ability to guide ECE providers through completion of the Let’s Move! Child Care self-assessment and brief action planning. Handouts for a 2-hour presentation for delivery by credentialed trainers and materials for a 20-minute presentation geared for community leaders are both included in the 5-2-1-0 toolkit. Recognizing the significant need for online trainings, KY DPH also developed a 5-2-1-0 online training module for providers on how to use 5-2-1-0 with parents. The module was released in June 2016 and is now part of the toolkit.

Finally, once Kentucky’s licensing regulations are revised, the state’s “Orientation to Child Care” (pre-service professional development) materials will be updated to include 5-2-1-0. All ECE professionals are required to obtain six hours of training within the first 60 days of employment. This strategy will help to embed principles of healthy environment trainings into the core of ECE providers’ training experiences.

Currently, 5-2-1-0 materials and information are included in the training packet given to credentialed trainers who orient providers and to high school teachers in the early childhood pathway. Additionally, ECE professionals who complete the required orientation online receive a link to the 5-2-1-0 materials.

In 2017, The Kentucky Department of Public Health worked to create a technical assistance package that could be used by any TA provider working with ECE programs to support use of HEPA best practices. Using a process improvement model, the team held multiple focus group with program directors, former Nemours trainers and potential TA providers to develop an effective technical assistance package.

In the fall of 2017, the Kentucky piloted the technical assistance package with three agencies. A train the trainer session was held with child care health consultants, cooperative extension agents and quality coaches with Child Care Aware of Kentucky. After the pilot was completed, DPH held focus groups with the technical assistance providers and participating ECE program directors. DPH addressed the challenges and successes encountered during the pilot. Adjustments were made to the technical assistance-training package to incorporate the lessons learned.

In order to sustain their work, the Kentucky Department of Public Health is working with Child Care of America in the Health Children Healthy Communities project. Their goal in this project is to develop a communication plan so state leaders can increase Kentucky’s capacity to provide technical assistance around HEPA best practices in ECE.

Challenges to Integration

Initially, KY DPH hoped to integrate more HEPA content into their state-wide QRIS. In 2014, the Governor’s Office of Early Childhood oversaw the development of a new set of QRIS standards. Kentucky’s state project coordinator participated on the workgroup for the Governor’s Office development of the ALL STARS standards and helped to provide stakeholder input and a recommended list of HEPA best practices for inclusion. In fall 2014, those recommendations did not get included in the first set of standards. A pilot of ALL STARS was conducted in early 2015 and concluded in July 2015. Spring 2016 provided another opportunity for KY DPH and stakeholders to share recommendations with the Governor’s Office of Early Childhood, and the Department submitted a list of recommended assessments to support ECE providers’ efforts providing healthy environments for children. While the assessments were included in the next set of standards revisions, they were removed from the final version that was released to the field in July 2016. There are no health indicators included in Kentucky’s new ALL STARS standards.

During the course of the development of ALL STARS standards, state leadership in Kentucky experienced significant turnover of staff, including both the Director of the Division of Child Care and the Director of the Governor’s Office of Early Childhood. With the turnover of staff, changing priorities, and the need to build new relationships, there was a change in momentum. In addition, federal monitoring of Kentucky’s Race to the Top—Early Learning Challenge grant (which funds ALL STARS) showed a slower than predicted pace of implementation. These factors may have impacted the final outcome of KY DPH’s efforts to support the inclusion of HEPA best practices in the ALL STARS standards. KY DPH will continue to work with ECE stakeholders to leverage QRIS and develop strategies to promote best practices outside of the system.
Similarly, with new political appointees continuing to be placed in leadership positions and turnover in staff positions, there were also challenges in getting some of KY DPH and stakeholders’ newer ideas for integration activities off the ground. KY DPH convened stakeholders to consider implementing a HEPA recognition program for ECE providers. While there was enthusiasm, the group was challenged by the need to identify where the program would sit within the state system and had difficulty envisioning who would oversee its development and implementation. The issue of ownership was coupled with dovetailing discussions related to staff wellness, and KY DPH and stakeholders decided to refocus efforts on the integration activities detailed above.

Kentucky undertook a strategy with its integration activities to target high need areas (online trainings), while leveraging the momentum from a statewide campaign (5-2-1-0 family engagement) and taking advantage of the timing of revisions to licensing regulations. Some of the more complex topics that continue to arise within stakeholder groups—in particular, staff wellness—remain at the forefront of ongoing discussions about how to support ECE programs’ ability to support the healthy development of young children within the context of an evolving state system.

Most recently, the Kentucky Department of Public Health was invited by the Governor’s Office of Early Childhood, Professional Development Subcommittee to participate in workgroups to update the early childhood professional’s core competencies related to health, safety and nutrition. The original competencies were developed in 2000 and have not been updated since. The goal is to capture new best practices and to identify competencies and training outcomes necessary for pre-professional development (orientation).

**Lessons Learned**

Kentucky stakeholders’ efforts to improve license requirements related to HEPA as well as incorporate HEPA standards into the state QRIS have not been recognized. Despite this, Kentucky has been able to strengthen relationships with partners, increase partner’s awareness of the gaps and challenges related to HEPA best practices and develop recommendations. With the continued turnover in agency leadership and staff, the Partnership for a Fit Kentucky ECE workgroup will continue to convene to work towards expanding opportunities to integrate HEPA efforts and to engage new leaders and staff.

The health of ECE providers is an ongoing challenge in supporting the health and wellness of young children in ECE programs. Staff wellness is an ongoing need that requires more than professional development and examination of systems that support employee health. While the expansion of training opportunities through online modules have been successful, additional training methods for ECE providers are crucial. Moving forward Kentucky must address the training needs of staff that prepare and handle food in order to include their support with menu planning, preparation and cooking techniques and the need for variety in foods served.

Kentucky must work to expand the capacity of technical assistance providers from partner agencies across the state. Additionally, Kentucky will continue to explore funding opportunities to maintain and advance HEPA best practices in ECE.

---

**Glossary of Key Terms**

35. **5-2-1-0 campaign** – Launched in 2012 through support from multiple state stakeholders, the campaign encourages parents to adopt obesity prevention strategies for children.


37. **Child Care Regulations Committee** – Formed in 2014, under the Division of Child Care, to oversee revisions to the licensing regulations.

38. **Kentucky’s Call to Action for Preventing Obesity in Early Care and Education** – A call to action to ECE providers and stakeholders outlining guidance and strategies for childhood obesity prevention.

39. **Kentucky Department for Health (KY DPH)** – State implementation partner for National ECELC project, and key stakeholder in Kentucky’s ECE childhood obesity prevention efforts.

40. **Kentucky’s Vision for Early Care and Education** – Building upon the call to action, this document presents a comprehensive vision for ECE obesity prevention strategies, and provides data, best practice guidance to create healthy environments.

41. **Partnership for Fit Kentucky (PFK)** – Group of public and private stakeholders focused on obesity prevention vision in Kentucky, and contains an Early Care and Education Workgroup.
Missouri
Implementation Partner: Child Care Aware® of Missouri
CDC Spectrum of Opportunity Case Study

Participation in National ECELC: 2013-2018
ECE programs trained*: 311
Children served by trained programs: 21,582

Spectrum of Opportunities areas of focus:
- **Child and Adult Care Food Program (CACFP)** – Aligned the ECELC curriculum with the *Eat Smart/MOve Smart* program and branding, which helped expand those programs’ reach and certification throughout the state.
- **Licensing and Administrative Regulations** – Partnered with state stakeholders to plan to align licensing regulations with best practice standards for nutrition, physical activity and screen limitation.
- **Pre-service and Professional Development** – Offered ECELC participants opportunities to continue to access professional development and technical assistance to continue program improvements after the conclusion of the ECELC project, and leveraged funding to offer *I Am Moving, I Am Learning* training to additional providers throughout the state.

Setting the Stage

Nemours identified Child Care Aware® of Missouri (CCAMO) as a state implementation partner in 2013 during the development of the National ECELC proposal to the Centers for Disease Control and Prevention (CDC). Missouri had high preschool overweight and obesity rates, large numbers of early care and education (ECE) programs, urban and rural regions, and a statewide program aimed at improving nutrition and physical activity in ECE settings. Missouri has had a variety of contextual factors which have impacted integration of healthy eating and physical activity (HEPA) best practices into ECE settings.

State Efforts Addressing Childhood Obesity

Introduced in 2010, the *Missouri Eat Smart Guidelines for Child Care (Eat Smart)* were developed to address the eating habits of young children in child care settings. Led by the Department of Health and Senior Services (DHSS) and initially funded by a USDA Team Nutrition grant, Missouri developed nutrition guidelines. The guidelines are divided into three levels: minimum, intermediate, and advanced. The minimum level is the same as the Missouri State Licensing requirements. The guidelines are meant to be simple and realistic for both centers and family child care programs to implement. DHSS staff have provided outreach and support to help child care programs achieve recognition at the higher levels and have primarily focused on centers participating in CACFP.

All licensed child care facilities must at least meet the minimum level while programs that reach intermediate and advanced levels are eligible for recognition as an *Eat Smart* program. The guidelines are disseminated to ECE programs through training and technical assistance which has been provided by nurse consultants with the local county health departments and through the University of Missouri Cooperative Extension. To receive the *Eat Smart* recognition, programs submit an application with copies of their menus, nutrition policies, recipes and food labels. The application is followed up with an in-person visit by DHSS staff to verify the nutrition and food programming reported. Once verified, the program receives their *Eat Smart* recognition which includes a certificate, window clings, and a listing on the DHSS website. The recognition is valid for one year with the possibility of renewal. With the revisions of the federal CACFP requirements, *Eat Smart* is in hiatus as the guidelines are revised.

Did you know?

**In Missouri, among low-income children aged 2 years to 5 years old, 16.2% are overweight and 13.6% are obese.**

*Source: CDC. Division of Nutrition, Physical Activity, and Obesity. 2010 Pediatric Nutrition Surveillance System, Table 6 (PedNSS).*
In 2013, this effort was expanded with the introduction of MOve Smart, which provides guidelines and tools to address physical activity in ECE. MOve Smart includes two levels: Intermediate and Advanced and the guidelines align with Missouri Licensing Rules for Child Care. Similar to Eat Smart, MOve Smart requires programs to submit their policies, weekly schedules, equipment checklist, photos, and list of physical activity trainings completed by staff. There are more than 2,500 centers and family child care homes participating in CACFP in the state, but only about 4-5% have been recognized as an Eat Smart or MOve Smart program. MOve Smart is being revised with a new, highly publicized version coming out in late 2018. Child Care Aware® of Missouri will assist DHSS in promoting MOve Smart recognition by including the designation in child care program information available to families using the referral database. The goal is to increase program participation by 100% in 2019.

DHSS also added a Breastfeeding Friendly Child Care Facility recognition in 2014 to improve support for breastfeeding women as they return to work. To receive the designation, child care programs complete an application and provide supporting documentation, including facility policies and photos. Programs aim to meet five criteria including having a written policy supporting breastfeeding families, provide a welcoming environment for breastfeeding mothers, offer resources to parents, feed infants on demand and communicate with moms about feeding preferences; and, train staff to support parents. Similar to Eat Smart / MOve Smart recognition, successful programs receive a certificate, window cling and recognition on the DHSS website. To date, about 60 ECE programs serving approximately 3,500 children have been certified as Breastfeeding Friendly facilities.

In addition to the DHSS-led efforts, Missouri has an active stakeholders group known as The Missouri Council for Activity and Nutrition (MOCAN). This is a coalition of representatives from statewide and local agencies, institutions, organizations, and individuals who work together to advance the goals and objectives of the statewide plan, Preventing Obesity and Other Chronic Diseases: Missouri’s Nutrition and Physical Activity Plan. The MOCAN Early Childhood Working Group focuses on advancing healthy eating and active living policies and environmental change in early care and education. Lauri Choate, Director of Wellness Initiatives, and Beth Ann Lang, Chief Program Officer, with Child Care Aware® of Missouri, sit on the MOCAN Child Care and School Age Work Group.

Another important partner has been the Missouri’s Children’s Services Commission (MCSC) Subcommittee on Childhood Obesity which was established in February 2014. The subcommittee was tasked with reviewing the issue of childhood obesity in Missouri and the evidence for effective prevention and treatment approaches; compiling recommendations for a comprehensive state approach and ultimately presenting recommendations to the Governor and General Assembly. In December 2014 the subcommittee put forward recommendations that included updating child care center and home licensing rules to align with the latest evidence on standards for feeding practices, nutrition, physical activity, and screen time limitations to prevent obesity and support long-term health. The recommendations emphasized the necessity of an engaged network of collaborating partners to provide training and support services to child care professionals to achieve full compliance with any newly adopted standards.

### TIMELINE

<table>
<thead>
<tr>
<th>Year</th>
<th>Event</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>DHSS introduced Eat Smart</td>
</tr>
<tr>
<td>2013</td>
<td>DHSS introduced MOve Smart</td>
</tr>
<tr>
<td></td>
<td>National ECELC project began and cohort 1 launched</td>
</tr>
<tr>
<td>2014</td>
<td>MCSC Subcommittee on Childhood Obesity established</td>
</tr>
<tr>
<td></td>
<td>CCAMO began delivering IMIL training across the state (continued through 2017)</td>
</tr>
<tr>
<td></td>
<td>DHSS launched Breastfeeding Friendly Child Care Facility certification</td>
</tr>
<tr>
<td>2015</td>
<td>CCAMO and partners launched Wellness Roundtables for Child Care</td>
</tr>
<tr>
<td>2016</td>
<td>CCAMO secured funding for stage 1 of the plan to improve licensing regulations</td>
</tr>
<tr>
<td></td>
<td>Ban on quality rating systems was overturned.</td>
</tr>
<tr>
<td>2017</td>
<td>Review of all rules and regulations by Gov. Greitens</td>
</tr>
<tr>
<td></td>
<td>CCAMO secured DHSS funding for rural pilot of ECELC</td>
</tr>
<tr>
<td>2018</td>
<td>CCAMO seeking funding for stage 2 of the plan to improve licensing regulations</td>
</tr>
<tr>
<td></td>
<td>Quality Assurance Report rating tool developed and piloted by state with public input on health and wellness measures</td>
</tr>
<tr>
<td></td>
<td>CCAMO secured MO Foundation for Health, Healthy School Healthy Communities funding to run four new ECELC cohorts</td>
</tr>
<tr>
<td></td>
<td>DHSS receives a CDC State Physical Activity and Nutrition Program grant</td>
</tr>
</tbody>
</table>
Since the release of the Subcommittee report in 2014, Child Care Aware® of Missouri has been taking steps toward moving the recommendations forward with the support and guidance of other key partners including Children’s Mercy Hospitals and Clinics in Kansas City, the University of Missouri (MU) Extension, Missouri YMCA Alliance, and the MOCAN Child Care and School Age Work Group. The MCSC disbanded in 2018 but the charge to reduce childhood obesity lives on in the work of these groups.

In 2015 Missouri was selected by Child Care Aware® of America to participate in the Healthy Child Care, Healthy Communities initiative through August 2017. Through this initiative, CCAMO received support to implement systems-level change strategies that would have an impact on child health. As part of participation, Missouri stakeholders reviewed existing policies and practices related to obesity prevention in ECE settings and worked together to develop a plan to enhance healthy practices in child care settings. Child Care Aware® also provided assistance to Missouri to integrate health-focused strategies within the state’s 2016-2018 CCDF state plan.

In 2018, CCAMO received a grant to implement the ECELC model, Taking Steps to Healthy Success-MO, as part of the Missouri Foundation for Health’s Healthy Schools Healthy Communities project. The initiative works at the school district level, and school districts in turn reach out to their K-8 schools. Schools conduct wellness assessments and create action plans in order to meet intermediate outcomes and the long-term goal of reducing the incidence of childhood obesity in their districts. In order to reach children and create healthy lifestyle choices before entry into formal schooling, early childhood programs have been included in the project through 2020.

State Efforts to Improve Early Care and Education

In 2013 when the ECELC was launched, Missouri was the only state in the U.S. with a statutory prohibition on quality rating systems (QRS) for child care. These systems aim to improve the quality of ECE settings through self-assessment, program improvement, financial incentives and ratings. Other states have adopted rating systems through administrative action, without passing new laws but this has not been successful in Missouri. The development of a QRS system has been politically contentious in the state for many years with anti-regulatory sentiments from both the child care community and elected officials. There was a perception such a system would impact child care programs financially. Additionally, previous iterations of a QRS were developed without provider input and administered in a top-down manner, leaving providers with a negative view of such programs.

However, thanks to committed advocacy efforts in Missouri, the bill prohibiting quality ratings was overturned in June 2016. Then Governor Nixon signed a new law which allows for the creation of a time-limited, voluntary pilot program for center-based, family-based and exempt religious providers. The Missouri Department of Elementary and Secondary Education (DESE) is tasked with establishing an early learning quality assurance report (QAR). DESE is working with the Departments of Health and Senior Services, Social Services, Mental Health and the Missouri Head Start - Collaboration Office to create a QAR to be piloted in 2019. The QAR will be shaped by community input, including child care educators and owners. Results will inform use of the QAR across the state.

Missouri has made investments in multiple early childhood initiatives, including Parents as Teachers (PAT), the Missouri Preschool Program and the Teacher Education And Compensation Helps Scholarship (T.E.A.C.H. MISSOURI). PAT is an evidence-based, home visiting program that helps parents develop skills to be their child’s first teacher in the critical early years of life in order to enhance school readiness. The program also serves as a first point of detection of potential developments delays or other health programs. PAT was first developed in Missouri and is now available in all 50 states and other countries. However, state funding for PAT has been substantially reduced from $34m in 2009 to $17.5m most recently in FY16.

Launched in 1998, the Missouri Preschool Program (MPP) is a competitive grant opportunity led by the Department of Elementary and Secondary education. Revenue for the Early Childhood Development, Education, and Care (ECDEC) Fund is generated by gaming and it supports MPP in addition to other early childhood services (PAT, First Steps, Head Start, child care assistance). MPP aims to create or expand high quality early care and education programs for children who are one or two years from kindergarten eligibility. Grantees are eligible for renewal funding after the second year. The program is unique in that it requires grantees to set aside 10% of their grant funding to support the professional development of those licensed child care programs within the school district that did not receive MPP funding. Public school districts, government agencies, private preschool, Head Start, YMCA, United Way, other licensed child care programs, family child care group homes and religious entities are not eligible. Fluctuation in ECDEC revenue continues to create funding uncertainties for programs as Missouri operates under legislation requiring a balanced budget. The goal of MPP is to eventually provide preschool access to all families throughout the state regardless of income.
To increase the quality of child care, CCAMO launched T.E.A.C.H. MISSOURI in 2000. T.E.A.C.H. MISSOURI is a scholarship and compensation opportunity designed specifically for early childhood educators working at least 30 hours or more a week in a licensed child care program with children under five years old. The scholarship allows child care educators to earn up to 15 college credit hours a year towards a degree in early childhood education. Scholarship, education, compensation, and retention are linked to improving the quality of early childhood care and education programs for young children\textsuperscript{44}. To date, T.E.A.C.H. MISSOURI provided more than 3,500 scholarships.

**Establishing a Path to Success — A Plan for Integration**

CCAMO has a long history of providing child care training across the state, but managing healthy eating and physical activity learning collaboratives was their first entry into childhood obesity prevention. New to the child health and wellness space, CCAMO had to develop partnerships and build trust with state agencies and organizations to run successful collaboratives and work to integrate obesity prevention into early childhood systems statewide. Due to the success of the collaboratives since 2013, CCAMO has been able to build a robust child wellness portfolio. They have also increased their leadership in childhood obesity prevention initiatives in the state.

The growth of CCAMO’s child wellness work coincided with the spread and scale of the ECELC project in the state. As CCAMO became more proficient in implementing learning collaboratives, they were increasingly seen as the experts on and trusted resources on healthy eating and physical activity training. CCAMO also took leadership roles in statewide coalitions, such as the Child Care Working Group for the MOCAN and the MCSC subcommittee on childhood obesity. ECELC work has allowed CCAMO to leverage funding to support more work in early childhood health and wellness which is going to keep going even once ECELC funding phases out.

CCAMO built upon their expertise in training and technical assistance (TA), established relationships with child care programs and formed successful collaborations with state agencies and stakeholders to integrate and expand HEPA best practices in three areas.

1. Supporting CACFP programs through alignment with *Eat Smart and MOve Smart*.
2. Updating child care center and home licensing regulations to align with latest evidence on standards for feeding practices, nutrition, physical activity and screen limitation.
3. Expanding professional development, training and networking opportunities for ECE providers around healthy eating, physical activity, breastfeeding, and screen time.

These goals enable CCAMO to continue strengthening their stakeholder relationships and leadership around HEPA in the state.

**Integration Activities**

**CHILD CARE FOOD PROGRAM (CACFP)**

After the first project year, CCAMO aligned the ECELC learning curriculum, *Taking Steps to Healthy Success* (TSHS) with the *Eat Smart and MOve Smart* recognition initiatives which helped expand those programs’ reach and certification throughout the state. Through TSHS, CCAMO provided child care educators with strategies, resources and TA to achieve improvements in their health-related policies and practices. These improvements would also enable programs to meet *Eat Smart and MOve Smart* guidelines and achieve state recognition. CCAMO also helped DHSS promote the recognitions to reach child care programs that may not have been able to participate by providing TA. Connecting these initiatives was mutually beneficial to CCAMO and DHSS. Early childhood programs viewed TSHS learning collaboratives as part of a broader statewide effort, instead of being a duplication.
In 2017, CCAMO was part of a state team tasked with revising MOve Smart guidelines. To begin this work, a survey was sent out to providers. The results revealed that providers are motivated to participate in MOve Smart because it increases awareness of the importance of physical activity for staff and families and encouraging them to be more active. The top resource requested was money for physical activity equipment. In addition, respondents asked for activities to do with children and cited training as key to their success. This feedback was used to revise the MOve Smart workbook. There will now be two levels of recognition for ECE programs: Basic and Advanced. The criteria for Advanced Recognition examines the environment and curriculum. Additionally, CCAMO will host the professional development webpage for MOve Smart so all ECE programs interested in trainings and professional development that qualify for MOve Smart recognition will be linked to CCAMO’s website. This approach allows the website to be more dynamic and easily updated.

Over the ECELC, more than ten programs received Eat Smart recognition, 20 received MOve Smart and 20 received the breastfeeding friendly designations. Through this collaboration, CCAMO also enhanced their relationship with DHSS. In 2014, CCAMO and DHSS won the Governor’s Award for Efficiency and Innovation for their collaborative work. In October 2017, CCAMO launched the fifth round of ECELC collaboratives and saw the first DHSS specified funding for two rural, family child care cohorts of TSHS.

**LICENSING AND ADMINISTRATIVE REGULATIONS**

Missouri child care licensing standards around health and wellness have not been fully updated in nearly 25 years. The CDC’s 2013 report comparing the Caring for our Children (CFOC) recommended standards against Missouri’s licensing rules and found that the state’s licensing standards only fully satisfied five CFOC recommendations and partially met 13 of 44 standards. Beginning in 2014, CCAMO and stakeholders began exploring feasible changes to the child care licensing rules that could positively impact the health and development of thousands of Missouri’s children in licensed child care. While stakeholders recognized that updating the licensing standards would be a long-term endeavor, all agreed that an inclusive, phased approach could increase the possibility of updated standards ultimately being adopted by Missouri legislators and accepted by providers.

In 2014, the MCSC launched a subcommittee on childhood obesity, which consisted of elected officials, academics, state department personnel and representatives of children services organizations. CCAMO is represented on the subcommittee by their Chief Executive Officer. MCSC was statutorily required to advise state laws and policies around issues that impact Missouri’s children. The subcommittee was tasked with providing legislative and administrative recommendations to the MCSC by fall of 2014 with the intent of queuing up legislation for the 2015 legislative session. The subcommittee determined that the recommendations would include both treatment and prevention-focused solutions for childhood obesity, as well as focus on streamlining statewide prevention efforts.

In support of MCSC’s recommendations, CCAMO and MOCAN developed a three stage approach to begin tackling the licensing process. Prior to launching the first stage, CCAMO partnered with the Public Health Law Center to conduct a landscape analysis of all policies impacting the standards, including gaps, barriers and synergies in Missouri’s current child care policies. From 2015-2016, CCAMO and partners sought funding to advance each stage of their overall approach. By 2016, CCAMO had secured funding for Stage 1 to develop a stakeholder prioritization survey in partnership with the University of Missouri — Kansas City. The survey aimed to narrow the focus of the licensing review project by identifying the key gaps in current licensing rules most critical to 1) normal growth and development, 2) promoting and developing healthy behaviors, and 3) prevention of childhood obesity. The 39 standards unsatisfied by current licensing rules were also divided into nine categories: infant feeding methods, infant food plans, child food nutrition, beverage nutrition, nutrition environment, staff training, policies and environment for physical activity, screen time, and daily physical activity requirements. Stakeholders were asked to rank the standards within each category as well as rank the categories themselves in order of importance based on the above criteria. By December 2016, the survey had been issued and completed with a 45% response rate.

**Factors for Success in Missouri**

- CCAMO’s ability to build relationships with stakeholders to advance HEPA activities statewide
- Statewide coalitions committed to child obesity prevention efforts
- Incorporating existing recognition programs and branding (e.g., Eat Smart and MOve Smart) into TSHS to promote early childhood health
The subsequent stages were to focus on a survey of child care professionals, including program directors, administrators and educators in child care facilities (stage two) and focus groups/community meetings statewide to gather input from other constituent groups (stage three). Based on the findings from these efforts, CCAMO and MOCAN planned to develop an action plan to outline strategic steps to advance implementation of the standards including communication, legislative changes (if needed), rules changes, and a means to assure implementation of these standards by child care providers. While stakeholders made progress in advancing their multi-staged approach, there were challenges in fundraising. Given the statewide effort, each stage represents significant costs and funders have been reluctant to fund the entire effort. Therefore CCAMO has explored “budget braiding” where different but complementary funding sources are employed to complete the activities. CCAMO continues to review the three stages with the hopes of applying for funding to VOICES for Healthy Kids for a future statewide campaign.

In 2016, newly elected Governor Greitens issued an executive order freezing all new and proposed business regulations and ordering a review of all existing regulations, including child care licensing rules. By 2018, the governor resigned placing the rule review in limbo. CCAMO has worked with MOCAN and DHSS to identify next steps to maintain momentum. This includes working with DHSS on a revision of the MOve Smart guidelines that will launch statewide in late 2018.

**PRE-SERVICE AND PROFESSIONAL DEVELOPMENT SYSTEMS**

CCAMO has a long history in providing quality training and professional development opportunities for child care educators. The organization’s expansion into health and wellness was a natural fit since CCAMO had access to experienced trainers and is a trusted resource for training opportunities offering a wide range of clock hour workshops. The Missouri Workshop Calendar is also administered by CCAMO. This calendar includes all the required and non-required trainings approved for clock hours by DHSS/ Section for Child Care Regulation. Before launching the first round of learning collaboratives, CCAMO ensured that the TSHS learning sessions were approved for clock hours and included on the statewide workshop calendar. CCAMO did have to modify the action period tasks by having trainers directly lead the tasks on-site at each participating child care program versus other states where Center Directors can train their own staff. This was an important modification since clock hours are an important incentive for child care educators.

In an effort to provide child care programs with on-going support and resources after the collaboratives ended, CCAMO partnered with the DHSS, the YMCA Alliance, and the Missouri Foundation for Health to launch Wellness Roundtables for Child Care in 2015. The wellness roundtables provided information on improving nutrition and physical activity practices in ECE settings along with networking time for staff. The roundtables were open to past ECELC participants as well as other interested child care programs. Topics included parent engagement and staff wellness practices in the child care setting. The events created opportunities for child care staff to support each other in implementing early childhood health and wellness best practices and disseminate new strategies and information.

In 2014, using USDA Team Nutrition funding DHSS contracted with CCAMO to deliver I am Moving, I am Learning (IMIL) trainings across the state for two years. This contract enabled CCAMO Trainers to further advance the practices and policies around physical activity and healthy child care environments. These trainers were also TSHS trainers which helped streamline messaging and strengthen connections with programs. The contract was renewed in 2016 and CCAMO has provided eight seven-hour IMIL trainings and nine two-hour Moving and Learning trainings. CCAMO continues to explore further collaboration with DHSS including the possibility of expanding the learning collaboratives model to other regions of the state and/or with family child care providers.

**Challenges to Integration**

While CCAMO and partners have advanced the work around updating licensing regulations, long-term funding and political will for such changes continues to be a challenge. Even when efforts have been advanced, there are setbacks, such as state agency staff turnover and insufficient funding. Most recently, the transition to a new Governor's administration presents new uncertainties regarding social services, state agency leadership/appointees and funding availability. Once new staff is appointed in partner agencies, CCAMO will continue to build relationships with key staff and garner support for HEPA in child care programs. Another barrier to integrating HEPA in broader early childhood systems is a lack of dedicated funding. While initiatives are funded in regions of the state, there has yet to be a larger, formal effort.
As demonstrated by the licensing efforts, pursuing statewide systems change is a substantial undertaking. While CCAMO is committed to advancing statewide systems change, they are also pursuing regional opportunities which often present fewer political and regulatory barriers. CCAMO has collaborated with partners in St. Louis through the St. Louis City Department of Health’s Healthy Eating Active Living Partnership. Since 40% of all child care programs are located in St. Louis, it is critical for CCAMO to coordinate with local agencies and partners in this region. Most recently, CCAMO has partnered with the Missouri Foundation for Health in the Healthy Schools Healthy Communities initiative through 2020.

The other focus of their integration work has been around preparing for potential updates to licensing regulations. The previous Governor, who resigned in 2018, had put a moratorium on new regulations or changing existing regulations, and licensing changes are still at a standstill. CCAMO and partners have completed state stakeholder surveys and have been looking for funding to complete staff survey. They have put any broader statewide communications or advocacy campaign on hold for a bit due to the change in administration and also because they are looking for additional funding.

**Lessons Learned**

Implementing the ECELC has enabled CCAMO to directly contribute to improving healthy eating and physical activity in ECE programs across the state. At the same time, this provider level work has also increased their visibility, influence and leadership around child wellness in the state. *State committees are important for buy-in, attention to an issue (childhood obesity prevention) and relationships. However, their ability to influence change, raise/dedicate funds, or influence systems may be limited at times.* While the systems change activities require a substantial amount of time before successes are achieved, CCAMO has recognized the value of building these partnerships, contributing to strategic planning efforts, and continuously pursuing additional funding opportunities.

Similar to other states with an anti-regulatory climate, updating regulations can be a daunting task requiring creative solutions. Through their stakeholder groups, surveys, and focus groups, CCAMO and partners are investing in valuable activities that will prepare them with important information and voices from the field. CCAMO’s experience also emphasizes the importance of pursuing multiple strategies at once, including regional approaches and “budget braiding.” CCAMO will continue seeking funds from private foundations, companies and the state to advance long-term work to improve the health and wellness of its youngest citizens.

---

**Glossary of Key Terms**

42. **Child Care Aware of Missouri (CCAMO)** – State implementation partner for the National ECELC project in Missouri.

43. **Department of Health and Senior Services (DHSS)** – State agency overseeing Eat Smart and MOve Smart, as well as key divisions such as CACFP and Child Care Licensing.

44. **Missouri’s Children’s Services Commission (MCSC)** – Stakeholder group consisting of elected officials, academics, state department personnel and representatives of children services organizations. MCSC is statutorily required to advise state laws and policies around issues that impact Missouri’s children.

45. **Missouri Council for Activity and Nutrition (MOCAN)** – Coalition of representatives from statewide and local agencies, institutions, organizations, and individuals who work together to advance the goals and objectives of the statewide plan, Preventing Obesity and Other Chronic Diseases: Missouri’s Nutrition and Physical Activity Plan. MOCAN includes an Early Childhood Working Group focused on advancing healthy eating and active living policies and environmental change in early care and education.

46. **Taking Steps to Healthy Success (TSHS)** – Taking Steps to Healthy Success is the curriculum used in the National ECELC to promote healthy eating and physical activity in ECE programs.
New Jersey Implementing Partner: New Jersey Department of Health
CDC Spectrum of Opportunity Case Study

Participation in National ECELC: 2013-2017
ECE programs trained: 153
Children served by trained programs: 16,100

Spectrum of Opportunities areas of focus:

- **Licensing & Administrative Regulations** – Gathered input from ECE providers about possible changes to licensing regulations and convened stakeholders to review findings and develop recommended improvements.

- **Quality Rating and Improvement System (QRIS)** – Developed the Grow NJ Kids Self-Assessment Tool, which included a focus on HEPA topics (via the LMCC quiz) and developed training for Quality Improvement Specialists to enhance their ability to support ECE providers with achievement of HEPA practices.

- **Pre-Service & Professional Development** – Developed six Policy Packets and corresponding Policy Kits (quality improvement materials and supplies) to support ECE centers in setting and implementing policies that support healthy eating and physical activity, and provided training to Quality Improvement Specialists use of the LMCC Assessment Tool.

Setting the Stage

Nemours identified New Jersey as a state implementation partner in 2013 during the development of the National ECELC proposal to the Centers for Disease Control and Prevention (CDC). New Jersey had high preschool overweight and obesity rates, large numbers of early care and education (ECE) programs, and existing efforts to prevent childhood obesity via ECE settings. Starting in 2013 and continuing into the present, New Jersey has had a variety of contextual factors which have impacted integration of healthy eating and physical activity (HEPA) best practices into ECE settings. Many of these are described below.

State Efforts Addressing Childhood Obesity

The NJ Department of Health (NJDOH) leads ShapingNJ, a diverse, multi-sectorial partnership to address nutrition, physical activity and obesity prevention in New Jersey. The goal of this partnership was, and is, to prevent obesity and improve the health of populations at risk for poor health outcomes in New Jersey by making “the healthy choice, the easy choice.” ShapingNJ consists of high-level partnerships across the state, and is structured as workgroups in six settings including health care, schools, community, worksites, faith based, and early care and education. The ECE setting work group consisted of 25-50 partners and had subcommittees in healthy eating, physical activity, and nutrition. In 2013, CDC funding (via a five year Nutrition, Physical Activity, Obesity grant—NPAO) for ShapingNJ ended. In 2012, the ECE setting workgroup recommended to the New Jersey Department of Children and Families (DCF) Office of Licensing (OL) that revisions be made in child care licensing regulations. The recommendations put new emphasis on health, nutrition and active play for kids in care. These regulations were enacted in 2012 and implemented in 2013. As part of this work, ShapingNJ also created a Child Care Best Practices Toolkit and implemented a Nutrition and Physical Activity Self Assessment in Child Care (NAP SACC) initiative to support providers in meeting the new standards. ShapingNJ also sponsored a Let’s Move! Child Care (LMCC) training for providers.

A more recent CDC grant, State Public Health Actions – 1305, along with the Preventive Health and Health Services Block Grant, funds obesity prevention strategy implementation in all 6 settings and sustains the ShapingNJ partnership, now consisting of 230 organizations.

Additionally, after CDC added new 1305 requirements for states related to physical activity in ECE settings, New Jersey found that this new requirement for spending CDC’s 1305 funding closely corresponded to the NJDOH’s receipt of the National ELELC grant. This provided opportunities for leveraging and coordination.

Did you know?

16.2% of low-income children in New Jersey ages 2-4 years old are obese (2011). This is a decline from the 2008 rate of 17.9%.

Finally, New Jersey Partnership for Healthy Kids (NJPHK), funded by the Robert Wood Johnson Foundation (RWJF) focuses intense efforts in 5 New Jersey cities (Newark, New Brunswick, Trenton, Camden, Vineland), convening, connecting and empowering community partnerships across the state to implement environment and policy changing strategies that prevent childhood obesity.

**State Efforts to Improve Early Care and Education**

New Jersey was awarded funding in Phase 3 of the Race to the Top—Early Learning Challenge, a federal Department of Education initiative to improve state early learning systems. The focus of New Jersey’s plan was the expansion of Grow NJ Kids, a voluntary Quality Rating and Improvement System (QRIS). New Jersey developed standards, piloted an operational framework, and set ambitious goals for recruiting centers and family child care homes. As a result, many of the state’s ECE systems (provider training, technical assistance and formal education) were aligned around the QRIS requirements. Regional Child Care Resource and Referral Agencies (CCR&Rs) had been providing much of the training for ECE providers in New Jersey via contract with NJ DCF. However, as QRIS was rolled out, the CCR&Rs role changed and public universities became more involved in supporting ECE program improvement aligned to the QRIS standards.

Public preschool for four-year-old children has been a priority in New Jersey since the landmark Abbott court decisions in the early 2000. The state serves a large portion of low income and disadvantaged children in school-based and community-based preschool classrooms under the direction of the New Jersey Department of Education. In 2014 and 2015 New Jersey applied for and received federal funding to expand their preschool programming through a federal Department of Education Preschool Development Grant.
Establishing a Path to Success—
A Plan for Integration

New Jersey was funded in the first year of the National ECELC project, and integration of HEPA best practices into statewide ECE systems was not a focus until the second year. In the first year, the mechanics of developing and running learning collaboratives was all encompassing, curriculum was being developed and tested, administrative systems were created and piloted, and the evaluation framework was designed. After running learning collaboratives for a year, both Nemours and NJDOH staff were better equipped to identify areas of opportunity for integration. The contextual factors above impacted the areas of opportunity, as did feedback from stakeholder engagement. While NJDOH has worked in all areas of the CDC Spectrum of Opportunity, their focus has been predominately in three areas.

1. Improve licensing regulations to align with HEPA best practices.
2. Integrate HEPA into statewide QRIS.
3. Utilize 1305 funding to finance facility level supports, training and technical assistance and professional development.

NJDOH did not use a formal set of planning tools to arrive at these priorities. The project coordinator hired by NJDOH to oversee the National ECELC project has background and experience with the ECE sector, as did another member of the NJDOH obesity prevention team. Both women had existing connections and relationships in the health and ECE sectors and broadened them during their support of the National ECELC project. Through serving on committees, meeting with stakeholders, and exploring opportunities, they were able to identify places where NJDOH could positively contribute to the obesity prevention work in ECE settings.

Integration Activities

LICENSING AND ADMINISTRATIVE REGULATIONS

Given the ShapingNJ child care setting workgroup’s success in 2012, NJDOH continued to view licensing as an area of the Spectrum of Opportunities worth pursuing. In 2013, NJDOH’s work initially focused on helping providers meet the regulations enacted in 2012, and the department offered learning collaboratives to hundreds of providers, alongside existing technical assistance taking place in the state. NJDOH also offered to train NJ DCF OL staff on how to determine if ECE programs were meeting the new regulations; however, this offer was not accepted.

In 2016, NJDOH again had the opportunity to weigh in on licensing regulations for Family Child Care homes. NJDOH reconvened members of the ShapingNJ early care and education setting workgroup to conduct a focus group survey with providers to understand what standards would be simple to meet and which were more difficult. Partners in this work included the NJPHK and New Jersey Alliance of YMCAs. Advocates submitted findings, recommended standards, rationale and research references to NJ DCF OL. While the recommendations have not been adopted at this time, the template can and should be adopted by other states, as it is a compelling format combined with feedback from providers.

QUALITY RATING & IMPROVEMENT SYSTEM (QRIS)

After two years of running learning collaboratives for providers, NJDOH identified an opportunity through the state’s Grow NJ Kids initiative to weave HEPA into the QRIS. The system was in development, growing, and receiving more funding, so it was difficult to get ECE providers to focus on other quality improvement initiatives.
Also, as the plan was laid out, there was a vision of statewide implementation where large numbers of (i.e. the majority) of ECE centers and homes would be participating. NJDOH saw this as an opportunity to work on program improvements in HEPA at the same time as working on program improvements in other areas. The NJ Department of Human Services, Division of Family Development (DFD) is the lead for Grow NJ Kids, and DFD led a stakeholder group for the development of the Grow NJ Kids Self-Assessment Tool. The group was comprised of a number of NJDOH key stakeholders, including the NJDOH Project Coordinator. Through this stakeholder group, NJDOH staff were able to directly communicate their support of HEPA best practices and the inclusion in the standards.

NJDOH was successful in adding the LMCC Checklist to the enrollment packet required for ECE programs to participate in Grow NJ Kids. This packet includes an application and other self-assessment tools for providers to use to establish their baseline areas for improvement. After an ECE center director/owner completes the LMCC Self-Assessment, they work with their assigned Child Care Resource and Referral (CCR&R) Quality Improvement Specialist (QIS) to decide on best practice goals they wish to work on. All programs submit their LMCC quiz to the evaluators at the time of their formal assessment and NJDOH is collecting them. The gathering and assessment of the LMCC quiz will also allow the NJDOH Project Coordinator to summarize trends (areas where programs self-report being unable to meet) and plan relevant training.

As part of this approach, the NJDOH Project Coordinator developed training for the QRIS Technical Assistance Specialists. The NJDOH Project Coordinator also supported Rutgers Center for Effective School Practice (ECE Training Academy developed with Race to the Top – Early Learning Challenge funding) to develop and implement obesity prevention trainings for QIS and ECE center staff and family child care providers.

PRE-SERVICE AND PROFESSIONAL DEVELOPMENT

A key element in New Jersey’s integration plan has been strategic programming of 1305 funds. While National ECELC funding and 1305 funding go to different departments within NJDOH, staff made a concerted effort to ensure that funding and programming is aligned. In Year 1 and 2 of 1305 funding—beginning June 2014—NJDOH created a series of six Policy Packets and corresponding Policy Kits (quality improvement materials and supplies) to support ECE centers in setting and implementing policies that support healthy eating and physical activity. Much of the work in the National ECELC project was focused on practice change and NJDOH recognized that developing written policies that could be shared with parents and staff for years to come would help sustain the changes. Policy Packets were designed to help any provider find and use appropriate language, and the packets continue to be used by ECE programs (not only those that participated in ECELC).

Policy Packets include three nutrition-focused packets including Breastfeeding and Infant feeding, Child Nutrition and Family Style Dining. Three additional Policy Packets include Indoor/Outdoor Play, Family Engagement, and Worksite Wellness. Six corresponding Policy Kits are made available to programs when they create, adopt and share it with ECE contracted trainers or TA providers. Policy Kits include items such as posters, videos, parent handouts (Breastfeeding Kit), clear pitcher with lid and portion control serving spoons (Family Style Dining Kit), and activity calendars in English and Spanish and foam playground ball set (Indoor/Outdoor Play Kit). The cost of each Policy Kit was approximately $150 and each ECE program participating in the National ECELC project was offered up to four of the six kits with submission of a policy. Approximately 150 Kits were distributed.

Also in Year 2, NJDOH collaborated with New Jersey Association of Child Care Resource and Referral Agencies (NJACCRRA) to provide technical assistance and support to ECE centers participating in Grow NJ Kids. NJACCRRA provided a one-day training conducted by a NJDOH-approved trainer for QIS from the CCR&Rs, Head Start staff, state funded preschools, CCR&R staff, and other agency staff (i.e. Department of Education, Office of Licensing). The purpose of the training was to provide consistent information on the use of the LMCC Assessment Tool to all QIS staff statewide so that they may support ECE programs participating in Grow NJ Kids. As noted above, the LMCC quiz is being collected from programs participating in Grow NJ Kids to meet the performance measure. NJDOH also created 2-hour workshops on nutrition and physical activity to train center-level staff on HEPA best practices.
Challenges to Integration

The first challenge for New Jersey was organizational. When it was funded as a state implementation partner for the National ECELC project, the initiative was housed in the NJDOH Office of Nutrition & Fitness (ONF), Division of Family Health Services. In October 2013 ONF was restructured, leaving less bandwidth to support ShapingNJ and integration activities. NJDOH staff were reassigned leaving the National ECELC funded NJDOH Project Coordinator as the only staff dedicated to both running learning collaboratives and integration activities. There also remains significant state departmental isolation within New Jersey that requires intensive efforts to overcome. For example, efforts to partner with the Office of Licensing to support changes in the regulations have been slow.

The second challenge for New Jersey has been the slow pace of implementation of Grow NJ Kids. Despite best-laid plans for integrating LMCC into QRIS, NJDOH was dependent upon QRIS start-up and operational effectiveness that has been slow. Fewer than projected providers have enrolled, so the process of completing LMCC quiz and programs receiving corresponding TA has been delayed.

Finally, New Jersey, like many other states, has a lot going on with ECE and childhood obesity prevention but it has been a challenge to coordinate activities and measure progress. For example, it is difficult to get an accurate count of how many ECE programs statewide have received support related to HEPA (learning collaboratives, NAP SACC, Policy Kits, LMCC training) and whether they have made and sustained significant improvements as a result.

Lessons Learned

Licensing changes alone are not sufficient to promote provider level changes in the achievement of HEPA best practices. It is unclear whether changes in the licensing regulations from 2012 have resulted in any significant improvements at the program level. New Jersey has not automated its licensing forms so there has been no summary of how and how often licensing staff are looking at HEPA standards and whether providers are having trouble meeting them. It is unclear whether licensing staff have been trained on the HEPA regulations and/or whether they are able to provide adequate technical assistance. While New Jersey did develop a template for licensing regulations supportive of HEPA best practices that other could use, the resulting regulations may or may not be impacting providers.

Second, New Jersey’s experience illustrates the importance of State Health Departments knowing and understanding ECE in order for HEPA integration to happen, and happen in such a way that ECE providers achieve and sustain best practices and their progress is measurable.

Finally, particularly with the intersection of ECE and childhood obesity prevention, there is a strong need for coordinating agencies to be strategic about the convening and use of a stakeholder group. The stakeholder group will need concrete areas of focus for which they can provide insight and recommendations, and will also need to be kept aware of all state level activities to ensure a coordinated approach for planning and integration.

Glossary of Key Terms

47. Grow NJ Kids – New Jersey’s quality rating and improvement (QRIS) system.
49. New Jersey Department of Health (NJDOH) – State implementation partner for National ECELC project, and leads ShapingNJ.
50. New Jersey Department of Human Services, Division of Family Development (DFD) – State agency overseeing Grow NJ Kids.
51. ShapingNJ – A multi-sectorial partnership to address nutrition, physical activity and obesity prevention in New Jersey.
52. New Jersey Association of Child Care Resource and Referral Agencies (NJACCRRA) – Child care resource and referral agency that supports access to and provision of high quality early care and education, and provides technical assistance to ECE programs.
Implementing Partner: Virginia Early Childhood Foundation

CDC Spectrum of Opportunity Case Study

Setting the Stage

In 2013 Nemours Children’s Health System and CDC identified Virginia as a state lacking substantive work on childhood obesity prevention in early care and education settings. Nemours issued a Request for Proposals to Virginia organizations interested in ECELC and in 2014 selected a joint application from the Virginia Department of Social Services (VDSS), Virginia Department of Health (VDH), Child Care Aware of Virginia (CCAVA), the Virginia Foundation for Healthy Youth and the Virginia Early Childhood Foundation (VECF). VECF was selected as the programmatic and fiscal lead. The addition of Virginia to the ECELC coincided with the addition of Kentucky and California as states receiving funding and intensive support to implement the ECELC model and integrate childhood obesity prevention into state ECE and child health systems.

VECF was in a unique position to lead the implementation of ECELC with its partners. VECF, a non-profit public-private partnership founded in 2005, is the statewide entity entrusted with accountability, outcomes and leadership in holistic early childhood systems building. Through its “Smart Beginnings” initiatives, VECF builds the capacity of local communities to integrate programs and policies that address comprehensive needs and opportunities across family support, health, and early learning for young children in Virginia. Since 2005, the Foundation has fostered nearly 30 locally-driven initiatives across the state, providing substantive leadership and facilitating innovative initiatives to ensure its mission that Virginia’s children enter kindergarten healthy and ready to learn.

In preparation for implementing ECELC, VECF convened an Advisory Board with members of the key state agencies that provide professional development to ECE providers in Virginia – VDSS, VDH, CCA-VA, Virginia Quality (Virginia’s Quality Rating and Improvement System), and Infant and Toddler Specialist Network (ITSN) as well as the Virginia Foundation for Healthy Youth. These entities and initiatives were interested in integrating obesity prevention best practices in ECE environments and committed to cross-training professional development providers working with ECE providers. Enhanced capacity and infrastructure of CCR&R to support health priorities. Working with the state community college system to include obesity prevention priorities in Early Childhood Education and Development certificate and Associate Degree coursework.

State Efforts Addressing Childhood Obesity

At the time Nemours funded VECF, Virginia Foundation for Healthy Youth (VFHY) and their Healthy Communities Action Teams (HCAT) did much of the state’s childhood obesity work, although these efforts focused primarily on school age and community approaches. Rev Your Bev, an annual “Day of Action” was promoted across the state to encourage water consumption in place of sugar-sweetened beverages. HCAT grants funded community organizations to implement promising practices in childhood obesity prevention suggested by the National Institute of Medicine (IOM) and the CDC. VFHY awarded more than $1.2 million in HCAT grants during FY 2013 and 2014 to establish and/or support 18 community coalitions across Virginia to fight childhood obesity on the local level.

Did you know?

20% of 2-4 year-old WIC participants in Virginia are obese. This is more than any other state.

HCATs served as coordinators and conveners for local activities and building momentum around increasing access to healthy foods, promoting physical activity, and preventing childhood obesity. VFHY’s HCAT grantees implemented a variety of strategies for childhood obesity prevention, such as working with or establishing farmers’ markets to increase community access to fresh produce; increasing physical activity in children enrolled in after-school programs; creating and maintaining community gardens; increasing breastfeeding; and increasing awareness of good nutrition habits. Most of these efforts were not targeted at ECE environments, however they did impact many communities and school systems.

In 2013 the Virginia Alliance of YMCAs was awarded a Pioneering Healthier Communities grant from the Robert Wood Johnson Foundation and the YMCA of the USA. The grant brought together public health, education, business, and policy leaders to focus on policy, systems, and environmental changes to reduce the rate of childhood obesity in Virginia. The grant, now concluded, supported HEPA work in the ECE facilities operated by eight YMCAs across the state with training and information on HEPA standards. The grant also supported work around:

1. Increasing physical activity and nutrition components in early childhood and out-of-school time settings.
2. Increasing the number of youth participating in 150 minutes of physical activity per week.
3. Advocating for shared-use agreements with schools and community facilities to increase the number of spaces community members can access for physical activity.
4. Supporting the implementation of competitive food guidelines and policies to improve the nutritional intake of all youth.
5. Creating greater partnerships to address childhood obesity in Virginia.

The Infant and Toddler Specialist Network had also done some work related to obesity prevention. Through eight regional offices and infant and toddler specialists located throughout the state, services were offered to ECE providers caring for children from birth – 36 months.

Finally, Virginia Quality at the time provided primarily basic licensing-required HEPA support in ECE. Mentors received a copy of the American Academy of Pediatrics Caring for Our Children National Health & Safety Performance Standards for ECE programs, and many had participated in Nutrition and Physical Activity Self-Assessment for Child Care (NAP SACC) or I Am Moving I Am Learning curriculum training. Virginia Quality specialists worked on-site with ECE programs that choose to participate in the QRIS, and they were available to support programs with HEPA topics.

State Efforts to Improve Early Care and Education

Across Virginia, close to 70% of children from birth to age five have “all available parents working” and therefore are likely enrolled in ECE programs (child care—centers and homes, Head Start, Early Head Start, preschool). As such, Virginia has directed funding at a variety of ECE program improvement efforts.

Virginia Quality, co-administered by VECF and VDSS, is a voluntary system designed with two primary purposes:

- Helping families identify high quality child care options for their young children; and
- Assisting child care and preschool programs, regardless of their setting, with efforts to provide high quality early care and education.

TIMELINE

1999

- Virginia Foundation for a Healthy Youth established by the Virginia General Assembly to empower Virginia’s Youth to make healthy choices.

2013

- Virginia Association of YMCAs awarded a Pioneering Healthy Communities grant from the YMCA of the USA.

2014

- Nemours funds a partnership led by Virginia Early Childhood Foundation to support ECE practice level and systems changes to prevent childhood obesity.
- ECELC Stakeholder meeting held to discuss integration opportunities.
- Cohort 1 launched.

2015

- VECF received a grant from Bon Secours Health Systems to pilot an adapted ECELC project with family child care providers in Richmond’s East End.

2016

- With 1305 funding, Virginia pilot tested online Go NAP SACC to support nutrition and physical-activity based improvement plans with ECE programs.
- CACFP State Summit convenes child health and quality early care advocates and stakeholders to expand early care participation in CACFP, through cross-sector collaboration and new eligibility processes.

2017

- Virginia 1305 partnership launches on-line Go NAP SACC platform through state CCR&R and other professional development service systems to support program-level health improvements statewide.

2018

- Virginia’s CCR&R builds and shares with other state quality service systems targeted Shared Services web resources to support training and TA for program-level HEPA practices.
- Virginia Quality creates and requires completion of a HEPA focused training module for QRIS coordinators and trainers.
As of 2018, 1,127 child care and preschool programs participate, representing 25% of those eligible, receiving support (on-site coaching and training) and incentives (learning materials and scholarships for continuing education) to continually improve the quality of the early learning opportunities they provide to 47,025 children in Virginia. Local early childhood coalitions or organizations work with the state administrative hub to recruit programs and coordinate activities locally.

VECF supports collaborations known as Smart Beginnings, which connect and maximize the efforts of varied early childhood stakeholders within localities. The goal is to galvanize communities to positively impact the development of children. Through VDSS, the Child Care & Development Block grant funds many ECE program improvement efforts including professional development via regional training, a statewide Infant and Toddler Specialist Network, and support for social emotional development in ECE settings.

Child Care Aware of Virginia, the state’s child care resource and referral agency, delivers early care program training and technical assistance statewide, utilizing 5 regional offices for service delivery. In addition to supporting safe, high quality early care, Child Care Aware of Virginia maintains the state’s data base of registered early care providers and professional development records for care providers.

The Virginia Infant Toddler Specialist Network currently has 18 specialists who work across the state to improve the quality of care provided to infants and toddlers. The specialists provide intensive, on-site services to both child care centers and family child care homes which include mentoring and support using quality improvement plans. They also offer trainings to infant and toddler providers on topics such as group care, health and safety, and inclusion. Additionally, there are five infant and toddler mental health consultants who support excellence in early care through promotion, prevention, and interventions strategies designed to foster social emotional development and help prevent challenging behaviors.

**Establishing a Path to Success—A Plan for Integration**

VECF was funded to implement ECELC in the second round of states and was therefore focused on integration from the beginning. VECF identified integration opportunities in their application for funding and the Advisory Board was engaged in discussions of opportunities from their first meeting. Nemours staff visited the Advisory Board in fall 2015 and provided an overview of the Spectrum of Opportunities and helped to identify areas where members could provide support and leadership.

VECF’s well-established relationships with the ECE systems facilitated a high profile for ECELC which in turn spurred interest in obesity prevention despite limited funds and competing priorities. These relationships also paved the way for the ECELC Project Coordinator to serve, and share ECELC information and resources on relevant child health and quality care committees.

VECF’s Smart Beginnings Initiatives have provided community support to the ECELC local projects, convening stakeholders and supporting broad outreach to recruit ECE participants.

While VECF and the Advisory Board identified opportunities across all areas of the CDC Spectrum of Opportunities, Virginia efforts have focused on three main areas:

1. Incorporating HEPA into a variety of **technical assistance** support provided to ECE providers;

2. Broadening the reach of **CACFP** to providers serving low income children at risk for obesity; and

3. Promoting HEPA topics in professional development offerings for ECE providers, and integrating best practice nutrition and physical activity standards for community colleges statewide to use in both a one-year certificate and a two-year Associate Degree program.
In 2014, VFHY created materials and messages for their “Rev Your Bev” campaign to engage children 0-5, and launched these through ECELC. This was the first time children 0-5 were included in the campaign. Through VFHY’s partnership, 70 events were held in ECE settings in central and southeast Virginia. VFHY provided resources for ECE programs to promote healthy beverages with children and families. Based on this success, VFHY continued to engage ECE in the annual campaign which has provided resources for ECE providers promoting healthy beverages water.

In 2015, the Virginia Department of Health (VDH) applied to CDC to become a pilot state for an online Go NAP SACC self-assessment, action planning and technical assistance tool. VDH proposed to work with Advisory Board partner CCA-VA to facilitate broad statewide ECE provider involvement. CCA-VA staff facilitated training of 17 CCA-VA consultants from five regions in online Go NAP SACC. These consultants subsequently recruited more than 100 ECE programs to self-assess, plan for HEPA improvements, track program-level progress, and access resources. A four-hour HEPA group training (“Think Outside the Juice Box”), adapted from ECELC training outlines, was delivered by CCA-VA local staff. In addition to access and support from the online tool and this group training, programs received email, phone and in-person technical assistance, and classroom equipment kits to support nutrition and physical activity improvements, using VDH’s 1305 funds. This activity extended the reach of HEPA support to ECE providers not participating in the ECELC.

In 2016, the online Go NAP SACC tool was piloted in Virginia to engage more technical assistance providers in site prevention. VECF and VDH 1305 coordinator hosted a webinar with Virginia ECE and child health systems (Smart Beginnings, Virginia Quality, Head Start, Cooperative Extensions, local child care directors’ networks and/or associations, Infant and Toddler Specialist Network, etc.) to explore how various early care networks might use Go NAP SACC (GNS) to support nutrition and physical-activity based improvement plans within their service systems, engaging ECE providers with whom they already work. This project continues to be supported by Child Care Aware of Virginia with a range of partnerships and successes. Many of the ECE programs who independently pilot tested GNS expressed appreciation for the opportunity to use the resources to benefit their program and cultivate HEPA improvements independently, with no additional training or TA support services provided. Virginia’s 1305 GNS project overall continues to show very high engagement of ECE’s statewide, most of which can be attributed to the VDH-CCAVA partnership and continued support of GNS. The Systems’ Partner aspect of the 1305 project (sharing GNS access + Kaplan provisions with ECE service providers) holds promise for bolstering health improvements by aligning with the priorities of these PD quality care delivery mechanisms, and helping achieve specific quality programmatic priorities (for example, Infant and Toddler Specialist Network are invested in promoting breastfeeding; Virginia Quality partners are invested in Family Style Dining Practices, etc.) for.

In 2017, VECF received Nemours funds funding to assess and improve the effectiveness of outreach and communication strategies with ECE providers, and expand participation the Rev Your Bev ECE healthy hydration campaign. A network expanding on Virginia’s ECELC Advisory Board, including staff from Child Care Aware of Virginia, Virginia Cooperative Extension, VDSS Division of Quality and Professional Development, Virginia Quality QRIS, Virginia Department of Health Obesity Prevention, Child Care Aware of Virginia, Virginia Foundation for Healthy Youth, Virginia Head Start Association, Virginia Oral Health Coalition, and Infant and Toddler Specialist Network, came together to plan the “Rev Your Bev” Day of Action.

An ECE specific healthy beverages resource guide was created for directors, including best beverages practices for infants, toddlers, and preschoolers, a water checklist to assess program alignment with recommended practices for promoting water-drinking in early care, sample healthy beverage policies, campaign materials for social media, and resources on healthy hydration. The guide was widely shared throughout the state. Participation in Rev Your Bev in 2018 tripled among ECE providers, exceeding all past participation.

Following this robust participation in Rev Your Bev, the ECELC PC, Virginia’s Head Start Health Advisory Committee (HAC) chair, and Virginia Head Start Association Director proposed that the HAC committee identify a shared health goal (such as adherence to healthy beverage practices) and work collectively to over the next year to cultivate best practice alignment specific to this goal in Head Start programs statewide. Thirteen Head Start programs established Action Plans for healthy beverages improvements, supported by Nemours’ provisions to purchase water service equipment, and plan to improve policy, system and environmental beverage practices through 2018-2019.
CHILD CARE FOOD PROGRAM (CACFP)

In fall 2015, the ECELC Project Coordinator and VDH Director of Community Nutrition met to discuss how Virginia’s ECELC, CACFP and WIC intersect, and how strengthening these connections might be advantageous to childhood obesity prevention across the state. Virginia’s CACFP state agency has limited bandwidth to provide additional nutrition support and training beyond programmatic compliance and monitoring. ECE programs participating in the ECELC program often requested help developing acceptable menus that exceed CACFP nutrition guidelines, and partners discussed potential strategies to collectively address this need.

Subsequent to these conversations, VDH and a number of Advisory Council partners developed a USDA Team Nutrition grant proposal to expand the bandwidth of the state CACFP staff to provide nutrition-focused training and technical assistance. While the application wasn’t funded, it spurred conversations between cross sector partners on how state agencies invested in child health and in quality child care could work more closely supporting nutrition and HEPA standards for ECE programs.

In June 2016, VECF and several state agency partners convened a CACFP State Summit to build momentum and cultivate cross-sector collaboration to more robustly support ECE enrollment in CACFP. The summit resulted in workgroups which developed recommendations to address state and local barriers to ECE provider enrollment in CACFP as a strategy to improve the quality of nutrition for children in communities with low income families and children. State partners continue to work together to:

• Extend eligibility to non-licensed religious exempt centers and unregulated family child care providers who receive child care subsidy to enroll in CACFP and support them in the process;
• Compile a data portrait of CACFP regional and local utilization rates by ECE to identify areas of CACFP “unmet need,” and to inform outreach and targeted CACFP enrollment activities;
• Execute cross-agency agreements to systematically promote CACFP to ECE providers; for example, including information about the value of CACFP and local CACFP contact information within all the early care divisions of social services that come into contact with ECE providers, such as QRIS, licensing, etc
• Collaborate across state agencies in a campaign to expand ECE participation in CACFP.

Between June 2016 and September 2018, partners advanced recommendations from the state CACFP Summit, such as CACFP eligibility for religious-exempt providers in good standing as CCDF subsidy vendors. VDSS has made progress increasing awareness of CACFP among ECE providers. The VDSS Licensing Division is adding information about CACFP into training for newly licensed child care programs. Virginia’s CACFP team plans to provide webinar training to familiarize licensing staff with basic principles of CACFP. In addition, CCA-VA added CACFP support as one of the TA priorities stipulated in the 2018-2019 Scope of Services agreements disseminated to their five regional offices.

Many of Virginia’s Smart Beginnings community partnerships have engaged local ECE networks in elevating child nutrition best practices as a feature of quality ECE, promoting CACFP as a key resource for providers and children, and supporting recruitment of new ECE providers into Virginia’s CACFP. These local, on-the-ground partnerships are building grass-roots support for broader state-wide efforts to expand ECE CACFP and prioritize child nutrition. Smart Beginnings and other community partners are engaging local stakeholders to continue to advance a 2018-2019 CACFP and child nutrition push.

During the 2018 General Assembly session, VECF put forward a FY19-20 budget request for a new state general fund appropriation of $250,000 per year to support CACFP expansion. This request was part of a comprehensive budget proposal championed by VECF that proposed creation of an integrated early childhood fund to pool and leverage existing, underutilized early childhood funds for maximum performance and efficiency. While this proposal was not funded, the FY19-20 final budget included language establishing a cross-agency workgroup charged with identifying strategies for developing an Integrated Early Childhood Fund at the state level. VECF will facilitate this workgroup which will include the Department of Education, Department of Health, Department of Social Services, and the Department of Planning and Budget.

In 2018, VECF partnered with child health and quality care stakeholders to co-determine content of a Virginia ECE HEPA survey to assess the degree of alignment at the program level with CFOC best practice targets. A survey link was sent to all early care providers in the state of Virginia and was closed with responses from 631 providers. Survey results were presented to VA’s ECELC Advisory Council, and used to build support for cross-sector beverage improvement activity and CACFP outreach. Additionally, VECF is currently partnering with state child care quality and child health partners to use the HEPA data portrait to drive obesity prevention planning and nutrition support for ECEs, and the ECELC Advisory Council members continue to use the data report to develop recommendations to support obesity prevention in ECE.
PRE-SERVICE AND PROFESSIONAL DEVELOPMENT

A variety of agencies and initiatives provide professional development to Virginia’s ECE providers (Infant and Toddler Specialist Network, Child Care Aware of Virginia, Virginia’s QRIS mentors/raters, Child Care Health Consultants, Head Start Health Coordinators).

ECELC’s Advisory Board partnerships facilitated cross-program collaboration and leveraging of resources to support Obesity Prevention activities within these pre-service and professional development systems. In 2014, HEPA-specific supply kits (funded with CDC 1305 grant) successfully supported broad engagement of TA providers to incorporate HEPA strategies into service delivery. VECF and other Advisory Board partners conducted webinars, led presentations and trained CCA-VA mentors, Virginia Quality coordinators and mentors, Smart Beginnings coordinators, VDH child care health consultants, and Infant and Toddler specialists using the ECELC content. These service systems partners have worked to identify existing alignments in service goals (breastfeeding, infant and toddler movement and activity, responsive feeding, etc.) with childhood obesity prevention priorities. Specialists across systems were provided access to ECELC training content, and resources such as Action Plans and Toolkits were made available for use during on-site TA service delivery to early care programs.

In 2015, the statewide ITSN network leveraged their partnership in ECELC to focus the Celebrating Healthy Babies and Tots all-day institute (delivered in four regions of the state) on child health and physical activity with a frame of early obesity prevention. The Institute featured recommendations from Nemours’ Child Care Provider’s Guide and the Best Practices for Physical Activity: A Guide to Help Children Grow Up Healthy. Conference workshops were built around best practices in infant/toddler physical activity, and the National ECELC project coordinator served as keynote speaker. Statewide audio conferences and webinars for ECE providers also provided information on health and nutrition.

Utilizing the services of Dr. Dianne Craft, VECF, VDH and CCA-VA hosted a stakeholders meeting highlighting the value of assuring physical activity for children in early care, and co-planned a train-the-trainer session for Virginia’s ECE technical assistance providers. In summer 2015, and 2017, VDH and CCA-VA hosted trainers and mentors from across Virginia’s ECE technical assistance systems (see list above) for a 4-hour session, which included science-based rationales for a wide range of physical activities, and presentation of strategies to help ECE educators integrate age-appropriate and varied physical activity into early learning environments. Evaluations of this session were very positive. VDH plans to offer additional train-the-trainer sessions with Dr. Craft via webinar to reach professional development providers who were unable to travel to Richmond for this in-person training.

VECF is collaborating with faculty from the Early Childhood Education Peer Group of the Virginia Community College System (VCCS) to integrate obesity prevention content into early childhood coursework at 18 of the 23 Virginia community colleges (those which offer either a 16-credit career studies certificate, a 31-credit certificate, or a 2-year Associates degree in Early Childhood Development/Education). The faculty continues to adjust lesson plans to align with existing course objectives, and create content that can delivered both face-to-face and online, with potential to reach 1000-1200 students annually. When finalized, consistent, best practice-specific information will be integrated into classes that build the knowledge of students most likely to become ECE educators.

In 2018, ECELC state partner Child Care Aware of Virginia created a state-specific webpage added to its Virginia Shared Services Portal, an initiative of CCAVA providing resources for quality child care. This new page houses HEPA resources available to all Virginia ECE programs. Resources include Virginia-specific HEPA supports, such as VFHY Rev Your Bev materials, promotion of Virginia CACFP and regional contact information, links to Virginia Cooperative Extension SNAP-Ed materials and curricula, and VDH’s breastfeeding support. Additional best practices resources from Nemours and CDC are also part of this webpage. CCAVA is working with VDSS partners to formally allocate a small percentage of their annual TA funds to prioritize program-level HEPA improvements.

CCA-VA partnered with Virginia’s key early care professional development partners via webinars and no-cost memberships to the Shared Services Platform to facilitate capacity (and interest) in bolstering ECE program-level health improvements. CCAVA regional offices utilized Shared Services resources and incentives to support and guide two additional HEPA changes with policy reinforcement among past ECELC participants. In addition to the resources and TA offered to ECE programs, this initiative establishes CCA-VA as “experts and home to resources for ECE HEPA excellence,” and links other PD systems to CCAVA resources and HEPA content, in this way bridging the often fragmented early care service systems.
QUALITY RATING AND IMPROVEMENT SYSTEMS (QRIS)
VECF and Virginia Director of Quality co-created an on-line QRIS module that explicitly links HEPA best practices to Virginia’s Early Learning Standards and QRIS system. This module points to overlaps between high quality health standards and QRIS quality measures.

The Milestones of Childhood Development domain of Health and Physical Development module launched in September 2018 and is now required for all regional and local Virginia Quality coordinators and trainers, and recommended for participating directors and providers. The module integrates CDC HEPA best practice recommendations, features the Smarter Mealtimes for ECE, and the Healthy Kids, Healthy Future website as resources for Virginia Quality Coordinators and ECE programs.

Challenges to Integration
Virginia has experienced challenges in coordinating and aligning the work related to ECE and childhood obesity prevention. Even bolstered by strong partnerships, Virginia’s ECELC Advisory Board members represent ECE service systems that must contend with competing priorities and program boundaries. The Nemours funded Project Coordinator along with Advisory Board members have worked to continually cultivate partnerships across agencies and better align the work so that HEPA integration is firmly rooted in training and professional development systems that serve Virginia’s ECE community.

Lessons Learned
Involvement of stakeholders via the Advisory Board has proven invaluable, linking essential ECE partners into planning integration strategies, and advancing within their own systems appropriate and effective HEPA priorities.

VECF and partners have also learned that timing matters: some integration opportunities may not be realized when a key partner has higher priorities. For example, in 2014, while Virginia was launching a revised QRIS platform statewide, this team was not able to consider HEPA strategies. Once the launch had been executed, this team was interested in partnering to find connections between quality and health. Other timing requires flexible willingness to act quickly. For example, when several community college faculty expressed interest in adding ECELC content to coursework, this professional development integration strategy was prioritized to leverage that momentum.

Glossary of Key Terms


54. **Virginia Department of Social Services (VDSS)** – Oversees ECE program licensing, and administers Child Care & Development Block grant funding to provide professional development via regional training, a statewide Infant and Toddler Specialist Network.

55. **Child Care Aware of Virginia (CCAVA)** – a community-based network of early care and education specialists whose purpose is to deliver services to families, child care professionals and communities to increase the accessibility, availability, and quality of child care in Virginia.

56. **Virginia Early Childhood Foundation (VECF)** – A non-profit public-private partnership founded in 2006. It is a statewide overseeing early childhood systems building in Virginia, the “Smart Beginnings”, and capacity-building of local communities to implement initiatives, and is the state implementation partner for the National ECELC project.

57. **Virginia Quality** – Virginia’s quality rating and improvement system, co-administered by VECF and VDSS.

58. **Health Advisory Committee (HAC)** – Health Advisory Committee of Virginia Head Start Association that builds grantee capacity to improve health outcomes for Head Start children and families. Represents Head Start on Advisory Council, and collaborates on state HEPA initiatives.
The Child and Adult Care Food Program (CACFP) is a federal program that provides funding reimbursement for meals and snacks served to low-income children in early care and education (ECE) settings. Participating ECE programs follow CACFP standards regarding meal patterns in portions. Many states provide training or technical assistance to ECE providers related to CACFP, and some use CACFP as a guide for licensing regulations, quality rating and improvement system (QRIS) standards, or other state-based programs. In 2016, new CACFP standards were released. These new standards went into effect October 1, 2017 providing an opportunity and increased need for training and supports from states to ECE providers on implementation of nutrition best practices, in order for programs to meet the implementation deadline.

As defined in *The Spectrum of Opportunities Framework for State-Level Obesity Prevention Efforts Targeting the Early Care and Education Setting*, there are seven primary ways states can use CACFP to help promote healthy eating and decrease obesity in young children in ECE.38

1. **Increase participation and retention** of ECE providers in CACFP.
2. **Enhance state CACFP standards** to align with other national nutrition guidelines such as the U.S. Dietary Guidelines for Americans if they do not already.
3. **Promote a specific obesity prevention intervention** to all providers participating in CACFP.
4. **Include comprehensive obesity prevention content in CACFP sponsored trainings.**
5. **Provide technical assistance on non-nutrition related obesity prevention topics** (e.g., physical activity and screen time) in addition to the required nutrition training topics through CACFP.
6. **Partner with CACFP sponsoring organizations to incorporate obesity prevention into their work.**
7. **Address barriers that prevent state utilization of federal CACFP funds.**

Among the 11 states/regions participating in the National Early Care and Education Learning Collaborative (ECELC) project from 2013-2018, four focused on CACFP as one of their primary strategies to integrate obesity prevention into state systems: Alabama, Indiana, Missouri, and Virginia. Highlights of these states’ efforts are provided below, and additional detail is available in each state’s *Case Study for Integrating Obesity Prevention into State ECE Systems*.

State efforts, though different, illustrate the importance of cross-agency and sector collaboration to support ECE programs in their implementation of best practice nutrition standards.

**Alabama:**

*Included promotion of CACFP in Alabama Early Childhood Nutrition Summit and worked with the Food Research and Action Center (FRAC) to develop maps to begin identifying regions and providers to target outreach to promote CACFP.*

The Alabama Partnership for Children (APC), the National ECELC state implementation partner, held the Alabama Early Childhood Nutrition Summit in August 2018. The success of the Summit was evidence of the work APC and the Stakeholder Group has focused on over the last two and a half years to build partnerships, coordinate collaborative projects, and develop programs to support child care providers. As part of this Summit, the Stakeholder Group launched and convened five Working Groups prior to the Summit around key areas of impact, including a workgroup on Food Insecurity and one on Access to Healthy Foods/Nutrition Education. While the work of the groups had different focuses, both wanted to work to increase participation in CACFP. Working with FRAC, APC completed GIS mapping using Alabama CACFP participation data, DHR child care licensing data, and DHR CCDF subsidy participation data. FRAC overlaid these maps with several other national data sources, including the United States Census Bureau’s American Community Survey and United States Department of Agriculture’s Rural-Urban Continuum Codes. The maps will be used to target providers for participation in CACFP.
Indiana:

Increased participation in the Child and Adult Care Food Program (CACFP) and improved retention among current enrollees.

In Indiana, Early Learning Indiana worked to facilitate compliance with updated meal patterns and increase childcare provider’s participation in CACFP, particularly in underserved regions of Indiana. ELI utilized GIS mapping to determine areas of the state where they could provide direct outreach to providers to increase enrollment in the program. In summer 2018, recruitment and outreach materials were created and mailed to programs that were identified as eligible for the program, but not currently participating. ELI will continue to track increases in program participation in CACFP based on this targeted outreach.

Missouri:

Aligned ECELC Curriculum with State Initiatives to Support ECE Programs to Meet Healthy Eating and Physical Activity (HEPA) Best Practices.

Child Care Aware of Missouri (CCAMO), the National ECELC state implementation partner, aligned the ECELC learning curriculum with the Eat Smart/MOve Smart program and branding, which helped expand those programs’ reach and certification throughout the state. Eat Smart was developed by the Missouri Department of Health and Senior Services (DHSS) to address the eating habits of young children in ECE settings, and includes nutrition guidelines at three levels: minimum, intermediate, and advanced. Providing support for programs participating in CACFP is an integral aspect of the initiative. Through the National ECELC project, CCAMO provided ECE staff with strategies, resources, and technical assistance that helped them to achieve improvements in their policies and practices. These improvements would also enable programs to meet Eat Smart/MOve Smart guidelines and achieve state certification. CCAMO helped DHSS promote their program and reach ECE sites across the state that may not have been able to participate in the effort due to the agency’s limited bandwidth and resources to provide technical assistance. Staff from DHSS and Cooperative Extension have also presented at ECELC Learning Sessions to orient participating ECE staff on the nutrition, physical activity, and breastfeeding support programs and incentives for being certified. Connecting these initiatives was mutually beneficial to CCAMO and DHSS. ECE programs viewed ECELC learning collaboratives as part of a broader statewide effort, instead of duplicative.
Virginia:
**Held a CACFP Summit and Worked Toward Improved Nutrition for More Communities.**

In fall 2015, the ECELC Project Coordinator from the Virginia Early Learning Foundation (VELF), National ECELC state implementation partner, and Virginia Department of Health (VDH) Director of Community Nutrition met to discuss how Virginia’s ECLEC project, CACFP and WIC intersect, and how strengthening these connections might be advantageous to childhood obesity prevention across the state. Virginia’s CACFP state agency has limited bandwidth to provide additional nutrition support and training beyond programmatic compliance and monitoring. ECE programs participating in the ECELC program often requested help developing acceptable menus that exceed CACFP nutrition guidelines, and partners discussed potential strategies to collectively address this need. Subsequent to these conversations, VDH and a number of Advisory Council partners developed a USDA Team Nutrition grant proposal to expand the bandwidth of the state CACFP staff to provide nutrition-focused training and technical assistance. While the application wasn’t funded, it spurred conversations between cross sector partners on how state agencies invested in child health and in quality child care could work more closely supporting nutrition and HEPA standards for ECE programs.

State partners continue to work together to:

- Extend eligibility to non-licensed religious exempt centers and unregulated family child care providers who receive child care subsidy to enroll in CACFP and support them in the process;
- Compile a data portrait of CACFP regional and local utilization rates by ECE to identify areas of CACFP “unmet need,” and to inform outreach and targeted CACFP enrollment activities;
- Execute cross-agency agreements to systematically promote CACFP to ECE providers; for example, including information about the value of CACFP and local CACFP contact information within all the early care divisions of social services that come into contact with ECE providers, such as QRIS, licensing, etc;
- Collaborate across state agencies in a campaign to expand ECE participation in CACFP.

Between June 2016 and September 2018, partners advanced recommendations from the state CACFP Summit, such as CACFP eligibility for religious-exempt providers in good standing as CCDF subsidy providers. Virginia has also made progress in promotion of CACFP to ECE providers within VDSS. VDSS Licensing Division is adding CACFP information about CACFP into training for newly licensed child care providers. Virginia’s CACFP team plans to provide webinar training addressing CACFP FAQs and familiarize licensing staff with basic principles of CACFP for ECE providers. In addition, CCAVA added CACFP support as one of the TA priorities stipulated in the 2018-2019 Scope of Services agreements disseminated to their five regional offices.

Many of Virginia’s Smart Beginnings community partnerships have engaged local ECE networks in elevating child nutrition best practices as a feature of quality ECE, promoting CACFP as a key resource for providers and children, and supporting recruitment of new ECE providers into Virginia’s CACFP. These local, on-the-ground partnerships are building grass-roots support for broader state-wide efforts to ECE CACFP expansion and child nutrition. Smart Beginnings and other community partners are engaging local stakeholders to advance a 2018-2019 CACFP and child nutrition push.
EECE program licensing regulations establish a minimum set of health, safety, and program standards that must be followed to legally operate a child care program. Licensing regulations are defined by a state, and in some cases, counties, cities, or municipalities\(^59\).

As defined in The Spectrum of Opportunities Framework for State-Level Obesity Prevention Efforts Targeting the Early Care and Education Setting, there are seven primary ways states can use Licensing and Administrative Regulations to help promote healthy eating and decrease obesity in young children in ECE\(^60\):

1. **Improve licensing standards** for obesity prevention
2. **Include** obesity prevention content in licensing approved trainings
3. **Provide incentives** for providers to exceeding licensing standards
4. **Enhance content** in licensing commentary/support materials
5. **Use licensing monitors as a technical assistant touch-point**
6. **Collect and use data** from licensing monitors
7. **Support enhanced local standards** (if not pre-empted by the state)

Among the 11 states/regions participating in the National Early Care and Education Collaborative (ECELC) project from 2013-2018, six have focused on Licensing and Administrative Regulations as one of their primary strategies to integrate obesity prevention into state systems: **Alabama, Arizona, Kentucky, Los Angeles, CA, Missouri, and New Jersey**. Highlights of these efforts are provided below, and additional detail is available in each location’s *Case Study for Integrating Obesity Prevention into State ECE Systems*.

Five of these locations—Alabama, Kentucky, Los Angeles, Missouri, and New Jersey – focused on promoting the inclusion of healthy eating and physical activity (HEPA) standards in licensing regulations as their primary strategy. The efforts are ongoing and stakeholders continue to advocate for HEPA to remain at the forefront of planning. Arizona’s strategy focused on aligning the ECELC program with a HEPA initiative tied to state licensing regulations. In California, stakeholders also supported approved legislation that now requires that providers participating in Preventive Health and Safety Practices (PHSP) Training receive a 1-hour training on child nutrition.

**Alabama:**
*Focused on improving licensing standards for obesity prevention related to nutrition, physical activity and screen time.*

The Alabama Partnership (APC) for Children is working with VOICES, and the Southern Institute for Public Life to build a partnership with DHR to embed practice and training requirements related to obesity prevention topics in the Minimum Standards for child care and in requirements for providers receiving CCDF payments. VOICES received a Voices for Healthy Kids grant to advocate for the Alabama Minimum Standards to be updated to include enhanced nutrition, physical activity, and screen time standards and has engaged with APC because of their efforts to implement the ECELC and due to the relationships APC has built with essential partners through the Stakeholder Group.
Arizona:
Leveraged Arizona’s Empower program to align HEPA messages, and built supports for ECE providers to achieve HEPA standards.

At the start of the National ECELC project, Arizona Department of Health Services (ADHS), Nemours’ state implementation partner, and their partners identified an existing ECE health and wellness initiative, Empower, which could be built upon. Empower is a voluntary initiative led by ADHS Child Care Licensing that focuses on integrating best practices for healthy eating, physical activity, oral health, sun safety, and smoking cessation into licensed ECE programs through a set of enhanced standards. The National ECELC project materials were customized and branded to align with Empower, and to ensure further alignment the learning collaboratives were named Empower PLUS+. Co-branding aided with communication efforts with stakeholders, recruitment of ECE providers, and ensured alignment with existing and planned efforts by Child Care Licensing to promote HEPA.

The ADHS Bureau of Nutrition and Physical Activity (BNPA) partnered with ADHS Child Care Licensing in 2013 to monitor ECE programs’ compliance with Empower standards and to collect data that would inform future training and technical assistance on HEPA topics. Using the Centers for Disease Control and Prevention (CDC) 1305 funding and with technical assistance from CDC, the project coordinator began collecting data about Arizona’s 1305 basic and enhanced activities in ECE programs. Data was also gathered from Head Start/Early Head Start programs, ECE programs participating in ECELC (Empower PLUS+), and Quality First (Arizona’s quality rating and improvement system) to help identify gaps in types of providers served, technical assistance provided, and HEPA content delivered. As a result of this data collection and analysis, training materials, including the Empower Guidebook, 3rd edition, were revised in 2016 with a lens on family engagement, children with special health care needs and disabilities, language and cultural accommodations, multi-age groups and home settings.

Kentucky:
Promoted the inclusion of HEPA best practices into revised licensing regulations

In 2014, when the Kentucky Department of Public Health (KY-DPH) was planning its HEPA integration activities, the opportunity arose to recommend changes to the state’s child care licensing regulations. KY-DPH leveraged this as an opportunity to embed stronger regulations related to healthy environments. KY DPH has been active in promoting the inclusion of HEPA best practices into the revised regulations, collaborating with the Division of Child Care which oversees licensing regulations.

A state Child Care Regulations Committee (CCRC) was formed to oversee revisions to the licensing regulations, and the committee sought input from stakeholders. In February 2015, the PFK ECE Committee convened to brainstorm recommendations related to physical activity, menus, and breastfeeding. Then, in June 2015, KY DPH convened stakeholders to brainstorm a “wish list” of HEPA standards that was submitted to the CCRC and included suggested regulations related to infant feeding, screen time, and reducing and eliminating juice. When the revised regulations were released for public comment, the revisions relating to HEPA areas were not included. Stakeholders from the PFK submitted responses to the cabinet; however, the regulations remain unchanged. Although the licensing regulations were not revised to include the HEPA recommendations, the current regulations provide minimum standards.

Los Angeles:
Advocated for improve licensing regulations that include HEPA best practices

Child Care Aware of Los Angeles (CCALA), Nemours’ local implementation partner, worked closely with the Resource and Referral Network in California to advocate in Sacramento for the adoption of improved licensing standards. As new legislation is drafted and put forward to appropriations, CCALA continues its advocacy work. CCALA has prepared recommendations that include best practices in healthy eating and physical activity and will submit those recommendations when the state is accepting public comments on new recommendations.

Additionally, in 2013, California governor Jerry Brown signed AB 290 into law which increased the required hours of the Preventive Health and Safety Practices (PHSP) Training for providers to include one hour on childhood nutrition. AB 290 established that for child care licensures issued on or after January 1, 2016, providers receiving PHSP training will receive at least one hour of childhood nutrition training. CCALA supported the passing of AB 290 through letters of support with the California Department of Education, and is working to align existing professional development for ECE providers in Los Angeles County with AB290 training.
**Missouri:**  
*Collaborated with stakeholders and provided recommendations for the inclusion of HEPA topics in revised licensing regulations*

In 2014, Child Care Aware of Missouri (CCAMO), Nemours’ state implementation partner, and stakeholders began exploring changes to the child care licensing rules that could positively impact the health and development of Missouri’s children. A statewide subcommittee on childhood obesity was formed for this purpose.

Missouri stakeholders developed a three-stage approach to improve licensing. Prior to launching the first stage, CCAMO and the Public Health Law Center conducted a landscape analysis of all policies impacting the standards, including gaps, barriers and synergies in MO’s current child care policies. By 2016, CCAMO had secured funding for Stage 1 to develop a stakeholder prioritization survey in partnership with the University of Missouri – Kansas City. The survey aimed to narrow the focus of the licensing review by identifying the key gaps in current licensing rules most critical to 1) normal growth and development, 2) promoting and developing healthy behaviors, and 3) prevention of childhood obesity. By December 2016, the survey had been issued and completed, and detailed findings will be available in early 2017 and directly inform the next stage.

The subsequent stages were to focus on a survey of child care professionals, including program directors, administrators and educators in child care facilities (stage two) and focus groups/community meetings statewide to gather input from other constituent groups (stage three). Based on the findings from these efforts, CCAMO and MOCAN planned to develop an action plan to outline strategic steps to advance implementation of the standards including communication, legislative changes (if needed), rules changes, and a means to assure implementation of these standards by child care providers. While stakeholders made progress in advancing their multi-staged approach, there were challenges in fundraising. Given the statewide effort, each stage represents significant costs and funders have been reluctant to fund the entire effort. Therefore CCAMO has explored “budget braiding” where different but complementary funding sources are employed to complete the activities. CCAMO continues to review the three stages with the hopes of applying for funding to VOICES for Healthy Kids for a future statewide campaign.

In 2016, newly elected Governor Greitens issued an executive order freezing all new and proposed business regulations and ordering a review of all existing regulations, including child care licensing rules. By 2018, the governor resigned placing the rule review in limbo. CCAMO has worked with MOCAN and DHSS to identify next steps to maintain momentum. This includes working with DHSS on a revision of the MOve Smart guidelines that will launch statewide in late 2018.

**New Jersey:**  
*Continued focus on including best practice HEPA standards in licensing regulations and aligning training to those standards*

In 2012, New Jersey enacted revised licensing regulations that put a greater emphasis on health, nutrition, and active play. Therefore, when New Jersey Department of Health (NJDOH) was funded as the state implementation partner for the Nemours in 2013, licensing regulations were already an area of the Spectrum of Opportunities to pursue for integration activities. NJDOH aligned training, including the ECELC, with the new regulations, to reach hundreds of providers statewide.

Then, in 2016, NJDOH had the opportunity to weigh in on licensing regulations for Family Child Care homes. NJDOH convened members of the ShapingNJ early care and education setting workgroup to conduct a focus group survey with providers to understand what standards would be simple to meet and which they would find more difficult. Advocates submitted findings, recommended standards, rationale and research references to the state agency overseeing licensing regulations. Unfortunately, in an anti-regulatory environment, these recommendations were not implemented. However, other states may find New Jersey’s group process useful for advocacy as well.
Pre-service training is the training required in states for individuals to become early care and education (ECE) providers and work in licensed ECE facilities. Professional development is the ongoing training required for ECE providers. Many states define in their licensing regulations the type and frequency at which continuing education credits (professional development) must be earned by ECE providers.

As defined in The *Spectrum of Opportunities* Framework for State-Level Obesity Prevention Efforts Targeting the Early Care and Education Setting, there are four primary ways states can use Pre-Service and Professional Development Systems to help promote healthy eating and decrease obesity in young children in ECE:

1. Ensure availability of on-demand trainings for CEUs
2. Require core content in ECE certification/degree programs
3. Ensure optional training in ECE certification/degree programs
4. Ensure that state-approved trainers are qualified to train on current obesity prevention standards and best practices for achieving them

Among the 11 states/regions participating in the National Early Care and Education Learning Collaborative (ECELC) project from 2013-2017, eight have focused on Pre-service and Professional Development as one of their primary strategies to integrate obesity prevention into state systems; Arizona, Indiana, Kentucky, Los Angeles, CA, Missouri, New Jersey, North/Central Florida, and Virginia. Highlights of these states’ efforts are provided below, and additional detail is available in each state’s Case Study for Integrating Obesity Prevention into State ECE Systems.

**Arizona:**

*Development of online training modules on HEPA topics to align with Empower*

A professional development online system for ECE providers in Arizona was being developed when Arizona Department for Health Services (ADHS) was funded as the state implementation partner for the National ECELC project. Yet, specific trainings related to Empower standards did not yet exist nor were available for ECE providers participating in Empower. In 2015, the ECELC project coordinator participated in the development of ten online training modules that align with each of the ten Empower standards. Creation of these modules was an opportunity to align professional development with Empower, while offering licensing hours to ECE providers who completed training. These trainings are self-guided PowerPoint presentations with a narrative that providers can complete at their own pace to receive a training certificate. Licensing has approved these trainings as an option for the required three hours of annual Empower topics. All ten modules will be available on a redesigned Empower website by summer 2017.

Additionally, to continue to engage National ECELC project participants after the learning collaboratives ended, ADHS developed a monthly newsletter to highlight materials and events that would be of interest to ECE providers and stakeholders. If opportunities or activities arise between the releases of the monthly newsletters, ADHS sends an email blast to all National ECELC project participants, other interested ECE providers, and internal and external partners. This effort was supported by CDC 1305 activities.
Indiana:
**Multi-pronged strategy to increase the availability of training opportunities on HEPA topics**

Indiana Association for Child Care Resource and Referral (IACCRR, state implementation partner until fall 2016) and public and private stakeholders in Indiana worked throughout their participation in the National ECELC project to identify opportunities to increase trainings throughout the state that focus on HEPA topics. Primary integration activities include:

**Infant/Toddler Feeding Training** – IACCRR helped to identify key partners to inform the development of an infant/toddler feeding training that would provide consistent and clear information to ECE providers statewide. Indiana Breastfeeding Coalition, Child Care Workgroup and IACCRR then worked together to develop a one-hour training for providers. The training is successfully implemented across the state by Infant Toddler Specialists, and participants may receive training hours for licensing upon completion.

**Family Engagement Toolkit** – Indiana developed a self-assessment tool for ECE programs, Indiana Early Childhood Family Engagement Toolkit to help programs understand where they are and how they can improve practices and policies to engage families. The tool was initially implemented as part of the National ECELC project in Indiana and was integrated into each learning session to bridge HEPA topics with family engagement strategies. It is broadly framed to help enhance family engagement strategies related to HEPA and non-HEPA topics.

**Conferences** – IACCRR helped to coordinate an Indiana Infant Toddler Institute in 2015, and included obesity prevention as one of the key topics. Early Learning Indiana, National ECELC state implementation partner since fall 2016, will continue to plan this institute and ensure that HEPA topics are included in workshops or presentations at state and local conferences going forward.

Kentucky:
**Developed online modules to accompany the ECELC project and provide accessible training on HEPA topics to ECE program statewide**

With 1305 funding, Kentucky Department of Health (DPH) is developing four, 2-hour, online modules for use with participants in the National ECELC project. The modules will also be available to all KY ECE providers who are interested in accessing professional development on healthy eating and physical activity. Providers will be able to access the online trainings though the University of Kentucky Human Resources Development Institute platform. Each of the four modules will have a unique focus on creating healthy environments in ECE settings: healthy eating, physical activity, family engagement, and staff wellness. The online modules – while largely reflective of the content in the National ECELC curriculum – are being customized to reflect Kentucky-specific information (e.g., licensing, early learning standards). Additionally, a technical assistance (TA) package is in development for each module, and the TA package will be available to all licensing, QRIS, CACFP and professional development trainers in the state. It is expected that the training modules and TA package will be complete by spring 2017.

Los Angeles, California:
**Enhancing the breadth of HEPA-focused professional development available to ECE programs**

Child Care Aware of Los Angeles (CCALA), state implementation partner for the National ECELC project, has worked to increase training provided to ECE providers through multiple avenues.

**Choose Health LA Child Care (CHLA CC)** – As part of their participation in the ECELC project, participants are introduced to CHLA CC and invited to attend a CHLA CC training and receive two additional coaching sessions from a CHLA CC coach. Participation in CHLA CC is voluntary and the participants may attend the training at a time that is convenient for them (i.e. either during or after the ECELC project).

**Breastfeeding Friendly Child Care Toolkit** – The Alameda County Breastfeeding Coalition developed a Breastfeeding Friendly Child Care Toolkit. CCALA, in partnership with LA County Department of Public Health, worked with Alameda County to adapt their toolkit and tip sheets to work for ECE providers in LA County.

**Parent Trainings** – CCALA believed that Parent Trainings and Engagement related to HEPA were a key component missing from its programs. Through Choose Health LA Child Care, CCALA developed a bilingual, 1-hour parent training which was piloted at several centers (including ECELC centers) throughout LA County. The training was offered at no cost to current ECELC participants and QRIS California State Preschool Programs. For a fee, the training is available to other child care providers. CCALA intends to seek funding to continue offering this training to ECE programs.
A la Carte Workshops – CCALA developed multiple, hands-on workshops in the obesity prevention content areas that could be taken “a la carte” or together, depending on the type of training programs are seeking. Examples of workshops include: structured physical activity, creating a healthy menu, parent engagement, and gardening.

**Missouri:**

*Modified ECELC project to ensure clock hours for ECE providers, and offered new HEPA training opportunities to ECE programs statewide*

Before launching the National ECELC project in Missouri, Child Care Aware of Missouri (CCAMO), National ECELC state implementation partner, ensured that the ECELC learning sessions and action period tasks were approved for clock hours and included on the statewide workshop calendar. CCAMO had to modify the action period tasks by having trainers directly lead the tasks on-site at each participating ECE program versus other states where center directors can train their own staff. This was an important modification since clock-hours are an important incentive for ECE providers and helps keep them engaged throughout the 10 month collaborative.

In an effort to provide ECE programs with on-going support and resources after the collaboratives ended, CCAMO partnered with the DHSS, the YMCA Alliance, and the Missouri Foundation for Health to launch Wellness Roundtables for Child Care in 2015. The wellness roundtables provided information on improving nutrition and physical activity practices in ECE settings along with networking time for staff. The roundtables were open to past ECELC participants as well as any other interested ECE programs.

Finally, in 2014, using USDA Team Nutrition funding the Missouri Department of Health and Human Services contracted with CCAMO to deliver I am Moving, I am Learning (IMIL) trainings across the state for two years. Through offering IMIL training there was an opportunity to streamline messaging with the ECELC framework. The contract was renewed in 2016 with 1305 funding and CCAMO continues to provide training to ECE programs across Missouri.

**New Jersey:**

*Developed Policy Packets and corresponding Policy Kits to support ECE centers in setting and implementing policies that support HEPA*

With 1305 funds New Jersey Department of Health (NJDOH), National ECELC state implementation partner, created a series of six Policy Packets and corresponding Policy Kits (quality improvement materials and supplies) to support ECE centers in setting and implementing policies that support healthy eating and physical activity. Helping programs develop written policies that could be shared with parents and staff for years to come would help sustain practice changes. Policy Packets include Breastfeeding and Infant feeding, Child Nutrition, Family Style Dining, Indoor/Outdoor Play, Family Engagement, and Worksite Wellness. Six corresponding Policy Kits are made available when an ECE policy was created, adopted and shared with ECE contracted trainers or technical assistance providers. Policy Kits include items such as posters, videos, parent handouts (Breastfeeding Kit), clear pitcher with lid and portion control serving spoons (Family Style Dining Kit), and activity calendars in English and Spanish and foam playground ball set (Indoor/Outdoor Play Kit).

NJDOH also partnered with New Jersey Association of Child Care Resource and Referral Agencies (NJACCRRA) to provide technical assistance and support to ECE centers participating in Grow NJ Kids, New Jersey’s QRIS. NJACCRRA provided a one-day training with the purpose of providing consistent information on the use of the Let’s Move! Child Care Checklist to all Quality Improvement Specialists statewide so that they may support ECE programs participating in Grow NJ Kids. Pre and post-test LMCC Checklists are being collected from programs participating in Grow NJ Kids to meet the performance measure. NJDOH also created 2-hour workshops on nutrition and physical activity to train center-level staff on HEPA best practices.
North/Central Florida:
Collaborated with state partners to award clock hours and CEUs to providers participating in the National ECELC project

At the start of the National ECELC project, Nemours worked with leadership at Florida Department of Children and Families (DCF) to obtain approval to award 30 in-service hours to ECE providers for their participation in the National ECELC project. DCF also approved participation in the National ECELC as a source of ‘professional development/evaluation work’ required to renew a Director’s credential or CDA, per state requirements for a program to maintain its status as a licensed program. ECE providers can now also earn in-service hours for the action period work required by the National ECELC project. Each staff member may earn two in-service hours for each action period, totaling 10 in-service hours if they complete all action periods of the National ECELC project.

In the second year of implementation of the National ECELC project in North/Central Florida, the ability to earn Continuing Education Units (CEUs) for participation was added as an additional incentive for ECE providers. Unlike in-service hours, which are tied to a facility’s licensing status, CEUs are required for individual ECE personnel to renew his or her child care credentials. Each year, ECE providers are required to earn 4.5 CEUs to maintain licensure and credentials in the state. Nemours partnered with an approved IACET (International Association for Continuing Education and Training) to offer up to 3.0 CEUs to ECE providers participating in the National ECELC.

Virginia:
Offered ‘supply kits’ to encourage ECE programs to focus on HEPA topics and cross trained technical assistants and specialists on the ECELC project and content

A variety of individuals and organizations provide professional development to Virginia’s ECE providers, and not only do these professionals need to be trained but they need motivation to prioritize health topics in work with providers. In Virginia, supply kits (funded via CDC 1305 grant) were provided to technical assistance providers with QRIS and the state’s Infant Toddler Specialist Network to encourage them to focus on HEPA with programs and have a gift for programs as a way to start the conversation. Virginia Early Childhood Foundation (VECF) has also conducted webinars, given presentations and trained a variety of technical assistants and specialists that work with ECE programs using the ECELC information. The purpose of this cross training was to influence the amount and depth of information these specialists are able to provide during their work with ECE programs. These specialists were also trained on the overall ECELC project and specifically on action planning so they could provide another level of technical assistance support to programs participating in learning collaboratives.
A Quality Rating and Improvement System (QRIS) is a systemic approach to assess, improve, and communicate the level of quality in early and school-age care and programs. QRIS are often managed at the state level, and are defined by a recognizable set of criteria that and rating system that is used to define how well early care and education (ECE) programs are meeting established quality standards.

As defined in The Spectrum of Opportunities Framework for State-Level Obesity Prevention Efforts Targeting the Early Care and Education Setting, there are six primary strategies to incorporate obesity prevention into QRIS:

1. Include obesity prevention standards
2. Require/support assessments of policies and practices
3. Require/support action planning
4. Strengthen expertise of QRIS coaches/TA providers
5. Offer incentives to support implementing obesity prevention strategies
6. Update training and education requirements

Among the 10 states/regions participating in the National Early Care and Education Collaborative (ECELC) project from 2013-2017, five have focused on QRIS as one of their primary strategies to integrate obesity prevention into state systems; Indiana, Kansas, Los Angeles, CA, New Jersey and South Florida. Highlights of these states’ efforts are provided below, and additional detail is available in each state’s Case Study for Integrating Obesity Prevention into State ECE Systems.

Indiana, Kansas, Los Angeles, CA, New Jersey and South Florida’s QRIS-related integration activities fall into three main categories: standards, assessment, and technical assistance, aligning with strategies 1 through 3 identified above.

**Indiana: Inclusion of Healthy Eating and Physical Activity (HEPA) Standards in Revised QRIS**

Revising Indiana’s QRIS, Paths to QUALITY, into a more robust system with revised standards has been a focus of state ECE stakeholders in recent years, and is in the CCDF 2016-2018 state plan with a goal to complete revisions by 2019. In addition, Indiana’s Comprehensive Nutrition & Physical Activity Plan, 2010-2020 has a goal of integrating HEPA into Paths to QUALITY. Indiana’s Early Learning Advisory Committee (ELAC), Child Development and Well-Being Workgroup, on which early learning and public health stakeholders serve, has been instrumental in providing information and guidance to inform the inclusion of healthy eating and physical activity standards in Paths to QUALITY.

Although broader system level change related to QRIS has not yet been achieved, the focus remains at the forefront for Indiana stakeholders committed to children’s health and wellness. Stakeholders continue to work within the pace and changes in leadership at the state level to maintain momentum toward improvements to Paths to QUALITY, a strategy to ensure the longevity of HEPA topics as a part of the fabric of the ECE system in Indiana.
Kansas:
Planning to Integrate HEPA Standards in QRIS Development and Providing Technical Assistance for the Achievement of HEPA Practices

Kansas is in the initial stages of developing a QRIS. Child Care Aware of Kansas (CCAKS), Nemours state implementation partner, and stakeholders hope to integrate standards related to HEPA into the Kansas Quality Rating and Improvement System (KQRIS) and have put supports in place to work toward this goal. The Kansas Department of Health and Environment hired a QRIS state coordinator to support development, but progress toward completion of KQRIS has been slow. In Winter 2016, Kansas launched a pilot QRIS project, targeting five ECE programs. CCAKS was awarded a contract to provide technical assistance (TA) services in support of KQRIS to a small group of ECE providers. A trainer from the ECELC project was selected to provide coaching and oversight of the TA and incorporate best practices of healthy eating and physical activity, providing a connection between CCAKS, ECELC work and the future reach of KQRIS. This connection allows for consistent messaging and the ability to ensure HEPA best practices are included in KQRIS TA.

Los Angeles, California:
Collaboration with Partners to Develop Countywide QRIS with HEPA Standards and Supports

From 2013-2015 there were two local QRIS operating in Los Angeles County, one run by the LA Office of Child Care (LA OCC) and the other by LA Universal Preschool (LAUP). LA OCC subcontracted with Child Care Aware of Los Angeles (CCALA), Nemours’ local partner, to provide QRIS coaching services to participating providers. Then, in 2015, the California Department of Education released a grant addressing QRIS in preschool sites. They chose to only fund one QRIS system for LA County, and a partnership was formed between LA OCC, LAUP, and CCALA and the group began to migrate into a new unified QRIS, Quality Start Los Angeles (QSLA). CCALA and LAUP remain coaching partners for QSLA, and are working with the QSLA Leadership Team to towards program consistency.

Additionally, funding is provided through the California State Preschool Program Block Grant for QRIS for parent training. CCALA provides obesity prevention best practices training for parents through this grant. They are conducting a needs assessment among parents of children in CA State Preschool and will develop other nutrition/physical activity trainings according to the results, tied to the QRIS.

As QSLA partners look to expand QRIS, the group will be conducting learning journeys, studying best practices, and figuring out a system that will work within a county as diverse as Los Angeles. CCALA is a member on a ‘QRIS Architects’ committee overseeing development and continues to work to ensure that HEPA best practices are incorporated in the new QRIS for LA County, which is expected to move to pilot in fall 2017.

New Jersey:
Integration of HEPA-focused Self-Assessment and Training for Technical Assistants

In 2015, when New Jersey’s QRIS was growing as a result of federal Race to the Top – Early Learning Challenge funding, the New Jersey Department of Health (NJDOH) took the opportunity to advocate for inclusion of HEPA into the system. In that same time period, NJ Department of Human Services, Division of Family Development (DFD), lead for Grow NJ Kids, led a stakeholder group for the development of a Grow NJ Kids Self-Assessment Tool. The group was comprised of a number of key stakeholders, including the National ECELC Project Coordinator from NHDOH. Through this stakeholder group NJDOH staff were able to directly communicate their support of HEPA best practices and the inclusion in the standards. NJDOH was successful in adding the Let’s Move! Child Care (LMCC) Checklist to the enrollment packet required for ECE programs to participate in Grow NJ Kids.

The Grow NJ Kids enrollment packet includes an application and self-assessment tools for providers to use to establish a baseline in various program improvement areas. After an ECE center director/owner completes the LMCC Self-Assessment, they work with their assigned Child Care Resource and Referral (CCR&R) Quality Improvement Specialist (QIS) to decide on best practice goals they wish to work on. All programs submit their LMCC Technical Assistance (TA) Tool to the evaluators at the time of their formal assessment. NJDOH is collecting LMCC pre and post TA Tools for enrolled Grow NJ Kids programs working with a CCR&R QIS staff. The gathering and assessment of the LMCC Checklists will also allow the Project Coordinator to summarize trends and plan relevant training state-wide.
In 2015, the Nemours’ local implementation partner, Early Learning Coalition of Miami-Dade/Monroe, coordinated with the QRIS administrator to plan for the integration of health and wellness into Quality Counts, South Florida’s QRIS. Planning discussions are ongoing and Health & Wellness will be added to Quality Count’s Supplemental Guidelines for Quality Improvement (voluntary, best practice recommendations) when Quality Counts launches its revised standards in late 2017.

To leverage QRIS and integrate health and wellness into Quality Counts in the meantime, the ECELC project coordinator identified opportunities to train and provide resources to Quality Counts Quality Improvement Specialists (QIS), as well as participating Quality Counts centers, on HEPA topics. Private grant funding is being leveraged to train Quality Counts QIS staff on how to observe and report whether Quality Counts centers are engaging their preschoolers in 60 minutes of daily structured physical activity and providing healthy nutrition. Beginning in spring 2017 these trained QIS will monitor, assess and refer centers for additional training related to structured physical activity.
1. Aligned with the Preventing Childhood Obesity (2nd ed.) standards (CFOC3/PCO), included in Caring for Our Children: National Health and Safety Performance Standards; Guidelines for Early Care and Education Programs, (3rd ed.).

2. Case studies were written for Alabama, Arizona, North/Central Florida, South Florida, Indiana, Kansas, Kentucky, Missouri, Virginia, and New Jersey. For the purpose of the summary, there are 10 states/regions highlighted which include Los Angeles, CA, Contra Costa, CA did not include integration work in their ECELC activities.

3. In Virginia, the state partner’s activities fall primarily into the Pre-Service and Professional Development area of the Spectrum.

4. Other states’ strategies included a focus on technical assistance (TA) as part of other change strategies. For example, TA offered as part of a new initiative or to accompany trainings or use of toolkits.

5. Aligned with the Preventing Childhood Obesity (2nd ed.) standards (CFOC3/PCO), included in Caring for Our Children: National Health and Safety Performance Standards; Guidelines for Early Care and Education Programs, (3rd ed.).


10. This number includes only programs that fully completed the intervention and completed sufficient baseline and post assessment materials to be included in evaluation activities.

11. Early Childhood Comprehensive Systems, are partnerships between interrelated and interdependent agencies/organizations representing physical and mental health, social services, families and caregivers, and early childhood education to develop seamless systems of care for children from birth to kindergarten entry and are funded by the Maternal and Child Health Bureau.

12. Project LAUNCH, Linking Actions for Unmet Needs in Children’s Health, is a federal initiative funded by the Substance Abuse and Mental Health Services Administration (SAMHSA).

13. The Alabama Department of Human Resources is the state’s administrator for the Child Care and Development Fund (CCDF), the child care subsidy and quality initiative program. They are also responsible for monitoring and licensing child care centers and homes for compliance with minimum standards.

14. This type of mapping allows data to be manipulated, analyzed, and modeled with a focus on place and space. GIS mapping in Alabama for CACFP allowed visual representation of CACFP participation in the state, alongside other descriptive factors.

15. This number includes only programs that fully completed the intervention and completed sufficient baseline and post assessment materials to be included in evaluation activities.

16. **Standard 1:** Provide at least 60 minutes of daily physical activity, including adult-led and free play. Limit screen time to three hours of less per week and no more than 60 minutes of sedentary activity at a time.

**Standard 2:** Practice “sun safety.”

**Standard 3:** Provide a breastfeeding-friendly environment.

**Standard 4:** Determine whether the facility is eligible for the United States Department of Agriculture (USDA) Child and Adult Care Food Program (CACFP), and participate if eligible.

**Standard 5:** Limit serving fruit juice to no more than two times per week.

**Standard 6:** Serve meals family-style and do not use food as a reward.

**Standard 7:** Provide monthly oral health education or implement a toothbrushing program.

**Standard 8:** Ensure that staff members and child care providers receive three hours of training annually on Empower topics.

**Standard 9:** Make Arizona Smokers’ Helpline (ASHLine) education materials available at all times.

**Standard 10:** Maintain a smoke-free environment.
17. 1. Support development, implementation and evaluation of food, beverage and physical activity policies and environments consistent with Empower standards.
   
   2. Improve the capacity of child care providers and food service personnel in nutrition education, healthy meal planning and food preparation.
   
   3. Improve the capacity of child care providers to give children daily opportunities for physical activity including outside play when possible. [http://www.eatwellbewell.org/collaborators/resources/early-childhood-development#strategies](http://www.eatwellbewell.org/collaborators/resources/early-childhood-development#strategies)

18. In Arizona, child care group homes (CCGH) serve between 5-10 children.

19. This number includes only programs that fully completed the intervention and completed sufficient baseline and post assessment materials to be included in evaluation activities.


21. [http://flipany.org](http://flipany.org)


26. This number includes only programs that fully completed the intervention and completed sufficient baseline and post assessment materials to be included in evaluation activities.


28. [http://flipany.org](http://flipany.org)


30. The Consortium for a Healthier Miami-Dade is a consortium of over 400 organizations committed to strengthening “policies, systems and environments” in Miami-Dade. The Children’s Issues Committee focuses specifically on the health and wellness of children and promoting healthy lifestyles. ([http://www.healthymiamidade.org](http://www.healthymiamidade.org))

31. If a county’s licensing standards meet/exceed those set by DCF then they may administer their own licensing programs.


36. Currently, the Supplemental Guidelines address only Health & Safety, Ratio & Group Size, and Program Administration.

37. From 2013-2016, implemented by Indiana Association for Child Care Resource & Referral (IACCR). 

38. This number includes only programs that fully completed the intervention and completed sufficient baseline and post assessment materials to be included in evaluation activities.


40. [http://www.jumpforhealthykids.org](http://www.jumpforhealthykids.org)


42. State Public Health Actions (1305) was a national program that provided a base level of funding to all 50 states and DC to focus on underlying strategies to prevent, manage, and reduce the risk factors associated with chronic diseases—including childhood and adult obesity, diabetes, heart disease, and stroke.

43. This number includes only programs that fully completed the intervention and completed sufficient baseline and post assessment materials to be included in evaluation activities.
The ECELC curriculum uses the *The ABC’s of a Healthy Me* framework to increase understanding of HEPA best practices with five key messages: healthy beverages, limiting screen time, promotion of breastfeeding, increasing physical activity and healthy eating habits.


This number includes only programs that fully completed the intervention and completed sufficient baseline and post assessment materials to be included in evaluation activities.


This number includes only programs that fully completed the intervention and completed sufficient baseline and post assessment materials to be included in evaluation activities.

This number includes only programs in cohorts 1-6 that fully completed the intervention and completed sufficient baseline and post assessment materials to be included in evaluation activities.

Lt. Governor’s Commonwealth Council on Childhood Success, Health and Well Being Workgroup; VDH Interagency Task Force on Obesity; and the Virginia Cross-Sector Professional Development Consortium.


ShapingNJ is a diverse, multi-sectorial partnership to address nutrition, physical activity and obesity prevention in New Jersey. The goal of this partnership was and is to prevent obesity and improve the health of populations at risk for poor health outcomes in New Jersey by making “the healthy choice, the easy choice.”


Initiative led by ADHS Child Care Licensing that focuses on integrating best practices for healthy eating, physical activity, oral health, sun safety, and smoking cessation into licensed ECE programs.


Currently, the Supplemental Guidelines address only Health & Safety, Ratio & Group Size, and Program Administration.